GILBERT & ELLICE ISLANDS COLONY.

Office of the Resident Commissioner, Ocean Island. 17th December, 1937.

Gilbert & Ellice. Confidential.

Sir,

With reference to my confidential telegram No.214 of the 16th December, I have the honour to address Your Excellency on the history of events leading up to the present settlement of the problem of the disposal of Banaban Funds. Although I recognise that much of the material of this despatch has already been communicated verbally or in telegraphic correspondence, I consider it important, at the risk of recapitulation, that the facts should be set down in some sort of historical order for purposes of future record.

- 2. The final stage of this settlement opened on the 8th January with the receipt of Your Excellency's confidential telegram No.4 of the 7th January conveying the Secretary of State's approval of the previously proposed scheme as a basis of settlement. Unfortunately my hurried departure for Christmas Island prevented me from taking direct action on this telegram but, in the course of leaving instructions against my departure, I informed the Acting Secretary to Government that he had a free hand to deal with the Banabans as best he could.
- 3. As soon as possible after the turmoil of the preceding few days had died down, a meeting with the Banaban "community" (which such is their lethargy consisted of little more than a score of old men) was held in the Tabiang maneaba. At this meeting the material and financial implications of the approved proposals were fully explained and, after some hours of explanation, the Banaban representatives were sent away to discuss the matter with their own people and to formulate a clear expression of their attitude towards the terms of settlement.
- Banabans initmated that, while they appreciated the good intentions underlying the proposals, they would prefer that all royalties be paid direct to the landowners concerned for distribution as they themselves might think fit. It did not require great imagination to interpret this as involving a refusal of the settlement offered. Thereafter there followed a somewhat amusing interchange of proposals and counter-proposals, not altogether dissimilar from an exhibition of bargaining in an oriental market. The Banabans on their side produced in scheme which modified their original demands as little as possible in an attempt to bring them into some sort of harmony with the views of Government. The Acting Secretary countered with opposite proposals differing as little as possible from those which had already been generally approved. The main feature of the proposals advanced on behalf of the Banabans by their spokesman Rotan seemed to be that they all involved a pyment to Rotan of an annuity in excess of £200 per annum. The deadlock was solved (and the fact still seems surprising) by suggesting that only the landowners should be entitled to a

special annuity, this latter actually involving a smaller annual commitment than that accompanying the general bonus proposed by Mr. Juxon Barton in his confidential despatch to the Secretary of State of the 5th August, 1936. This proposal was substantially agreed to by the Banabans and involved payments for royalty-bearing lands at the following rates:-

For	aggregate	holdings	of	less	than 1	acre	£2
11	11	11	1	- 2	acres		£41
11	11	H	2	- 5	17		£6
tt	11	17	5	- 10	11		£8
11		tt	10	and o	ver		£10

- 5. The Acting Secretary was sufficiently encouraged by the attitude of the Banabans towards this modified form of settlement to undertake the lengthy task of preparing a statement of lands owned by individual Banabans and held for mining purposes under the 1931 Resumption or under "A", "B" or "C" Deeds in the 1913 Agreement. He was able to do this and so to compute the financial implications of the scheme and submit it for consideration during my visit to Suva in February (telegram No.40 of the 21st February).
- 6. Your Excellency's confidential telegram No.37 of the 27th February, calling for estimates of future consequential liability on the acquisition of further mining areas, presented a problem to which the only true answer could have been "it is incalculable". Without a foreknowledge of future redistribution of lands by the ineluctable chances of birth and death, the computation was clearly one incapable of mathematical treatment. Nevertheless it was decided to endeavour to arrive at some estimate, however rough, by graphical methods and to submit it for consideration for what it was worth. The liabilities arrived at were:— £860 per annum at present, £1100 after the next acquisition of 150 acres, and then successively £1320, £1480, £1625 and, at the limit of mineable value of the island, £1738.

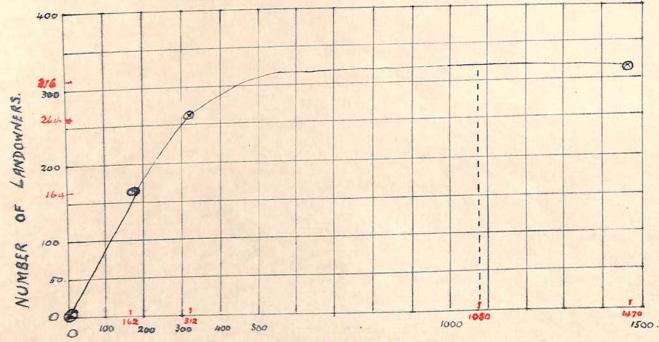
 The method of arriving at these estimates was so

The method of arriving at these estimates was so doubtful, and their accuracy so questionable, that I consider it desirable to recount in full the steps by which the resultant figures were obtained.

The following data were first assembled :-

- (a) The area forming the subject of the 1913 Agreement consisted of 162 acres in the hands of 164 landowners
- (b) The 1913 and 1931 areas, together, consisted of 312 acres in the hands of 264 landowners
- (c) The estimate of the ultimate mineable area of the island furnished by the local Manager was 1080 acres (this figure is at considerable variance with that of 761 acres quoted to me probably more accurately by Mr A.H. Gaze and reported in my confidental despatch of the 12th June, 1937).
- (d) The total area of Ocean Island, consisting of 1470 acres, is in the hands of 316 landowners.
- (e) The average area of a native "block" is .534 acres.

The points mentioned above at (a) (b) and (d) were now plotted, as below, on a graph :-



LAND- AREA (ACRES).

A rough line drawn through these fixed points entitled one to believe that the increase of landowners with increasing area would have reached saturation point by the time the 1080 acre mark was attained. It was therefore permissible to assume that the ultimate mineable area would be in the hands of 316 landowners.

The assess the division of lands, by area, amongst these 316 landowners, it was first necessary to determine the division of the whole island, by blocks, amongst all landowners. Examination of the complete land Registers showed that there were 16 natives with holdings of 1 block; 16 with 2 blocks; 22 with 3; 11 with 4; 30 with 5; 32 with 6; 42 with 7; 31 with 8; 24 with 9; 14 with 10; 23 with 11; 12 with 12; 7 with 13; 6 with 14; 6 with 15; 4 with 16; 3 with 17; 1 with 18; 1 with 19; 1 with 20; 5 with 21; 3 with 22; 1 with 23; 1 with 25; 1 with 26; 1 with 29; 1 with 40; and 1 with 50 blocks.

Assuming (and this is the wildest assumption involved) that the distribution of these landowners' lands within

involved) that the distribution of these landowners' lands within and without the ultimate mineable area will be in the same ratio as that area bears to the valueless land, one can devise an artificial index representing the "mineable fraction" of a "standard" block throughout the island. This index is given by the expression

actual area of average block x total mineable area

total area of island

i.e. $.534 \times 1080 = .392$ acres

To multiply each landowner's total land holdings, by blocks, by the factor .392 should therefore give one his probable individual land interests, in acres, in the final mining area of the island.

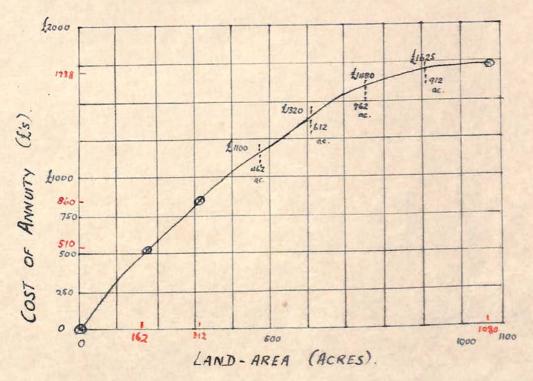
Doing this, one finds that the number of landowners, with their respective holdings of mining land in acres, is as follows:-

16 at .784; 22 at 1.176; 11 at 1.568; 16 at .392; 32 at 2.352; 42 at 2.744; 31 at 3.136; 30 at 1.960; 12 at 4.704; 23 at 4.312; 14 at 3.920; 24 at 3.528; 6 at 5.880; 4 at 6.272; at 5.096; 3 at 6.664; 6 at 5.488; 1 at 7.448; 1 at 7.840; 1 at 7.056; 5 at 8.232; 3 at 8.624; 1 at 9.016; and 5 having holdings in excess of 10 acres.

The numbers of landowners in the areacategories referred to in the fourth paragraph of this despatch, with their respective land annuities, are therefore: - 32 at £2, 63 at £4, 178 at £6, 38 at £8, and 5 at £10 - making a total

liability under the scheme of £1738.

From available records it was possible to compute the cost of the land annuity if it had been payable at the time of the 1913 Agreement (£510), and the points "zero", £510, £860 and £1738 could therefore be plotted graphically against the areas of mining land involved. This graph is represented below:



By interpolating between the fixed points it was possible to arrive at the intervening liabilities of £1100, £1320, £1480 and £1625, and these were cabled to Your Excellency with a reservation as to their reliability.

- 7. It should be noted in passing that the ultimate liability under the scheme is reduced, in the light of Mr Gaze's estimate of mineable land, to approximately £1480.
- 8. Official sanction of the general principles underlying the modified scheme was conveyed in Your Excellency's confidential telegram No.46 of the 9th March, and this general approval was passed on to the "Committee" representing the Banaban interests. The stipulated condition of a minimum export of 250,000 tons of phosphate during any one financial year was also carefully explained to them, but unfortunately some of the more deeply-thinking of the community realised that this mimimum was very considerably in excess of that required to provide the funds necessary to defray the estimated cost of public services and the proposed annuities. Public opinion thereupon hardened, and an attempt to secure formal approval of the proffered terms was only about 75 per cent successful, the dissenting quarter arguing that they were

being penalised both in good years and bad, and that the stipulated condition was tantamount to an admission that the provision created by the £175,000 Provident Fund represented a misjudgement. The opportunity was then hardly favourable, in view of the absence of the two senior members of my clerical staff, to press for a solution with intensive vigour. In the light of such consultations as were possible, however, I considered it best to advise that the Banabans should be permitted to lay their case personally before Your Excellency on the occasion of your visit to Ocean Island.

- 9. Banaban feelings in the matter with the exception of the incongruous attitude of Rotan were swiftly allayed by Your Excellency's ruling that annuities should be paid so long as funds from royalties were available in any given year, and the business was thereafter concerned only with an attempt to reconcile Rotan's eccentricities with the declared acquiescence of the Banaban community, and with the formidable routine organisation necessitated in preparing for the inauguration of the adopted scheme.
- 10. Formal declarations of acquiescence were prepared and circulated to and signed by every landowner in the 1913 and 1931 areas with the exception of Rotan and 2 of his children. A copy of the form accompanied my confidential despatch of the 27th October. Census lists were taken for the purpose of the payment of the general annuities, and a register drawn up to facilitate their distribution. The first payment, amounting in aggregate to £4340. O. O. distributed amongst 388 adults at £8 per head and 309 children at £4 per head, was made on the 10th December as reported in my telegram to which this despatch refers.
- A number of points arose in connexion with the payment of this annuity, chiefly with regard to the status, for purposes of annuity, of non-Banabans adopted by Banabans and of half-Banabans by birth. The treatment of each variation of type of these two cases was dealt with as it arose, and in every decision reached I was mainly prompted by two basic considerations - (a) the fact that a native holding interests both at Ocean Island and in the Groups would need the assistance of an artificial annuity for his support at Ocean Island, but would be amply cared for by the natural resources of his land-assets in the Groups during his absence, and (b) a desire to close very loophole whereby the funds of the Banaban community could, by fictitious adoption or other means, be exploited by "foreigners" from the Gilbert, Ellice or other Groups. I enclose a copy of the rules finally decided upon and accepted by the community and, bearing in mind these two desiderata, I do not think that any fufther comment is required. I might add as a minor point that - with the unanimous support of the community - I ruled that half-Banaban leper patients at Naanikai or Makogai should not be deprived of their annuity by the fact of their enforced absence from Ocean Island.
- 12. The final preparation of land schedules for the payment of the special landowners' bonus involving, as it does, the collation of land areas and survey references and the tracing of descendants of 1913 signatories some of whom have been many years deceased is a matter involving considerably less simple treatment, and the task of producing a final schedule is not yet completed. It should, however, be finished within the coming two weeks, and the annuity will then be paid and a report on the payment furnished to Your Excellency.

- dissentients from the settlement, and declined to accept payment at the annuity-distribution on the 10th December. Their shares are being held in a deposit trust account. Rotan's attitude is an enigma which causes bewilderment not untinged with sympathy. The numberless "petitions" which we receive from him are a mixture of sound sense, childish obstinacy, shrewd calculation and wild inaccuracy. I cannot dismiss the suspicion that he is backed in his agitation by an intelligent native with too much knowledge or by an unintelligent European with too little. Be that as it may, he has effectively severed himself by his attitude from the body of public opinion on Ocean Island, and I believe that this fact, together with the knowledge that Government will no longer waste time by entertaining his repeated petitions, will sooner or later lead him to forsake the role of agitator, and that he will then take his place as a natural leader amongst the reputable aristocracy of the Banabans.
- 14. It should be noted that the payment of the 10th December is regarded as being in respect of royalties received during the financial year 1936/37. The next payment, to be made on the 1st July, 1938, consisting of £4 per adult and £2 per child, will represent an instalment on royalties received during the twelve months July 1937/June 1938. The balance of the annuity payable in respect of that financial year will be distributed on the 1st January, 1939, and so on at six monthly intervals. This is in accordance with the recommendation contained in my confidential telegram No.165 of the 12th October. In the event, however, of roaylty receipts in any one financial year being insufficient to cover normal commitments and the full annuity, the latter will, it is proposed, be adjusted by reduction of the second six-monthly instalment payable on the 1st January succeeding.
- Excellency's confidential telegram No.72 of the 15th April, I decided not to proceed with the proposal to transfer £20,000 and its attendant compound interest from the Provident to the general fund. The proposed transfer had never proved to be the inducement expected. This was perhaps not unnatural, since the fate of already-accumulated monies could be a matter of little concern to the Banabans so long as the benefits which they derived from their funds are limited to the current annual income. As they expressed not the slightest interest in the disposition of the £20,000, I welcomed the opportunity to retain the status quo and thereby to keep the settlement question as one purely for decision between Government and the community, without introducing the obligation of consulting the British Phosphate Commissioners in any way. In my opinion there is generally a somewhat distrustful reaction amongst the Banabans in any case where they know the Commissioners to be finterested in their lands or the funds derived from them.

The financial effect on the Provident Bund if this sum had been transferred would also have been more serious than, in previous correspondence, I had hitherto realised. Working on the original estimates of interest-rate and the time to be taken to reach the agreed figure of £175,000 (4½ per cent and 15 years respectively) the amputation of the sum of £20,000 plus compound interest would have resulted in a reduction of the ultimate total of the fund to some £136,000 - a decrease, which in view of previous estimates, might seriously have jeopardised the future welfare of the community after the cessation of mining.

16. I regret having had to address Your Excellency at such length in this matter, but I recognise p from a knowledge of the obscurity of records concerning the 1913 Agreement - how important it is that a subject of this kind should be adequately set out for purpose of future reference.

I have the honour to be,
Sir,
Your Excellency's most obedient servant

(Signed) J.C. Barley,

Resident Commissioner.

Analysis of Expenditure, Rambi. September-October, 1945.

Personal Rmoluments - Administrative Officer	<u>8176 13 4</u>	£176 13 4
Other Charges +- Public Works	330 1 8	330 1 8
Mo	vember, 1945.	
Personal Emoluments - Administrative Officer	88 6 8	88 6 8
Other Charges - Public Vorks Travelling	438 16 9 5 5 0	444 1 9
Do	cember, 1945.	
Personal Emoluments - Administrative Officer	84.11.8	84 11 8
Other Charges - Public Works Travelling	5,754 14 7	5.783 0 0
TOTAL :	£6,906 45 4	26,906 15 1

+ See Notes attached for details of certain items.

Summery, 1945, by months.

September-October	£ 506 15 0
November	532 8 5
December	5,867 11 8
	26,906 15 1

Summery, 1945, by sub-heads.

Personal Empluments - Administrative Officer	£ 349	11	8
Other Charges - Public Torks Travelling	6,523	13	0 5
	26,906		

NOTES

September-October, 1945.

Public Works :

Two Navel Buildings, Beds for District Officer's House, Cable, \$330/4/8.

Movember, 1945.

Public Works :

Lamps, crockery, bowls, basins, kettles, knives, fish hooks, pots, etc., £438/46/9.

Travelling :

Pare Suva to Rambi, Major Kennedy, 65/5/0.

December, 4945.

Public Works :

Nine Army huts, blankets, fish nets, bronse wire, mosquito nets, hardware, survey of launches, \$5,754/44/7.

Travelling :

Air Transport, Fiji-Tarawa, D.G. Hennedy, £28/5/5.

January, 1946.

Personal Emoluments - Administrative Officer	£80 16 8.	280 16 8
Other Charges *- Clothing Incidentals Lighting Upkeep of Station Wireless Telegrams	78 8 0 10 0 22 16 3 101 10 6 2 2 6	205 7 3
. Fel	ruary, 1946.	
Personal Emoluments Administrative Officer	80 16 8	80 16 8
Other Charges - incidentals Office Expenses Public Works, Labour Public Works, Materials Upkeep of Station	10 0 14 12 6 225 3 5 525 0 0 136 8 11	901 14 10
Mex	ch, 1946.	
Personal Proluments - Administrative Officer Medical	80 16 8 44 17 1	125 13 9
Other Charges - Insurance, Leumches Lighting Office Expenses Public Works, Labour Public Works, Materials Rations Upkeep of Station Wireless Telegrons	87 12 0 34 0 1 4 1 0 187 16 0 835 17 4 209 13 0 105 0 91 12 19 2	1476 19 44
ADE	11. 1946.	
Personal Emoluments - Administrative Officer District Administration Public Works Stores	80 16 8 29 1 8 15 0 8 8 16 1	133 15 1
Other Charges Office Expenses Public Torks, Labour Public Torks, Materials Rations Travelling Upkeep of Station	2 10 9 192 15 11 14 12 2 212 10 7½ 4 10 0 159 5 8½	_586_5_2
Gerried forward :	A3.591 8 9½	£3,591 8 9½

⁺ See Notes attached for details of certain items.

May. 1946.

Brought forward :	£3,591 8 9½	63,591 8 9}
Personal Emoluments - Administrative Officer District Administration Medical Public Works Stores Wireless Annuities Londowners Interest	80 46 8 8 40 0 36 43 4 9 42 0 3 40 0 3 41 0 6,527 41 0 2,147 7 10	8,817 11 10
Other Charges - Incidentals Lighting Public Works, Labour Public Works, Materials Rations Travelling Upkeep of Station	7 0 5 3 1 216 18 1 632 18 7 5 2 9 15 15 0 38 17 85	915 2 21
and the same of th	ne. 1946.	
Personal Empluments - Administrative Officer District Administration Medical Public Works Stores Wireless	80 16 8 15 3 4 18 6 8 12 9 0 3 10 0 1 0 0	131 5 8
Other Charges - Lighting Office Expenses Public Works, Labour Rations	8 3 8 5 8 191 11 1 63 8 4	263 8 9
Ju die	ly. 1946.	
Personal Emoluments - Agriculture Administrative Officer District Administration Education Medical Public Works Stores Wireless Annuities	13 10 0 80 16 8 30 6 8 45 6 8 33 8 4 32 3 0 7 0 0 2 0 0 4.534 10 3	4,779 1 7
Other Charges - Incidentals Hedical Stores Public Works, Labour Public Works, Materials Rations Travelling Upkeep of Station	26 10 9 363 2 5 220 1 1 1.331 13 11 82 7 4 8 2 0 5 11 2	2.037 8 83
Cerried forward :	£20,535 7 6½	220,535 7 62

ABBAYBIS OL	STREET, STATE OF THE STATE OF	
Personal Emoluments - Augus	£20,535 7 6½	820,535 7 63
Administrative Officer Beneben Adviser	80 16 8 46 0 0	126 16 8
Other Charges -		
Public Works, Labour	5 11 3 2 0 8 53 7 7 52 16 1 25 9 6	
Hations Travelling	52 16 1	
Upkeep of Station Upkeep of Wireless	25 9 6	
Wireless Telegran	7 3 11	157 13 6
Personal Emoluments - Septe		
Agriculture Banaban Adviser	17 0 0 46 0 0 29 1 1 11 6 8 30 3 4 17 15 8	
District Administration Education	29 1 1	
Medical	30 3 4 17 15 8 7 0 0	
Public Works Stores	100	
Other Cherges -	200	160 6 9
Agriculture Clothing, Police	10 0	
Incidentals	40 0	
Public Works, Labour	53 9 2 95 9 4 3 12 3 119 4 1 171 18 6 29 3 6	
Public Works, Materials Rations	3 12 3 119 4 1	
Travelling	119 4 1	
Upkeep of Station Wireless Telegrams	29 3 6	509 19 9
Personal Emoluments - Octob	er. 1946.	
Agriculture Beneben Adviser	8 40 0 46 0 0	
District Administration	14 15 0 5 13 4	
Education Medical	15 1 6	
Public Vorks Stores	46 0 0 14 15 0 5 13 4 15 1 6 7 15 0 3 10 0	
Vireless Annuities	100	4 047 7 0
Other Charges - Agriculture	1.115 2 2	1,217 7 2
Inducation	6 1 6 5 5 8	
Lighting Medical Stores	81 44 9	
Office Expenses	6 1 6 5 5 8 7 7 54 11 9 6 19 6 53 11 6 90 18 0 262 12 2 15 5 6	
Public Works, Lebour Rations	53 11 6 90 18 0 262 12 2	
Travelling Upkeep of Station	262 12 2 15 5 6	
Upkeep of Wireless Wireless Telegrans	5 17 4	505 6 10
STREET TOTAL TOTAL	andred describ	
Carried forward :	£23,212 18 2½	623,212 18 2

Brought forward :	£23,212 18 2½	223,212 18 29
Nov	ember. 1946.	
Personal Emoluments - Agriculture Banaban Advisor District Administration Education Teland Administration Medical Public Works Stores Wireless	8 40 0 46 0 0 42 17 6 5 13 4 68 10 4 15 1 8 7 10 6 3 10 0	168 13 6
Other Charges - Agriculture Clothing, Police Education Incidentals Lighting Medical Stores Office Expenses Public Works, Labour Rations Travelling Upkeep of Station Upkeep of Wireless Wireless Telegrams	3 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6	258 18 5
Dac	ember, 1946.	
Personal Emolumenta - Agriculture Banaban Advisor District Administration Education Island Administration Medical Public Works Stores Wireless	8 10 0 46 0 0 12 10 0 64 1 0 70 14 11 72 16 4 7 12 0 5 0 0 13 13 4	300 17 7
Other Charges - Clothing, Police Education Incidentals Insurance Medical Stores Office Expenses Public Works, Lebour Travelling Upkeep of Station Wireless Telegrass	36 19 8 1 5 11 54 16 11 56 5 8 0 21 7 6 12 1 8	
TOTAL :	£24,131 2 76	£24,131 2 75

Summery, 1946, by months.

January February March April May June July August September October Movember December	### ##################################	1161305500016
	£24,131 2	74

Swanzy, 1946, by sub-heads.

Agriculture Administrative Officer Bensban Adviser District Administration Education Island Administration Medical Public Works Stores Wireless Annuities Interest	256 0 0 646 13 4 230 0 0 152 5 5 132 1 0 139 5 3 266 8 5 109 17 10 41 16 1 24 4 4 12,177 3 5 2,147 7 10
Agriculture Clothing Education Incidentals Insurence Lighting Medical Stores Office Expenses Public Works, Labour Public Works, Materials Rations Travelling Upkeep of Station Upkeep of Wireless Wireless Telegrams	9 18 2 95 9 5 49 3 4 36 12 6 88 17 11 71 18 4 540 5 8 32 13 7 1,500 14 7 3,343 14 3 974 11 48 517 12 3 659 4 11 19 10 4 67 13 1

£24,131 2 7%

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HOTES

Clothings

Incidentals : Lighting : Upkeep of Station :

Wireless Telegrams :

Incidentals :

Office Expenses : Public Works, Meterials; Unkeep of Station :

Insurance : Lighting : Public Works. Materials:

Upkeep of Station : Wireless Telegrams :

Office Expenses: Public torks, Materials: Travelling: Upkeep of Station:

Incidentale : Lighting : Public Works, Materiale: Travelling : Upkeep of Station :

Lighting : Office Expenses :

Incidentala s Sedical Stores s Public Torks:

Travelling : Upkeep of Station :

January, 4946.

600 yards Khaki Brill, 72 pairs Khaki shorts, £78/8/0.
Broadcast message, 10/-.
Electric fittings, £22/46/3.
Stove with hot water tank, £64/10/-;
Screws, piping, elbows, bends, cocks, etc., £37/0/6.
Suva to Rambi. £2/2/6.

February, 1946.

Overtime, G.P.O., Suva, forwarding currency, 40/-. Stationery, focisomo books, etc., 541/42/6. 450 meat safes, 2525/0/0. Tools, Screws, Paint, Files, Theelbarrows, Ruts, Padlocks, Steel, Hoop iron, etc., £136/8/41.

March. 4946.

Launches, £87/42/0.
Oil, Kerosene, Benzine, £34/0/4.
Removal of Naval Buildings, freight, timber for District Officer's House, coco-nut scrapers, shower roses, hardware, etc., £835/47/4.
Disinfectant, cane-ite, iron, mirrors, mails, vice, piping, tools, etc., £405/0/9}.
Suva to Rambi, 48/8; Rambi to Suva, £42/0/6.

April. 1946.

Stationery, \$2/40/9. 40 pairs hinges, 46 shower roses, \$44/42/2. N.M.P. Enele, Rambi-Suva, \$4/40/0. Leather, staples, clocks, foot pump, comeht, timber, \$459/5/82

Hoy. 1946.

Taxi hire a/c, medical supplies, 7/0. Clobes, switches, flex wire, 25/3/1. Water piping, freight, timber, 2632/48/7. Feres to Sambi, Mrs Kennedy and family, 245/45/0. Corrugated iron, canvas, 238/47/82.

June. 1946.

Oil and bensine, £8/3/8. Freight on case of stationery, 5/8.

July. 1946.

Photographs of Rambi, \$26/40/9.
November, 1945 to April, 1946, \$363/2/3.
Nardware, crockery, money safe, measuring tapes, tools, brushes, cutlery, basins, &c.,\$4334/43/44.
Force, Viliams and others, \$8/2/9.
Twine, glue and mute, \$5/41/25.

HOTHE

Incidentals s

Unkeep of Station : Unkeep of Sireless : Vireless Telesress :

Agriculture : Clothing. Police : Incidentala : Public vorks. Materiala: Pravalling :

Upkeep of Station : Wireless Telegress :

Agriculture : Telepting : Office Expenses : Travelling :

Unkeep of Station : Unkeep of Vireless : Vireless Telegress :

Agriculture:
Clothing, police:
Education:
Incidentals:
Aghting:
Cfiles Expenses:
Travelling:
Dicess of Station:
Unkness of Strelens:
Livelens Telegraps:

Clothing, Police :

Incidentals : Incurence : Provolling : Office Expenses : Upkeep of Station :

vireless Telegrams :

August, 1946.

House allowance, 85/11/3.
Subsistence allowance, B.G. Hennedy, 817/13/1;
accommodation Mr & Mrs Holland, 823/5/0;
tami hire, 4/~; cartage, 10/~; fares Tabita.
Tabola, Vakei, 84/19/0; freight on car, 85/5/0.
Total = 852/16/1.
Mattresses, 825/9/6.
Two drums bengine, 811/4/6.
July, 86/14/9; reimbursement, 9/2. Total=87/3/11.

September, 1946.

Separator Cil. 40/~
65 yards Khaki drill, 842/40/41.
Advertisement, Refrigorator, 40/~.
Levetory equipment, 23/42/3.
Taakai, Alefaio, and Anitipa, 82/5/0;
charges on effects, Major Molland, 29/6/2;
charges on effects, Major Eennedy, 843/6/7;
accommodation, D.S. Hennedy, 46/8; accommodation,
D.G. Kennedy, 874/45/40; fares, Mr & Mrs Helland,
840/40/0; fare, Tarata, 82/43/3; fares, Taakai,
Alefaio, Anitipa, 848/5/0; fares, Major and Mrs
Kennedy, 89/0/0; taxi fare, Major Kennedy, 84.
Total = 8474/46/6.
Nails, sandpaper, serews, hacksew blades,
timber, 829/3/6.
Suwa to Rembi, 87/47/0; Rambi to Suva, 845/45/0.

October, 1946.

Assumition, wire, gardening books, 26/4/6. Chalk, pencile, books, 25/5/8. Mentles, 8/7. Stationery, typewriter ribbons, etc. 26/49/6. Toxi hire, 25/7/0; air passages, 265/3/9; freight, 22/6/2; accommodation, Taskei and others, 2474/46/0; victualling Taskei and others, "Awahou", 247/49/3. Wicks, chimneys, brush, etc., 243/0/6; freight, Refrigerator, 22/5/0. Sperk plug, valve springs, 1 drum bensine, 25/47/4. August and September, 23/40/2; Augkland, 5/2.

November, 1946.
Insecticide, horse brushes, 23/6/8.
6 reels cotton, 6/6.
Blackboards, exercise books, 26/48/0.
Buglos, freight, 24/8/6.
Generators, Coleman, 24/6/8.
Stationery, 22/46/40; freight on each, 6/3.
Taxis, 15/6; cartage, Tacket and family, 15/-.
Gause, glue, bulls, elbows, bib cocks, 221/4/4.
Gil, buzzer, betteries, 22/8/6.
Buve to Hembi, 10/5; Rambi to Suva, 25/8/4.

December, 1946.

Pay of Sematrees, 24/4/6.

School books, edmission registers, blackboards a casels, rulers, set squares, ink, etc., 236/49/8.

Handcuffs, 24/5/0.

Increase of prunium on buildings, 24/5/44.

Pexi, Suya, 8/~.

Typing paper, ink, 24/4/4.

Two Union Jacks, cement, wire, nails, secateurs, spirit, 249/0/7; roves and freight, 22/6/44.

Suya to Rembi, 240/2/2; Sembi to Suya, 24/49/6.

January, 1917.

Personal Emoluments - Agriculture Beneben Adviser District Administration Raucetion Teland Administration Nedical Public Works Stores Wireless :	28 40 0 46 0 0 12 10 0 42 5 6 8 25 6 0 7 10 0 5 3 4	2129 10 0
Other Charges *- Education Lighting Medical Stores Office Expenses Public Works, Labour Rations Travelling Upkeep of Station Upkeep of Wireless Wireless Welegrams	42 7 2 9 5 11 2 13 45 59 7 11 52 12 1 79 15 1 6 16 8	283 13 2
Pob	шару. 1947.	
Personal Emolumente - Agriculture Benaban Adviser District Administration Education Inland Administration Medical Public Works Stores Wireless Annuities	11 10 0 46 0 0 12 10 0 12 10 0 12 10 0 12 10 0 12 10 0 10 0	2,119 14 4
Agriculture Contributions to Pensions Education Medical Stores Public Works, Labour Retions Travelling Upkeep of Station Upkeep of Wireless Wireless Telegrams	11 12 3 147 12 9 905 4 3 52 6 3 64 19 5 65 15 1 6 15 1 2 13 11	1,210 15 5
Carried forward :	63,743 12 11	A3.743 12 11

⁺ See Notes attached for details of cortain items.

March. 1947.

Brought forward :	£3,743 12 11	£3,743 12 11
Personal Emoluments -	11 10 0	
Beneben Adviser		
Mistrict Administration	12 10 0	
Rducation Yelend Administration	12 3 4 5 6 8	hand the same of t
Medical	5 6 8 25 15 0	
Public Works	19 10 0	
litores	500	
\/ireless \/nmuities	95 11 6	237 9 10
Other Charges -	446	
Insurance, Launches	87 10 0	
Lighting	87 10 0 15 2 8 19 3 6 3 9 6 60 0 5	
Hedical Stores	19 3 6	
Office Expenses Public Works, Labour	60 0 5	
Rations	48 44 40	
Travelling	200	
Upkeep of Station Upkeep of Wireless	96	
Wireless Telegrens	260	244 4 44

A	r11. 1947.	
Personal Emoluments -		
Agriculture	11 10 0	
Banaban Adviser	46 0 0	
District Administration	12 10 0 12 3 4 5 6 8	
Island Administration	5 6 B	
Nedloal	25 15 0	
Public Works Utores	13 10 0	
Wireless	4 3 4	
Landowners Interest	647 2 6	783 0 10
6ther Charges -		
Agriculture	2 17 2	
Insurance, Buildings	86 4 Z	
Office Expenses	16 7	•
Public Works, Labour	53 2 11	
Public Works, Materials Hations	53 2 11 12 9 5 48 15 10	
Trevelling	48 15 10	
Upkeep of Station	3 11 3	
Wireless Telegrams	4 3 11	250 18 5
	- American management	
Carried forward t	A5,259 3 41	25,259 3 11

May. 1947.

Brought forward :	85,259 3 11	25,259 3 11
Personal Emolumenta - Agriculture Benaben Adviser District Administration Education Island Administration Eedical Public Works Stores Vireless	8 10 0 46 0 0 12 10 0 12 3 4 5 6 8 26 8 4 13 10 0 5 0 0 4 3 4	133 11 8
Other Charges - Medical Stores Office Expenses Public Works, Labour Rations Upkeep of Station Upkeep of Wireless Wireless Telegrams	8 48 3 3 3 7 54 15 11 53 0 0 110 0 0 6 2 0 7 8 9	243 8 6
June (. 1947.	
Personal Emolumenta - Agriculture Benaban Adviser District Administration Education Island Administration Hedical Public Works Stores Wireless Bonus Annuities	8 40 0 46 0 0 12 10 0 12 3 4 5 6 8 26 1 8 43 10 0 5 0 0 6 7 9 3,256 8 5 79 12 10	3,471 10 8
Other Charges - Education Medical Stores Office Expenses Public Works, Labour Rations Sporting Naterials Upkeep of Station Upkeep of Vireleas Wireless Telegrams	48 0 0 14 1 1 12 0 48 7 3 21 6 11 19 17 0 28 5 4 4 7 11 6 14 10	179 5 4
Carried forward :	£9.287 0 4	69,287 0 1

July. 1947.

Brought forward :	£9,287 0 1	89.287 0 1
Personal Emoluments -		
Agriculture Banaban Adviser District Administration Sducation Island Administration Medical Public Works Stores Wireless Annuities Bonus	8 10 0 46 0 0 12 10 0 12 3 4 5 6 8 26 13 11 13 10 0 5 7 9 2,174 0 0 866 16 4	3,176 18 0
Other Charges -		
Education Public Works, Labour Public Works, Materials Travelling Wireless Telegrass	20 0 0 51 0 4 241 17 6 19 6 10 3 15 2	335 19 10
AU	met. 1947.	
Personal Emolumenta -		
Agriculture Beneban Advisor District Administration Education Taland Administration Medical Public Works Stores Wireless	5 0 0 50 11 11 12 14 5 12 3 4 18 18 4 13 10 0 5 0 0 6 7 9	124 19 1
Other Charges -		
Education Medical Stores Public Works, Labour Wireless Telegrams	44 6 8 20 0 1 39 0 6 4 16 11	108 4 2
Carried forward :	613,033 1 2	213,033 1 2

September, 1947.

Brought forward :	613,033 1 2	213,033	1	2
Personal Emoluments - Agriculture Banaban Advisor District Administration Education Island Administration Medical Public Forks Stores Fireless	5 0 0 53 10 0 12 18 4 12 3 4 13 10 0 13 10 0 6 7	128	1	1
Other Charges -				
Lighting Medical Stores Office Expenses Public Works, Labour Public Works, Materials Rations Travelling Upkeep of Station Upkeep of Wireless Wireless Telegrams	2 1 4 42 7 11 39 10 4 8 5 11 137 0 0 7 14 6 17 14 7 7 7 7 9 3 16 0	266	9	5
Cetob	or. 1947.			
Personal Emoluments -				
Agriculture Banaban Adviser District Administration Education Island Administration Medical Public Works Stores Wireless	5 0 0 53 40 0 12 18 4 12 3 4 18 10 0 13 10 0 7	128	1	•
Other Charges -				
Medical Stores Office Expenses Public Works, Labour Rations Travelling Upkeep of Station Upkeep of Wireless Wireless Telegrams	12 18 0 3 1 4 56 3 11 126 7 0 22 17 0 11 19 11 2 5 0 3 0 3	. 238	12	5
Carried forward :	843,794 5 2	813,794	5	2

menditure, Rambi.	
£13,794 5 2	613,794 5 2
per. 1947.	
5 0 0 53 10 0 12 18 4 12 3 4 18 18 4 18 10 0 6 7 18 0	146 1 1
8 10 9 15 7 50 3 0 8 18 0 29 18 0 7 8 5	105 13 9
per. 1947.	
7 5 2 53 10 0 13 6 8 12 11 8 4 10 0 31 13 8 17 5 0 5 7 9 2472 5 0	2,624 3 3
20 9 7 48 0 0 45 10 4 116 16 5 8 12 11 61 9 2 97 17 4 299 15 10 10 12 1 19 1 10 15 6 3 4 19 9	718 11 6
	5 10 0 0 4 4 4 4 0 0 0 9 10 12 13 14 10 8 0 0 15 10 8 8 5 10 8 10 8

617,388 14 9

TOTAL :

£17,388 14 9

Summery, 4947, by months.

Jenuary Pebruary March April May June July August Deptember December December	5413 3,330 481 1,033 377 3,650 3,512 233 394 366 251 3,342	3911906730344	20000000000000000000000000000000000000
	£17,388		9
	The second secon	ALC: UNKNOWN	Chicago.

Susmery, 1947, by sub-heads.

Personal Emoluments - Agriculture Benaben Advisor District Administration Education Island Administration Medical Public Works Stores Wireless Annuities Bonus Interest	\$95 15 2 586 11 11 152 6 1 146 8 4 44 10 0 295 1 1 159 15 0 60 8 4 65 10 11 6,746 14 0 4,202 17 7 647 2 6
Agriculture Contributions to Pensions Education Insurance Lighting Medical Stores Office Expenses Public Works, Labour Public Works, Materials Rations Sporting Materials Travelling Upkeep of Station Upkeep of Wireless Wireless Telegrams	43 9 9 147 12 9 1411 19 4 173 14 2 263 14 1 23 15 5 625 7 11 369 8 2 852 11 10 19 17 6 277 5 2 39 9 11 58 0 7
	647,388 4/, 9,

\$47,388 44 9.

NOTES

Education s

Lighting : Office Expenses :

Travelling : Upkeep of Station :

Upkeep of Wireless: Wireless Telegrams:

Agriculture :

Contributions to Pensions: Education :

Travelling :

Upkeep of Station : Upkeep of Vireleas : Vireleas Velegrams :

Iducation:
Identing:
Office Expenses:
Travelling:
Upkeep of Station:
Upkeep of Vireless:
Vireless Telegrams:

Agriculture : Office Expenses : Public Works :

Travelling : Upkcep of Station : Tireless Telegrams :

Office Expenses : Upkeep of Station :

Wireless Telegrams :

Sporting Materials : Opkeep of Station :

Unkeep of Wireless :

January, 1947.

Risckboards, cupboard, tables and chairs, \$42/7/2.

Lamp parts, bensine, £9/5/44.

Poolscap paper, twine, clips, folders, typewriter oil, £2/8/5.

School boys to Suwa, £27/49/4.

Oement, solder, paint, rope, lavatory pops, £79/7/7.

Hand book, 15/1.

Suva to Rambi, 9/4; Rambi to Suva, £6/7/4.

February, 1947.

Ammunition for rifles, £4/43/3;
Ammunition for shot guns, £6/49/0.

Keegan, £3/48/6; Kennedy, £443/44/5.

Fees, £400; Bormitory, £474/0/0; Reconstruction, £325/0/0; Blackboards, £6/4/0.

School boys at Suva, £42/4/3; Taxi, 7/-;

Passage, Raikara, £2/4/3;

Nails, knives, exes, £6/15/2.

Engine parts, £2/4/44.

Suva to Rambi, 2/41; Rambi to Suva, £2/41/0.

March, 4947.

Stationery, nibs, penholders, ink, £4/4/6.
Two drums kerosene, £45/2/8.
Stationery, £2/7/0; 2 resms pink paper, £4/2/6.
Taxis for students, £2/0/0.
Mails, 9/6.
Engine parts, £4/4/0.
Suva to Rambi, 2/5; Rambi to Suva, £2/3/7.

April, 1947.

Insecticide, \$2/47/2.

Pencils and paste, 46/7.

Freight on Galvanised piping, essent, staples, £42/9/5.

Medical, £1/48/6.

Hails, hack saw blades, washers, £5/41/3.

Suva to Rambi, 48/8; Rambi to Suva, £3/9/3.

Мау. 1947.

Poolscap, time book, twine, envelopes, £3/3/7.
Refrigerator, £104/43/9; Files, parts of separator, nails, flag, etc., £8/4/6; Imprest a/o., 1/9.
Cil, £6/2/0.
Suva to Roubi, 7/41; Rembi to Suva, £7/0/40.

June. 1947.

School fees, Riusawa, 248.
Stationery, ink, clips, blotting paper, 24/42/0.
Bats, balls, pads, wickets, gloves, 249/47/~.
Cement, nails, putty, linseed oil, sand paper, rope, saws, bolts, nuts, 228/5/4.
Oil and Bensine, 24/7/44.
Suva to Rembi, 22/40/4; Rembi to Suva, 24/4/6.

MOTES

July. 1947.

Rducation : Public Vorks, Materials: Travelling :

Wireless Telegrams :

Education : Wireless Telegrans :

Lighting : Office Expenses : Public Works: Upkeep of Station :

Wireless Telegrams :

Office Expenses :

Upkeep of Wireless : Upkeep of Station : Wireless Telegrams :

Agriculture :

Public Works : Travelling : Wireless Telegrans

Agriculture :

Education : Lighting : Medical Stores : Office Expenses :

public Works, Materials

gratelling :

Upkeep of Station : Upkeep of Vireless : Ireless Telegrams : Sports fees, £20. Wire, £241/17/6. Air passages, Mesara Maude and Macdonald, end Bauro, £48/14/10; car hire, 12/-. Suva to Rambi, £1/17/10; Rambi to Suva,£1/17/4.

August, 1947.

Transport, £44/6/8. Suva-Rembi, 15/2; Rambi-Suva, £4/1/9.

September, 1947.

One dozen Coleman generators, \$2/4/4.

Typewriter ribbons, 11/1.

Preight on wire, £8/5/11.

Pipe fittings, £11/1/6; Bolts and nails, £3/6/7; Bef.lamp, £2/4/6; are handle 19/~.

Repairs to Delco Charger, £6/12/9; Charging, 15/~.

Broadcasting, £1/17/6; Rambi-Suva, £1/17/10; letter, 8d.

October, 1947.

Twine, paper, gum, etc., £3/1/4.
Air passages, Mr Maynard and Bose, £5/7/0;
subsistence allowance, Bose, £17/10/6.
Repairs to charger, chaning batteries,£2/5/0.
Elocks, spades, sxe handles, £11/19/11.
Rambi to Suva, £3/0/3.

November, 1947.

Rifle end ammunition, £7/48/3; peenuta, 5/-; permit, 7/6.
Explosives, £8/48/-.
Subsistence allowence, £27/45/0; taxis, £2/3/0.
Suve to Rambi, £2/49/40; Rambi-Suve, £4/8/7.

December, 1947.

Repairs to saddles, \$47/16/5.
Tools, 15/-; Tools, \$4/48/2.
Fees, 248.
One Vaclite, One Kerosene, \$45/40/4.
Rambi, \$440/47/7; Suva, \$5/3/4.
Stationery, \$2/3/8; repairs to typewriter, \$6/9/3.
Lambase, \$53/2/6; Lambase, \$32/46/41; Suva, \$41/47/41.
Air passages, P.C.L. Helland and Karusteiti, \$5/7/1; Bose, \$5/5/0.
Furniture, \$46/41/5; Union Jack, etc. \$2/40/7.
Repairs to charger, \$45/6/3.
Suva-Rambi, \$4/48/41; Rambi-Suva, \$3/0/40.

mental (Comment

THE BRITISH PHOSPHATE COMMISSIONERS PAYMENTS TO - BANABAN ROYALTIES

PER 12 MONTHS ENDED	TONS (delivered weights	ROYALTY (per ton)		£.	s.	D.
30.6.24 30.6.22 30.6.23 30.6.24 30.6.25 30.6.26 30.6.27 30.6.28 30.6.29 30.6.30 30.6.31	163,076 149,961 133,486 190,026 210,035 187,456 258,021 190,507 233,839 203,085	Banaban Fund	6d. 6d. 6d. 6d. 6d. 6d. 6d. 6d. 6d.	4,076 3,749 3,337 4,750 5,250 4,686 6,450 4,762 5,845 5,077	18 0 3 13 17 8 10 13 19 2	0.6006066666
6 Months July/December, 1 6 Months January/June, 19						
	84,945 65,068	Banaban Fund (Banaban Provident Fund (Banaban Royalty Trust Fund	6d. 2d. 8½d.	2,123 542 2,304	12 4 9	6 8 10
30.6.32	143,855	(Banaban Provident Fund (Banaban Royalty Trust Fund	2d. 81d.	1,198	15	10
30.6.33	225,979	(Banaban Provident Fund (Banaban Royalty Trust Fund	2d. 8½d.	4,883	3	2 6
30.6.34	176,500	(Banaban Provident Fund (Banaban Royalty Trust Fund	2d. 8½d.	1,470 6,251	16	8
30.6.35	234,620	(Banaban Provident Fund (Banaban Royalty Trust Fund	2d. 8½d.	1,955	3 9	4 2
30.6.36	324,370	(Banaban Provident Fund (Banaban Royalty Trust Fund	2d. 8½d.	2,703	1 2	9
30.6.37	429,276	(Banaban Provident Fund . (Banaban Royalty Trust Fund	2d. 8½d.	3,577 15,203	6	0
30.6.38	330,416	(Banaban Provident Fund (Banaban Royalty Trust Fund	2d. 8jd.	2,753	9	4 8

PER 12 MONTHS ENDED	(delivered weights)	(Per ton)		£.	8.	D.	
30.6.39	297,888		Provident Fund Royalty Trust Fund	2d. 8½d.	2,482 10,550	8	0	
30.6.40	315,069	The section of the section of	Provident Fund Royalty Trust Fund	2d. 8½d.	2,625	11 13	6	
30.6.41	255,968		Provident Fund Royalty Trust Fund	2d. 81d.	2,133	10	8	
30.6.42	90,197		Provident Fund Royalty Trust Fund	2d. 8½d.	751 3,194	12	10	
30.6.43 30.6.44 30.6.45 30.6.46								
30.6.47								
6 Months 1/7/46 - 16/4/47. 6 Months 17/4/47 - 30/6/47.	86,389 31,013 117,402							
	86,389		Provident Fund Royalty Trust Fund	2d. 8åd.	719 3,059	18	2 3	
	31,013	Banaban		4/3d.	1,938	6	3	
Period 1st July, 1920 to 30th June, 1947.	5,011,045 tons.				£182,231.	108.	6d.	

Office of the High Commissioner for the Western Pacific, Suva, Fiji.

WESTERN PACIFIC

NO. 41.

12th September, 1947.

Sir,

I have the honour to refer to my despatch No.22 of the 17th of June, regarding the negotiations for a final settlement with the Banaban community in Rabi Island, and to forward, as promised in paragraph 12 of that despatch, a copy of a report by Mr. H.E. Maude, M.B.E., on the negotiations in question. A copy of the "Statement of Intentions" of Government mentioned in paragraphs 3 and 12 of the report was forwarded to you under cover of my despatch under reference.

2. The "Statement of Intentions" was prepared on Sir Alexander Grantham's instructions and I have the following comments to make thereon:

Paragraph (A) (1) - the Banabans were insistent on this clause. Despite the fact that they have now disposed of all the mineable land on Ocean Island to the British Phosphate Commissioners (see your telegram No.172 of the 24th August and my telegram No.220 of the 28th of August), they were anxious to ensure that they retained their rights to non-mining lands and mining lands when worked out. This is probably due in part to the nostalgia and sentimentality referred to in paragraph 4 of Mr. Maude's report and in part to the fear that, in their absence on Rabi Island, they may lose certain rights, which were vague and underfined, in Ocean Island;

Paragraph (A) (2) - the reason for the insertion of this clause is set out in the final sub-paragraph of paragraph 52 of Mr. Maude's memorandum, a copy of which was forwarded to you under cover of Sir Alemander Grantham's despatch No. 23 of the 20th of September, 1946;

Paragraph (B) (3) - the title to the island is vested in "His Britannic Majesty's High Commissioner for the Western Pacific" but the continuance of such an arrangement would never have proved acceptable to the Banabans. The Fiji Government will take the necessary steps for the transfer of ownership and you will observe that the title is to be vested in the Rabi Island Council on behalf of the Banaban community "resident in Rabi Island". By the inclusion of these words, it was hoped to dissuade some of the Banabans from returning to Ocean Island to settle there:

Paragraph (B) (4) - fortunately the Banaban customs of land tenure and inheritance have already been codified. It may be necessary, however, for legislation to be enacted prohibiting the sale or lease of land to a non-Banaban without the prior permission of the Island Council and/or the Governor;

Paragraph (B) (5) - in this clause too, emphasis has been laid on the vesting of the assets in the Island Council on behalf of the community resident in Rabi Island. A further safeguard has been inserted so that the Banabans, who are improvident

improvident - see paragraph 11 of the attached report - cannot dispose of the assets without the concurrence of the Banaban Adviser. Further, at present, for example, the Co-operative Society utilizes without charge the copra driers and it may be desirable that it should purchase them, if only at a nominal figure;

Paragraph (C) (6) - emphasis is again laid on the fact that it is the Banaban community in Rabi which will derive the benefits. Legislation may be necessary to define who are Banabans and, as such, eligible to receive such benefits. Prior consultations with the Island Council will be necessary on this point, but this will not be possible for some months to come as over 450 Banabans are at present absent in Ocean Island demarcating the boundaries of their lands purchased by the British Phosphate Commissioners. It is not anticipated that they will return to Rabi Island for some months;

Paragraph (C) (7) - legislation establishing a Banaban Fund Trust Board will probably be necessary and I propose to consult my Legal Advisers on this point;

Paragraph (C) (8) - the object of this clause is to ensure that members who are absent more often than not in Ocean Island shall not have any control over the expenditure of funds:

Paragraph (C) (9) - the procedure is that followed in connexion with the Estimates of the Fijian Administration. The provision that accounts and estimates shall be published will fulfil a long-felt demand of the Banabans;

Paragraph (C) (10) - hitherto, the money in the Landholders' Fund has been invested by Government but, in view of the safeguards provided, and to meet the wishes of the Banabans, I support the proposal to transfer control to the Trust Board;

Paragraph (C) (11) and paragraphs 6 (1) and 7 of the attached report - the proposal that the capital, as well as the interest, standing to the credit of each owner in the Landholders' Fund should be handed over to the owner for investment or disposal at his or her absolute discretion is absolutely contrary to Banaban custom and I would oppose it, in general, on that ground alone because I doubt whether it is the wish of the Banaban community as a whole. The fact that additional lands have been acquired in Rabi, in my view, in no way alters the fact that theoriginal lands on Ocean Island (and the moneys derived from the sale of these surface rights) belong to the heirs of the present landholders no less than to the landholders themselves. Finally, Mr. Maude, in paragraph 11 of his report shows that not only does the request come from a limited number of Banabans, but that to accede to the request will mean that a sum of £22,500 (Australian currency) will quickly be squandered. Indeed, not only would the Banabans demand the Landholders' Fund of £22,500 created as a result of the 1931 settlement but they would also demand the sum of £82,900 (Australian currency) being the price paid for surface rights at the recent settlement - see your telegram No.172 of the

24th August.

I am satisfied that the proposal put forward in Clause (c) (11) of the "Statement of Intentions" represents a very fair compromise and I propose, subject to your concurrence, to agree to it. Approval will, however, be given sparingly and only in exceptional cases.

Paragraph (D) (12) and (13) - the reasons for the insertion of these clauses are set out in paragraphs 60 and 61 of the memorandum forwarded under cover of Sir Alexander Grantham's despatch No.23 of the 20th September, 1946. Annuities are payable not only to all Banabans but also to all half-Banabans - see paragraph 13 of the above-mentioned memorandum. In 1939, the sum of £4,340 was thus expended. It is not unlikely, however, that the Banaban community may in time lose its identity by intermarriage, etc. and consequently that the amount required for annuities may increase and account for an undue proportion of the expenditure of their income. This trend may be checked by a definition of the word "Banaban" - see comments on paragraph (C) (6) above- but it is reasonable to hope that as the sum required for annuities increases, it will eventually reach a point where the Rabi Island Council may decide to discontinue them and utilize the money to better advantage in Rabi.

Paragraph (F) (15) - the future form of administration on Rabi will be a matter for consideration by the Fiji Government but I incline to the view that it should be on the present lines of the Fiji Administration. Should the Banabans desire services superior to those normally provided, the extra cost will have to be met from their funds.

- 3. I am opposed to the requests of the Banakas as recorded in paragraph 6 (2) and (3) of the attached report. Such moneys, if handed over to the individual members of the community would only be squandered and I am satisfied that they should be properly used for capital and recurrent expenditure in developing the new homeland.
- should assume complete control of Banaban affairs with effect from the 31st of December, 1947, but it is almost certain that this will not be possible. Many of the Banabans will be absent from Rabi until late this year and, until they return, and discussions and elections can be held, little progress in a number of directions will be possible. Further, it is likley that legislation will be required but its early enactment is not practicable. Finally, the preparation of the financial statements referred to in paragraph 15 of the report will involve a good deal of research and will take a considerable time as will asso the co-ordination and handing over of the various funds. It is expected at present that it will prove possible to prepare the above-mentioned financial statements using only the existing staff of the High Commission Office. Some extra clerical assistance may, however, later be found to be required in the light of experience.
- 5. I shall address you further in due course when it has been practicable to consider more closely the administrative, legislative and financial points involved in the final settlement.

6. I visited Rabi in July and found the Banabans cheerful and settling down satisfactorily. The general atmosphere has improved greatly since Major Holland took over. The one disturbing feature is that the Banabans are not as yet convinced that their traditional type of house will not stand up to the weather at Rabi. Steps are being taken to encourage them to build a stronger type of house.

I have the honour to be, Sir, Your most obedient, humble servant,

(Signed) J.F. Nicoll,

Acting High Commissioner.

January, 1948.

Personal Emoluments -				
Agriculture Banaban Adviser District Administration Education Island Administration Medical Public Works Stores Wireless Annuities Bonus	£8 10 0 53 10 0 13 6 8 12 17 6 4 10 0 30 18 4 13 15 0 5 8 4 8 9 5 245 4 7 458 10 0		19	10
Other Charges -		5		
Agriculture Education Incidentals Medical Stores Office Expenses Public Works, Labour Public Works, Materials Rations Sporting Materials Upkeep of Station Wireless Telegrams	8 19 7 59 0 3 5 3 0 3 4 1 13 13 2 71 6 8 92 5 4 290 1 0 4 5 19 19 10 8 10 11		8	3
<u>F</u> el	oruary, 1948.			
Personal Emoluments -	oruary, 1948.			
	8 10 0 53 10 0 13 6 8 9 13 4 2 13 4 31 5 3 13 15 0 5 8 4 6 16 1 28 0 0 635 17 0	808	15	0
Personal Emoluments - Agriculture Banaban Adviser District Administration Education Island Administration Medical Public Works Stores Wireless Annuities	8 10 0 53 10 0 13 6 8 9 13 4 2 13 15 31 5 15 6 16 0 28 0		15	0
Personal Emoluments - Agriculture Banaban Adviser District Administration Education Island Administration Medical Public Works Stores Wireless Annuities Interest	8 10 0 53 10 0 13 6 8 9 13 4 2 13 15 31 5 15 6 16 0 28 0		15	0

⁺ See Notes attached for details of certain items.

Summary, 1948, by months.

January February	£1,427 910	8	1 3
	£2,337	9	4
		===	==

Summary, 1948, by sub-heads.

Personal Emoluments -

Agriculture	£17	0	0
Banaban Adviser	107	0	0
District Administration	26	13	4
Education	22	10	10
Island Administration	7	3	4
Medical	62	3	7
Public Works	27	10	0
Stores	10	16	8
Wireless	15	5	6
Annuities	273	4	7
Interest	635	17	0
Bonus	458	10	0
Other Charges -			

Agriculture Education Incidentals Lighting Medical Stores Office Expenses Public Works, Labour Public Works, Materials Rations Sporting Materials Upkeep of Station Upkeep of Wireless	290 19 7	3680551497 17	10 4 4 4
Upkeep of Wireless Wireless Telegrams	15	12	5 7

£2,337 9 4 =========

HOTES

January, 4948.

Agriculture : Midueation :

Incidentals : Office Expenses :

Public Works :

Unkesp of Station :

Garden fork, £4/4/40; shot gun, £7/47/9. Transport, £42/5/4; Supplies, £5/10/2; Fees, £41/5/0. Cables, 3/-; Nent, £5/0/0. Books, oil, ink, door mat, typewriter ribbons, seal, £43/43/2. Explosives, £34/48/0; Timber, £57/7/4. Tools, rope, files, etc., £49/49/40. Suve-Rambi, £2/4/0; Rambi-Suva, £6/9/44.

February, 1948.

Lighting :

Office Expenses : Unkeep of Vireless : Vireless Telegrams : Two drums kerosene, one drum Vaclite, £21/16/7. Twine and books, 17/2. One drum benzine, £7/7/5. Rambi, £5/5/5; Suva, £1/6/1; Rambi, 9/2.

CAMP EQUIPMENT, RAMBI.

Dete of Account		Amount		Particulara	
145:	437 13 40 2,191	18 15 17 6	7: 236:	2nd N.Z.E.F: 2 buildings ex Naval Station. Goods (unspecified) ex stock piles. See (a) below. Ten fish nets essorted. Rish Ltd.: Making hardware. See (b) below. F.M.F.: Hardware etc., for Rambi, October '45. See (c) below. F.M.F.: 250 mosquito nets.	
12 1	2,158	12	5:	F.M.F.: 1,500 blankets and 500 mosquito nets. N.S. Navy: Six single huts, 1 doublt, 1 triple, 1 mess hut.	
*46:	78 525	8	0:	Piji Govt. Store: Hardware, etc. See (d) below. 600 yards khaki drill, 72 pairs khaki sherts. Fiji Builders, Ltd.: 450 meat safes. Dismantling, transporting, stacking and	
4		5	1	re-erecting Naval Buildings. See above. P.W.D. Fiji: 150 mounting boards for ecco-nut graters.	
	145 145 146 146	Amo 45: &F. 315 45: 437 45: 13 2,191 2,191 389 2,158 515 328 46: 78 46: 525 46: 445 19	Amount 45: &P. 315 0 45: 437 18 45: 45 13 15 40 17 2,191 6 389 11 2,158 12 515 0 328 2 46: 78 8 46: 525 0 46: 445 7 19 5	Amount 45: AF. 315 0 0: 45: 437 18 7: 45: 13 15 2: 40 17 3: 2,191 6 6: 389 11 8: 2,158 12 5: 515 0 0: 46: 78 8 0: 46: 525 0 0: 46: 445 7 1:	

- (a) Comprising fish hooks, chisels, knives, lamps, chinaware, bowls, basins, cooking pots, kettles, etc.
- (b) Coco-nut graters, spear prongs, keys, etc.
- (c) Army mess equipment, tents and poles, canvas cots, tools, lanterns, etc.
- (d) Corrugated iron, coment, water piping, pipe fittings, nails, and other hardware.

Confidential.

Dear Mr Chamberlain,

Here is a note on the subject of the forthcoming control of Banaban affairs by the Fiji Government. The revised date agreed upon was the 1st April, but I do not foresee that the transfer can be effected then, at least from my end. The 1st July seems a more likely date.

The reasons are various: Rotan, the Banaban leader and Chairman of the Rambi Island Council, visited Suva soon after the return of the 400 Banabans from Ocean Island, and stayed there for some weeks. During the return journey he became ill and remained so until fairly recently. His views generally prevail at Council meetings, and without him, the Council is inclined to become non-committal. Then, the Island Council was due for election early in January, and for this event, I proposed the introduction of adult suffrage and the secret ballot. Opposition was strong, the main argument being that my proposal interfered with liberty, meaning of course "Banaban" liberty. Now after two months all opposition has gone, the election, as proposed, has been held, and the Rambi Island Council is a fully repre-sentative body. A further cause of delay has been the revival of Banaban claims for yet further control of their Funds. Several lines of research have developed. One is this; "That the Governor of Fiji shall not have power to disallow any item of expenditure passed by the Rambi Island Council". See in this connection Section 9 of the Statement of Intentions. A copy if attached. The idea is, if the Banaban Adviser as Chairman of the Banaban Fund Trust Board Banaban Adviser as Chairman of the Banaban Fund Trust Board has agreed to such expenditure, that will be sufficient in the way of Government supervision. The request could not be called unexpected, having regard to its source, but it does come gratuitously close to the impressive concessions obtained last May. Another is this: "The Banaban Adviser shall not work for the Fiji Government, but shall give all his time to Banaban affairs". No account was taken in this of School and Hospital, Post Office and Wireless Communication, Savings Bank Accounts, Registration of Births, Deaths and Marriages, Administration of Justice, to name of a few Government institutions, that afford help to the Banabans and require part of my time. Discussion on these two questions will continue for some time. There are others of almost equal significance also to be dealt with. When one question is met adequately, it is often early succeeded by the same, in another form. So far there has been nothing really unhealthy in all this, and such development has been foreseen. See paragraphs 5 and 6 of Mr H.E. Maude's letter dated 11/7/17. A copy is attached. A copy is attached.

3. I have

will know, but merely that something shall be known of what is going on at Rambi, and of how my time is being mainly occupied. The "other side" of Banaban demands, and to these are added those relating to the Banaban Go-operative Society, have to be explained and explained. Speedy decisions are rare. The Banabans always struggle for unanimity among themselves. Criticism in the community must be stilled. Therefore the two months involved in bringing about the new type of election for the Council was comparatively fast going. It took me 17 months to achieve the transfer of the Co-operative Society's locally-held money to a Bank. The loss of interest meant nothing. The paramount consideration was that the money should be available for actual inspection. As it was, an attempted burglary gave in the end the necessary point to my off-repeated appeal, and £6,000 of the Society's surplus cash now lies in the Bank of New South Wales, Suva, and will shortly be placed on fixed deposit. I find myself much in the same position as I was last year, over the fate of the Settlement Scheme and that of the agreement with the British Phosphate Commissioners. Months of argument and instruction. Gains, when made, made slowly. The Banaban is hard-headed and tenacious, and displays intelligence, on occasions keenly so, but is much hampered by his background of education and experience.

4. Meanwhile, important and urgent matters (to me), such as division of Rambi lands, review of past expenditure from Banaban Funds, preparation of estimates of revenue and expenditure, appointment of Banaban Fund Trust Board, housing, etc., are relegated to another day. Yet I must also report that peace and order are satisfactory. There is practically no Court work for me. Gardens are going ahead. Copra production is high. The people continue to disperse. And best of all, the former 45% of recalcitrants, those who wished to return to Ocean Island, appear to be settling down comfortably. Not one request from them for passages back has so far been submitted to me. This is heartening, as it looks like (I dare not say more than "looks like") unanimous contentment with Rambi, and if maintained will represent probably an unprecedented event with modern migrations, even small ones.

5. I should be glad if this note could be shown to Mr Stapledon and Mr Macdonald.

Yours sincerely,

(Signed) F. G. L. Holland.

Statement of the Intentions of Government.

(C) As regards Banaban Funds -

(9) The Banaban Fund Trust Board shall draw up annual Accounts and Estimates showing, inter alia, the revenue accruing from royalties and interest from the Banaban Fund, and the expenditure on different services. Such Accounts and Estimates shall be submitted to the Council for its consideration and when passed by it, shall be forwarded by the Banaban Adviser to the Governor of Fiji for his approval. The Accounts and Estimates shall be published and shall be made available to the Banaban Community.

Extract from Confidential letter dated 11th July, 1947,
addressed to His Excellency The Acting High Commissioner,
by the Resident Commissioner, Gilbert and Ellice Islands
Colony.

- 5. Few native races are more able than the Banabans to appreciate on which side of their bread the butter lies and I was not surprised to find that, after the small but vocal minority of sentimentalists had tried, and failed, to gain their point, the community settled down to their time-honoured technique of using the Government's latest proposals (as set out in the "Statement of Intentions") as a lever to gain further concessions and a yet larger measure of control over their funds. The relative generosity of the new policy clearly surprised them; but it was not long before more than one speaker had made it plain that, while acceptable as a step forward, the proposals did not as yet meet fully the demands of at least a section of the community.
- 6. These ultimate demands, as detailed by individual speakers, may be summarized as follows :-
 - (1) the capital, as well as the interest, standing to the credit of each owner in the Landholders Fund should be handed over to the owner for investment or disposal at his or her absolute discretion;
 - (2) all future royalties payable to the Royalties Trust
 Fund should be divided among the owners of the
 surface rights, if possible in proportion to the
 volume of phosphate taken off each land, again for
 investment or disposal at his or her discretion; and
 - (3) any balance lying in the Royalty Trust Fund after the erection of the necessary communal and other buildings on Rambi and the completion of the related public works programme should be divided among the existing members of the community. The Provident Fund would be, of course, used primarily for the above purpose but it was recognized that it will probably prove insufficient without assistance from the Royalty Trust Fund.

sir,

We, the members of the Rambi Island Council, have the honour most respectfully to submit the following on behalf of the Banaban community. Our hearts are united in asking the British Government for something of the greatest importance, for which the British Empire has given life and blood, and that is, Independence. We ask to be granted our Independence, under England, as follows:

Rambi Island in Fiji is truly our new homeland, and we beg that it may no longer be subject to the Government of Fiji, nor also subject to the Government of the Gilbert and Ellice Islands Colony, but that its administration may be handed over to the Rambi Island Council, with the Governor at Suva.

Banaba, (Ocean Island) our old homeland, is now subject to the Government of the Gilbert and Ellice Islands Colony. We beg that the administration of Ocean Island may be handed over to The Rambi Island Council, with the Governor at Suva.

We beg that all Government taxes normally collected at Ocean Island and those to be levied at Rambi will not be held by the respective Governments of the Gilbert and Ellice Islands Colony and Fiji but will come under the control of the Rambi Island Council, with the Governor at Suva.

We rejoice when we submit our request for independence, because you (the British Government) are truly the givers of Independence.

We have the honour to be, Sir, Your obedient servants, The Rambi Island Council,

(Signed) Rotan Tito, Chairman.

Bir,

I have the honour to submit the following in reply to your telegram No. 33 of today's date, in which I am instructed to forward a brief report on the recent visit of His Excellency, the Governor, to Rambi Island.

- 2. The date of the visit was the 3rd August, 1948, and the time involved was ten in the morning until two thirty in the afternoon. Travelling was being done in H.M.N.Z.S. "Bellona". An ancient ceremonial right among the Banabana was revived, whereby representatives of certain families in decorated canoes met the cruiser as it approached the anchorage, and then acted as escort to His Excellency from ship to shore. The custom so revived is to be maintained.
- The Rambi Island Council and Government Staff attended at the wharf. The people had assembled at the shore end of the wharf to offer in turn their greetings. The speech to the Banabans was given on the verandah of my house. Present were the members of the Island Council and of the Covernment Staff, officials of the Banaban Co-operative Society, and Banaban Elders, including women. Roten, Chairman of the Council, delivered an address of welcome. He spoke again in words of thanks, at the conclusion of His Excellency's speech. On each occasion, Rotan's remarks were entirely complimentary, with their purport of the most general kind. Tekai Arekibo, Assistant Medical Practitioner, was the interpreter.
- 4. Places visited subsequently were Nuka, the headquarters village, and Nuka-Meang, the next village, and included particularly were the copra dryers, general store, the hospital on its new site, the specimen concrete dwelling-house in process of building, school, cinema, communal and private gardens, and the motor road under construction leading out of Nuka.
- The dances prepared in honour of the visit had to be limited, as time was running out. But a synopsis of the three local forms of dencing was given. The "Ruoia", which is the classical Gilbertese sitting dance, was followed by the more modern "Batere", a standing dance of Samoan origin; and after this came the latest form: dance and song, with string-band accompaniment.
- Lady Freeston and Miss Freeston accompanied His Excellency during the day, as also did Mr J.E. Windrum, District Commissioner, Northern, two officers of the "Bellona", and the A.D.C., Mr A.R. Tarte. Mr J. Judd, District Commissioner, Southern, and Mr P.A. Snow, District Officer, Taveumi, also came ashore for a time.
- A copy of His Excellency's speech referred to above is attached hereto. Attached also is a copy, together with a trans-lation, of the letter mentioned towards the end of paragraph 4 of the speech.

I have the honour to be, Sir, Your obedient servant.

(SAL). F.G.L. HOLLAND, Administrative Officer, Rambi.

The Chief Secretary, Western Pacific High Commission,

SUVA,

Drehib'in: He Romalle The Coloniel Secretary Figs

Sir,

27/10/48.

I have the honour to forward, attached hereto, a copy (with translation) of a letter received from the Rambi Island Council, in which requests are submitted for consideration by His Excellency, the Governor of Fiji. The subject of paragraph 2 is the grant of £2,356 being made by the Fiji Government for 1949, in respect of the cost of Rambi administration. The term "annual grant" has been used in error. No continuation has been promised, as yet. This was explained before the Council's letter was written, and the explanation has now been repeated. The statement regarding the justice of assistance coming from Ocean Island taxation arises from the Council's contention that: "The Banaban royalty on phosphate (at present one shilling and threepence a ton) belongs to the Banabans. The Government royalty on phosphate (that levied since ist January, 1906) belongs equally to the Banabans, as it relates also to Banaban lands. The annual total of this Government tax should have been, and should be, expended solely on the Banaban community, now of course, on the administration and development of Rambi." The idea was developed in the paragraph on taxation in the Council's letter dated 30th June. A copy of that letter is also attached.

- 2. The Council's decision that the Banaban Co-operative Society shall not register under the Co-operative Societies Ordinance is a reversal of a previous one, gained after much effort, with which Mr B. E. V. Parham, Acting Registrar of Co-operative Societies gave me valuable assistance. It is very important to the interests of the local Society that adherence to the original decision should be restored.
- 3. As regards paragraph 4 of the Council's letter, the Chairman and Deputy Chairman of the Banaban Funds Trust Board are appointed, in accordance with Section 3(2) and (4) of the Banaban Funds Ordinance, 1948. Moreover, Section (C)(7) of the Statement of Intentions reads: "The management of the (Banaban) Fund shall be vested in a Banaban Fund Trust Board consisting of the Banaban Adviser as Chairman, etc.". Six of the present members of the Council were among the signatories of the Statement of Intentions.

The task of presenting a statement of Banaban Funds acceptable to the Banabans is made formidable by the Council's demands that it shall be provided with (a) a periodic account of the phosphate tonnage shipped from Ocean Island, since the beginning of operations there in 1900, up to the present time, and (b) an account in detail of Banaban revenue and expenditure for the year 1913, and then onwards annually to date. A considerable amount of information has already been supplied to the Council, and more is to follow, but the demands in full of the Council

might be

might be considered as excessive, having regard to the destruction of the official records at Ocean Island during the war.

His Excellency, the Governor of Fiji, dealt with the Council's request for independence, that detailed in the letter attached dated 30th June, in his speech at Rambi on the 3rd August last. All the members of the Council heard the speech, and a typewritten copy was afterwards handed to the Council at its request. The renewal of the independence request, as given in paragraph 5 of the letter under consideration, at such an early date, may seem to indicate impertinence. This happily is not so. The Council is a model of courtesy. But it does indicate that form of obstinacy, which expresses itself in dismissing entirely from the mind all that is unwillingly heard. Tonga, I may add, is not mentioned by the Council for the first time. It was brought up in March last, when the Council was beginning to formulate its independence claim. On that occasion and on a later occasion, I gave a detailed account of the early history of Tongan finance, which led finally in 1905 to the British Agent and Consul being invested with right, among others, of reviewing expenditure and of vetoing items which he considered to be inadvisable. I then pointed out that the underlying idea of all Banaban agitation so far had been financial and not political, i.e., the unfettered control of Banaban funds by the Banabans, and that if the example of Tonga was to be quoted, it could only be quoted against this idea. The section of the Statement of Intentions referred to by the Council, (F)(15), reads as follows: "The Banabans on Rambi Island shall be subject to the laws of Fiji, including the laws relating to Taxation, in the same manner as other residents of Fiji. The Banabans will consequently be eligible to receive all normal services provided by the Government of Fiji on the same terms and conditions as such services are provided for other residents of Fiji. "

5. A copy of this letter is being forwarded to the Honourable, the Colonial Secretary, Suva.

I have the honour to be, Sir, Your obedient servant,

(Signed) F.G.L. Holland,

Administrative Officer, Rambi. Sir,

Tai karineam iroura ngaira kain te Kauntira n Rambi ni butiko kaotakin nanora nakon te Kowana i Biti aika kaotaki i nano :

- 2. Ti bati ni kaitau nakon te Tautaeka ni Biti ibukin buokan ara Tautaeka mai irouna te mane are e na anganira n ririki koraki, ao ti taku, ba bon moan te riai iroura ni kaota raoi nanora, ba ngkai ti boni kona ni buokaki man abara, ao ti na boni bati ni kukurei riki ni buokaki n te angabai ae e rereke mai aon abara ae Banaba, ao tiaki man te aono ni Biti.
- 3. Ara kaitau naba nakon te Tautaeka ni Biti ngkai e tangirira, ba ti na karina ara Banaban Co-operative Society i an Tua ni Boboti n te aono ni Biti, ma ngaia are ti a bon kaota nanora ni bubuti man te aro anne, ba ti bon kani kaokoroa ara Banaban Co-operative Society mai an Tua ni Boboti n te aono ni Biti.
- 4. Ti kaota naba namora n aki kariai ibukin aron rineakin te Chairman, ao ana kauoman n te Banaban Trust Board. Ti taku ba te namoraoi ngkana a rineaki n te aro n anga namo are te vote, ao teuana naba, ba ngkai e nang teirakea ana makuri te Board, ao ti bon tuai n namoraoi i aon te mane ni Banaba man ana itera te Tautaeka ni Kiribati ma Ereti. (G.& E.I.C.)
- 5. Ngkai e a roko ara tai ni karaoa ara makuri ibukin abara ma ara botanaomata i aon abara ae bou. Ti a boni kaoti rawawatara, ma kiriwen nanora man te Berita are e karaoaki nakoira ni Mei, 1947, n te kibu 14.F, ba ti nang tiba nora te kanganga iai, ao ti a nanokawaki iai ngkai e aki boraoi ma ara kantaninga mai aon Banaba, ma ngaia ae ti bon riai ni manga kauringa ara bubuti ibukin te aro ni Inaomata n aron Tonga.
- 6. Ara kaitau ae bati nakoim ni buokara n ara reta aei ni kaotai raoi nanora nakon te Kowana i Biti. Ko bati n raba.

Isi karineam iroura, Mgaira raom ni beku,

(Signed) Rotan Tito,

Chairman, For The Rambi Island Council.

TRANSLATION.

RAMBI ISLAND. 27th October, 1948.

Sir,

We, the Rambi Island Council, have the honour to ask you to transmit our requests, as noted hereunder, to the Governor of Fiji.

- 2. We thank the Government of Fiji very much for its help to our Island Administration, in making the annual grant of money, and we consider it essential to indicate clearly what is in our minds, that as there is no doubt we could be helped from our island (Ocean Island), we would rejoice more if we received assistance from Ocean Island revenue and not from Fiji revenue.
- 3. We offer our thanks also to the Government of Fiji, for its advice that the Banaban Co-operative Society should register under the Co-operative Societies Ordinance, but we wish to request sincerely that the Banaban Co-operative Society may not come within the law relating to Co-operative Societies in the Fiji group.
- 4. We would like to express our objection to the method by which the Chairman and Deputy Chairman of the Banaban Funds Trust Board are appointed. We consider the most satisfactory way will be election by vote; and another thing, the Board will soon be starting its work, and we are dissatisfied with the statement of Banaban Funds held by the Government of the Gilbert and Ellice Islands Colony.
- 5. Now is the opportunity for us to work for home and people, at our new homeland. But we are much upset about the Agreement (Statement of Intentions) made with the Banabans in May, 1947, at section F.15, for we have found an obstacle in it that makes us unhappy. It does not meet the hopes we cherished at Ocean Island, and so we repeat our request for independence, like that enjoyed by Tonga.
- 6. We thenk you very much for the help you can give us in showing clearly our ideas to the Governor of Fiji.

We have the honour to be, Sir, Your obedient servants,

(Signed) Rotan Tito, Chairman

For the Rambi Island Council.

The Administrative Officer,

COLONY OF FIJI, Rambi Island. 12th November, 1948.

Sir,

8/11/48.

I have the honour to forward, attached hereto, a copy (with translation) of a letter received from the Rambi Island Council, on the subject of the appointment of my successor. The gist of what is written is that two persons are to be employed, one an officer, (other than Mr Coode) who is to remain long enough in service on Rambi to become entitled to a pension, which the Banabans will pay; the second, a lawyer, who is to give legal help to the Council, with a matter not disclosed. I judge that there is nothing at all personal in the reference to Mr Coode. Section (6)(46) of the Statement of Intentions reads: "The Banaban Adviser hereinbefore mentioned shall be an Officer of the Government of Fiji, appointed by the Governor to advise the Banaban Community resident on Rambi Island on all matters connected with its social and economic advancement. He shall be paid from the Banaban Fund at such salary as may be fixed from time to time by the Governor, after consultation with the Island Council and the Governor shall have power to vary the terms of, or terminate, his appointment."

- 2. The Island Council in challenging section after section of the Statement of Intentions, and in continuing with its independence claim, has made clear its attitude towards that document. It is essential, in my opinion, to obtain representatives of the Banaban community who will honour the Statement of Intentions, and in doing so, will add every effort to ensure its success. I recommend therefore that the present Council as a body may be dismissed, and an interim one formed in its place by nomination. Clause 4(2) of the Banaban Settlement Ordinance confers the necessary authority. An election of the kind held last March, see paragraph 2 of my letter dated 11th May, could be contemplated later. I shall be glad to receive early approval of my recommendation.
- 3. I presume that the proposed appointment of Mr R.J. Coode to Rambi will be affected in no way by the Council's letter.
- 4. A copy of my letter dated 9th of this month, and addressed to the Chief Secretary, Western Pacific High Commission, Suva, is attached hereto also for

information.

information. The grant noted therein at paragraph one is that detailed in your memorandum No. TCFC37/269-3 dated 6/10/48.

I have the honour to be, Sir, Your obedient servant,

(Signed) F. G. L. Holland,

Administrative Officer, Rambi.

<u>Distribution</u>: The Chief Secretary, Western Pacific High Commission, Suva.

sir,

Isi karineam ni karabako ibukin ana ibuobuoki te Tautaeka ni Kiribati ma Kreti ngke e a tia n rinea Kaben Oran ba ara Tia Kairiri n ana tai n tiku i buakora, ma e a tia n anga nanona, ba e a riai ni motirawa.

Ngaira ti a tia n anga ara kaitau nakoina, ma ni kariaia naba motirawana ngkai e a bon unimane, ao e a tia naba ni kakukureia te Tautaeka ni kamotirawa, ma n angana ana pension.

Ao ngkai Kaben Oran e a tia naba ni kaongoira ana rimerime te Tautaeka ibukin ara Tia Kairiri ae bou ba Mr E.J. Coode, ao boni ngaira ae ti na kaboa bona ma ana "pension contribution" naba.

Ngkai e a manga roko tain rinean ara Tia Kairiri ao ti kaoti nanora n te rinerine aci, ba ti a bon tangira temanna ae bou ibukina ngke ti kaboa bona, ao ma ana "pension" naba ibukin kororaoin ana tai ni man n tiku ni beku i buakora.

Ao ti a kaoti nanora naba, ba ti na rinea ara Lawyer ison te bai are a kiriwe nanora isi.

> Ini karineam iroura, Ngaira am tabonibai.

(Signed) Roten Tito,

For the Rembi Island Council.

Ann Tia Koroboki Te Kowana,

TRANSLATION.

RAMBI ISLAND. 8th November, 1948.

Sir,

We have the honour to offer thanks for the assistance given by the Government of the Gilbert and Ellice Islands Colony, in having Captain Holland appointed as our Adviser for the period he has spent among us; and he has stated that it is necessary for him to leave his work.

We ourselves have given our thanks to him, and have agreed to his taking a rest, as he is an old man, and the Government has pleased him by granting him retirement and pension.

And now Captain Holland has informed us of the appointment by the Government of our new Adviser, Mr E.J. Coode, and that we ourselves shall pay his salary and pension contribution.

Now that the time has come again for the selection of our Adviser, we state clearly what is in our minds, which is, that we wish to have a new man, because we pay his salary, and his pension also, for concluding a lengthy period of service among us.

And we also desire to announce our intention of employing a lawyer to deal with a certain matter over which we have felt dissatisfaction.

We have the honour to be, Sir, Your obedient servants,

(Signed) Rotan Tito,

For the Rambi Island Council.

The Chief Secretary,
Western Pacific High Commission,
SUVA, FIJI.

LANDOWNERS FUND, 1931.

150 acres at £150

£22,500.

LANDOWNERS FUND, 1947.

		£84,728.	2. 7.
9.602 acres at £65		624.	2. 7.
6.020 acres at £200	=	1,204.	0. 0.
291 acres at £65	-	58,200.	0. 0.
380 acres at £200	=	£24,700.	0. 0.

+ australian currency.

Rambi Island, 2nd December, 1948.

REFERENCE.

AREA acres. 345.70 Yellow (1) Worked and partly worked land as at 30/6/41. 99.60 Red (2) Unworked phosphate land within Central and Eastern Areas held by Commissioners as at 30/6/41. 119.89 Blue (3) Commissioners Settlements of which 101.567 ac. is leasehold land. 255.56 (4) Remaining phosphate land above surveyed line near 170 foot 23.50 12.20 291.26 Puakonikai Old Govt. Purple contour. This area includes Puakonikai Village Site (23.50 ac. Station (part). and part old Govt. Station (12.20 ac.) 347.71 (5) Remaining phosphate land below the surveyed line near 170 foot Tabiang contour includes Tabiang Village Site (18 ac.), Tapiwa Village Site (13 ac.) and part old Govt. Station (.72 ac.) 13 Tapiwa 379.43 72 Old Govt. Stone Station (part). 192 0oma (6) Rocky and unworkable land, including Ooma Village Site 204 Brown (12 ac.) Mission Station (4 ac.), Quarantine Station (1.28 ac.), Leper Station (.80 ac.), new Govt. Station (8.71 ac.), Isolated Govt. Leases (10.99 ac.) and Cemeteries (4.34 ac.) 30.12

1470 acres. Approximate total area.

Note: About 4.62 acres shown thus at present held as leasehold land to be included in phosphate land to be acquired.

All areas are approximate and are subject to amendment when surveys have been completed.

RAMBI, 14TH SEPTEMBER, 1948. NOTES OF SPEECH BY MR H.B. MAYNARD TO THE RAMBI ISLAND COUNCIL. BANABAN PROVIDENT FUND. Major Holland in a letter dated 7th June, 1948 to Sir Albert Ellis, wrote : The Banabans claim that you, Mr Gaze and Mr Grimble informed them beyond doubt that the goal of £175,000 for the Provident Fund would be reached with the excavation of the 150 acres acquired in 1931. Their claim was repeated in form as follows. 'These gentlemen gave a guarantee that the Banaban Provident Fund would reach £175,000 before operations on the 150 acre area had ceased, and as the area in question is just about exhausted and the Provident Fund, including expenditure from it, adds up to less that £175,000 THE BRITISH PHOSPHATE COMMISSIONERS are under an obligation to make up the difference from their own funds.' I am going to give you the account of the negotiations for the acquisition of the 150 acres of Mining Lands on Ocean Island. The members of the Rambi Island Council, or some of the members, will remember that talks went on in 1927. These talks were between Mr Grimble and the Banabans. Mr Grimble asked Mr Gaze to promise that the 150 acre area would be enough for us for 20 or 25 years. Mr Gaze refused to agree that the 450 acres would be enough for 20 or 25 years. Mr Grimble said that he would accept 15 years as satisfactory. Mr Grimble asked Mr Gaze for a guarantee that the royalty invested at compound interest should be made up to £175,000 before we worked any further land beyond the 150 acre area. Mr Gaze agreed to this because he had in mind that if the money was invested at 42% compound interest the total of £175,000 should be reached before we had worked out the 150 acre area. Mr Gaze had in mind also that if Government could not invest at 4½% compound interest we should be given the work of investing the money at 4½% compound interest. Mr Gaze had in mind further that if Government could not invest at 45% compound interest, but could only invest at a figure lower than 45%, we might be asked to pay in a sum of money to make up the sum of money lost because Government could not invest at 45%. That is why Mr Gaze said that if necessary we should be given the chance to invest the money at 45% compound interest. Now you will remember, or some of you will remember, that in July, 1927 - it was near the end of July - Mr Grimble had talks, many talks and discussions, with the Banabans. Mr Grimble explained to you the terms proposed by the British Phosphate Commissioners. You had many very long talks and I think you took notes of what Mr Grimble said to you at these meetings. Mr Grimble spoke to Mr Gaze on the 14th August. Mr Grimble said that you would not accept Mr Gaze's proposals for the 150 acre area.

Mr Gaze had been anxious to hold a general meeting with the Banabans, but the meeting had been held up because you were talking about our proposals, talking about them with Mr Grimble. When Mr Grimble said to Mr Gaze that you had refused our proposals, Mr Gaze decided to call the general meeting. Mr Gaze called a general meeting for the 15th August. Mr Gaze talked to you. The meeting was held on the 15th August. You knew what our proposals were. At this general meeting Mr Gaze could not get the Banabans to accept the proposals of the British Phosphate Commissioners. The Banabans would not agree to our proposals. The Banabans would not accept them. Mr Grimble had explained them to you, they were explained to you at this general meeting held on the 15th August. You would not accept them. Mr Gaze tried again. The general meeting was not closed, it was decided to give you another chance at a further meeting. Mr Gaze called this meeting for the 17th August. The general meeting was held on the 17th August. You had not accepted the proposals at the general meeting held on the 15th August. We hoped that you would think about the matter and accept our proposals at the general meeting on the 17th August. You were being given another chance to accept. Mr Grimble had talked to you. Mr Gaze had talked to you at the meeting on the 15th August. But you had refused to accept. Mr Gaze did not hurry you and gave you another chance to think shout the metters. On the 17th August Mr Gaze met you again. about the matters. On the 47th August Mr Gaze met you again. He hoped that you would say "Yes, we accept the proposals". Did you say, "Yes?". You know that you said, "No". At this general meeting your reply to Mr Gaze was, "No". You did not accept our proposals. So all the talks and discussions with you did not lead to an agreement. There was no agreement because you would not accept Mr Gaze's proposals. At the end of the meeting held on the 17th August Mr Gaze withdrew his offer - he withdrew the offer made by the British Phosphate Commissioners. The offer had been alive before. Now, at the end of the meeting the offer was dead. You did not want the offer, you would not accept the offer, so the offer was dead. Now what was this offer that you refused ? I will tell you all about the Banaban Provident Fund. In the paper we prepared for the Memorandum of Agreement between the Banaban Landowners and the British Phosphate Commissioners we wanted you to accept the following : 2d per ton for the Banaban Provident Fund to be accumu-

2d per ton for the Banaban Provident Fund to be accumulated at compound interest with the £20,000 from the existing Banaban Fund until the principal amounts to £175,000 when this royalty shall cease;

that if the Banaban Provident Fund shall be less than £175,000 when a further area of phosphate land beyond that acquired under this agreement becomes necessary the Commissioners will make up the deficiency before mining on such further area is commenced.

This was the offer you would not accept. At the meeting held with you on the 17th August, 1927, everything was told you again. You would not say "Yes, we agree".

Mr Gaze waited and waited. At last he said to you that as you had not accepted the fair terms which the Commissioners, with the knowledge and approval of the three governments - the United Kingdom, Australia and New Zealand - had offered to you, he must withdraw the offer.

you would not accept. He took it back because

You blame Mr Grimble; you are now telling me it was Mr Grimble's fault.

You could have accepted the offer. There was no one to stop you. Mr Gaze stood there and offered it to you. You would not accept it. Mr Gaze then withdrew the offer.

You should not have asked Major Holland to send the letter dated 7th June, 1948 to Sir Albert Ellis, because you did not tell the facts. You did not say that you had refused the offer, when you asked Major Holland to write to Sir Albert Ellis.

Now all that I have been talking to you about was in 1927. I am now going to remind you of what happened in 1930. Some of you should remember. Some of you were on the Banaban Land Committee. You attended the meeting I am going to talk about. Remember I am talking about the Banaban Provident Fund.

On the 11th October, 1930 an offer was made to the Banaban Land Committee.

Community was called. The terms of the offer were explained again and again. At this meeting your spokesman - the man who spoke for you - asked for higher terms. This was refused.

The Banabans would not accept the terms offered by

offer left open. You said at this meeting that you did not want our

Now what was this offer that was refused by you at this meeting held on the 13th October, 1930 ?

Remember, it was about the 150 acres of mining land and we are dealing with the Provident Fund. The Commissioners offered the following:

2d per ton for the Banaban Provident Fund to be accumulated at compound interest with the sum of £20,000 from the existing Banaban Fund until the end of the calendar year in while the principal shall have reached £175,000 when the royalty shall cease.

The offer was left open for some days even though you had said at the meeting that you did not want it left open.

The offer was not accepted by the Banabans.

You did not accept the offer.

- 4 -

Later as you know, Notices under the Mining Ordinance, 1928 were issued - but you do not want to hear about that, you remember all about that and we are not here to talk about it.

I have talked to you about the year 1927.

I have talked to you about the year 1930.

Now I am going to say something about the year 1940.

It was in the year 1940 that the sum of £250,000 was spoken about. It was when Mr Gaze spoke to the Banaban Committee. When Mr Gaze spoke about the Provident Fund in 1940 he told you about the £250,000. £250,000 is a quarter of a million.

In 1940 we were talking to the Banaban Committee. We wanted more mining land.

Mr Gaze held a meeting with the Banaban Committee at Ocean Island. The meeting was held on the 16th 710, 1940.

I am only talking about the royalty to the Provident Fund now. That is the only royalty we are discussing.

Mr Gaze said that the royalty to go to the Provident Fund would be 2d.

The Provident Fund would not stop when it reached £175,000, it would go on until the sum of £250,000 was reached. That is a quarter of a million.

Now you will remember that at this meeting, that is the meeting held on the 16th July, 1940, Rewi asked, "When will the Provident Fund reach £175,000?

The answer to Rewi's question was, "that is very difficult to say; it depends on the rate of interest and the rate at which phosphate is mined."

There was a meeting held on the 29th July, 1940. At this meeting the Banaban Committee said that they agreed to our terms and the landowners would their lands provided they received increased cash payments from the funds held by the government.

Mr Gaze wrote to the Resident Commissioner, Ocean Island. Mr Gaze's letter was dated the 31st of July, 1940. In this letter Mr Gaze said that you were willing to eath your lands and that you were willing to accept the terms offered provided that you could obtain from the Government larger payments from the funds which the Government held in trust for you.

There was no agreement signed as a result of this meeting, the meeting held on the 29th July, 1940. You could not obtain what you wanted from the Government, so no agreement was signed.

The years passed on until we came to the year 1947. On the 10th April, 1947, the Banaban Landowners of Ocean Island signed an Agreement for the transfer of the remaining phosphate mining land to the Commissioners. You remember all about that Agreement. You have a copy of the Agreement.

Kaly

/soll

/sell

I have talked a long time about the Provident Fund.

I hope you all know that it was wrong to say that you had a claim on The British Phosphate Commissioners. You asked Major Holland to write to Sir Albert Ellis. When I started to talk to you I read out the letter to Sir Albert Ellis. I read out the words - your words to Sir Albert Ellis, "The British Phosphate Commissioners are under an obligation to make up the difference from their own funds." There is no "difference" to make up. The Commissioners do not owe you money, they do not owe you "the difference" to be made up "from their own funds."

I hope that you know all about the Provident Fund after this long talk.

The Management of your funds, the Banaban Funds, are to be vested in a Trust Board. Some of the members of the Rambi Island Council will be members of this Board. It is necessary that you should know all about your Banaban Funds. I hope what I have said will help you to know some of the history of the Provident Fund.

That is all I have to say.

Millagnerel

SHIPMENTS OF PHOSPHATE, FROM OCEAN ISLAND. +

Year.		Tons.
1902		22,460
1903		57,253
1904		77,420
1905		107,950
1906		141,550
1907		179,100
1908 - 191	3	1,020,800
1914 - 30/	/6/1920.	676,700
		2,283,233.

⁺ Figures taken from "Ocean Island and Nauru", by Sir Albert Ellis, C.M.G.

MINING LANDS AT OCEAN ISLAND, 1931 and 1947 AREAS.

Owners known:

Year	No. of Areas	No. of Owners	Total Paymen	t Average per Owner
1931	150 (a)	321	£22,500 0	0 £70 1 10.
.1947	279.590 (ъ)	630	55,918 0	0 88 15 2.
1947	356.54075(c)	661	23,175 2	8 35 1 2.
1947	6.020 (d)	32	1,204 0	0 37 12 6.
1947	9.602 (e)	50	624 2	7 12 9 7.
		Owner	S Unknown;	
1947	11.410 (7)	?	£2,282 0	0 (49 blocks).
1947	23.45925(e)	?	1,524 17	4 (79 blocks).

⁽a) = £150 per acre. (b) = £200 per acre. (c) = £65 per acre. (d) = £200 per acre. (e) = £65 per acre.

Sir,

I have the honour to refer to paragraph 4 of your memorandum No.F.C.128/6 dated 17th November, and to submit, attached hereto, the Draft Estimates, Banaban Funds, 1949, as prepared by the Banaban Funds Trust Board. The Rambi Island Council has been interrupted in its consideration of the Estimates, in compliance with Section (C)(9) of the Statement of Intentions. I shall inform you of the changes, if any, consequent on the completion of the Council's review.

- 2. It had not been envisaged, I take it, that the whole of the phosphate royalty received in any one year might be absorbed in expenditure. Less so, of course, that a grant from funds already held would have to be added. But it seems clear that this process in both cases is inevitable, while the housing programme for Rembi is in progress. There is no item of expenditure among those submitted that may be justly eliminated nor even reduced. In fact, it may prove necessary to increase certain sub-heads, as for example, that of 6.(b), labourers, 24 at 272, and that of 6.(f), cement-brick houses, 2 at 21,000. I regret my being unable to separate the items of, Interest, Banaban Trust Fund, and, Capital Grant, Banaban Trust Fund. Information to hand is insufficient for a reasonable assessment of the former to be made.
- 3. Comment in particular on certain items of revenue and expenditure is as follows: Revenue, 1. The total of phosphate exported from Ocean Island during 1947 was 209,100 tons. The 1948 total was expected to be higher, but has been affected by a serious strike. The maximum, or 300,000 tons, has been assumed for 1949. 2. The amount here given, £A.731/5/0 is the regular one over the years. I have no information to indicate any rise or fall. 3. Negotiations now proceeding point to the sum of £A.2,550, or more, being received as the annual interest on £A.64,728/2/7.

 Expenditure, 1.(c). The sum of £396 is inserted tentatively. Reference is invited in this connection to paragraphs 5 and 6 of my letter dated 5th December, 1948. 1.(d). Vireless Telegrams to the Government of the Gilbert and Ellice Islands Colony and to the Western Pacific High Commission are not free. From the 1st January next, however, the traffic to the latter will be largely diverted to Fiji Government Departments, and the sum of £30 has been based on such a modification of the 1947 and 1948 figures. 1.(e). Pay inserted for livestock caretakers is at rates the same as at present enjoyed by the two men. 2. The sum of £5,040 contains the expected addition over the current year's amount, caused by excess of Benaban births over deaths.

 2. £920 is the fixed annual amount, subject to reduction

only, according to the number of landowners who draw the bonus in Australian currency. 4. (a), 4. (b). See Revenue 2 and 3. 5. (a). Approval is requested to this item. Two student teachers have taught in the Central School during this year, without remuneration of any kind, owing to the absence of one of the regular teachers at Masinu Training College. This factor and that of the size of the school renders essential the continued employment of the two student teachers. 5. (b). The Banabans are anxious that the original number of 20 students at the Ratu Kandavulevu School may be maintained. I was informed by Mr F. R. J. Davies, then Acting Director of Education, that the fee of £20, per Banaban scholar per annum, would be decreased by half, when the Banabans on Rambi came formally under the Government of Fiji. In the absence of confirma-tion of this, I have inserted the full total fees of \$420, which includes \$20, total sports fees. 5.(c). The estimated number of Benaban students at the Queen Victoria School during 1949 is three. One of these is already there. 5. (d). (e). (f). The numbers given are the same as for the current year, and no change is contemplated. 6. (a). Overseers and their respective wages are as during the latter half of 1948. 6.(b). The present total of Public Works labourers exceeds 24, but the extra men are expected to be required on buildings being erected by contract. The custom locally is for the exclusion of all outside workers, except a foreman or two. 6.(e). The school at Buka (the Central School) is held in two Army huts, unsuitable in size and construction. One was demolished during the recent storm. The hospital buildings are of Nevy type, superior as regards space and materials, and moreover these have been removed to their permanent site and renovated. A new school properly equipped is of prime importance. 6.(1). One cement-brick house has been erected during the year, the cost working out at about £1,250. The Island Council considers that houses smaller in size would be nearer the standard desired, the cost of which is estimated at £1,000 each. I recommend for approval the expenditure shown against the last two items. The relative plans will be submitted, when available.

> I have the honour to be, Sir, Your obedient servent,

(Signed) F. G. L. Holland,

Administrative Officer, Rambi.

DRAFT ESTIMATES, BANABAN FUNDS, 4949.

	REVENUE	EF.		
1.	Royalty on phosphate, 300,000 tons at	16,592	48	4
2.	Interest, Landowners Fund,	647		
3.	1931, SA. 22,500 = SA. 731/5/0 = Interest, Landowners Fund,			
200	1947, £A. 84,728/2/7 = £A. 2,550 (approx.) = (Interest, Benaban Trust Funds	2,255		
5.	(Capital Grant, Banaban Trust Fund	6,125	Light	330
		225,620		
	EXPENDITURE			
1.	Administration -			
	(a) Salary, Banaban Adviser (b) Pension Contribution, Banaban Adviser (c) Allowance to Rambi Island Council,	731 164	11	2
	(d) Wireless Telegrams, official, other	396	0	0
4	then to Fiji Government Departments (e) Livestock Caretakers, 1 at 296, 1 at 278. (f) Travelling	30 174 50	000	000
2.	Benaban Annuities, 1937 Settlement - (a) Rambi Island, EF. 5,040 (b) Ocean Island, SA. 32.	5,040 28 920		
3.	Banaban Landowners Bonus, 1937 Settlement - Banaban Landowners Interest -	920	ŏ	ŏ
lya.	(a) Landowners Fund, 1931 (b) Landowners Fund, 1947	647 2,255	20	6
5.	Mducation - (a) Pay, student teachers, Banaban School, 2 at £48. (b) Fees, 20 students, Ratu Kandavulevu School (c) Fees, 3 students, Queen Victoria School (d) Fees, 12 students, Niusawa Mission School (e) Fees, 3 students, Wairiki Mission School (f) Fees, 1 student, Masinu Training College (g) Travelling Public Works -	36 420 90 108 20 66 140	0000500	0000000
	(a) Overseers, 1 at £408, 2 at £84. (b) Labourers, 24 at £72 (c) Materials for readmaking, latrines, etc. (d) Houses, by contract, 11 at £600 (e) New Central School, by contract (f) Cement brick houses, by contract, 2 at £1,000.	276 1,728 200 6,600 3,500	000	00000 0
		225,620.		CO MAN
			1 40	- Charles

MENDERS AND RESERVED.

⁺ Expenditure approved in 1948; 12 houses at \$600. One will be completed before 31/12/48; remainder, during 1949.

⁺⁺ Includes equipment.

COLONY OF FIJI, Rambi Island. 11th January, 1949.

Sir,

a statement of expenditure incurred at Rambi, during the period from 1st March, 1948 to 31st December, 1948. The statement is complete except for one or two accounts, which could not be received in time, and which have not yet been received. An earlier statement of local expenditure was submitted on the 28th June last. This covered the period, 1st September, 1945 - 28th February, 1948. There has thus been presented a detailed record of expenditure at Rambi from Banaban Funds, from the inception of the Banaban Settlement Scheme in September, 1945, until its conclusion in December, 1948.

2. The present statement, like the earlier one, has been examined in detail by the Rambi Island Council. Vouchers and supporting invoices were produced at the time. The Council has informed me of its acceptance of the accounts, without reservations of any kind.

I have the honour to be, Sir, Your obedient servant.

(Signed) F. G. L. Holland,

Administrative Officer, Rembi.

The Honourable The Colonial Secretary, SUVA, FIJI.

Distribution: The Chief Secretary, Western Pacific High Commission, Suva.

The Resident Commissioner, Gilbert and Ellice Islands Colony.

ANALYSIS OF EXPENDITURE. RANKI.

MARCH TO DECIMBER. 4948.

March, 1948.

	similar mondatherians	
Agriculture Banaban Adviser Bistrict Administration Education Island Administration Medical Public Works Stores Wireless	£8 10 0 58 16 11 16 6 8 9 13 4 3 16 8 31 6 8 13 15 0 5 8 4 6 16 1	£154 9 8
Agriculture Agriculture Education Medical Stores Office Expenses Public Works, Labour Public Works, Materials Eations Travelling Upkeep of Station Upleep of Vireless Wireless Telegrams	38 45 7 61 11 2 53 7 7 1 15 5 58 1 9 159 1 3 9 13 3 6 10 1 8 17 7 2 17 8	401 9 6
Ame	11. 1948.	
Personal Emoluments - Agriculture Benaban Advisor District Administration Education Island Administration Medical Public Works Stores Wireless	8 10 0 58 16 11 16 6 8 9 13 4 3 0 0 31 6 8 13 15 0 5 8 4 6 16 1	153 13 0
Agriculture Education Incidentals Incurance, buildings Medical Supplies Office Expenses Public Works, Labour Rations Upkeep of Station Upkeep of Vireless Wireless Telegrams	2 12 9 14 5 0 97 11 4 97 11 4 97 12 4 112 14 11 4 7 7 5 3 12 9	294 17 3
Carried forward:	£4004 9 5	£1004 9 5

⁺ See Notes attached for details.

	May. 1948.	
Brought forward:	£1,004 9 5	\$1,004 9 5
Personal Emoluments - Agriculture Banaban Adviser District Administration Education Island Administration Medical Public Works Stores Wireless Annuities Bonus	14 10 0 58 16 11 19 6 8 23 6 8 3 0 0 30 2 2 23 0 0 5 8 4 4 11 8 148 13 10 7 1 7	337 17 10
Other Charges - Education Public Works, Labour Wireless Telegrams	54 0 0 155 1 0 2 9 4	211 10 4
	June, 1948.	
Personal Emoluments - Agriculture Benaban Advisor District Administration Education Island Administration Medical Public Works Stores Wireless	14 10 0 58 16 11 19 6 8 13 1 8 3 0 0 30 10 0 30 0 0 5 8 4 4 11 8	179 5 3
Other Charges - Agriculture Education Incidentals Hedical Stores Office Expenses Public Works, Labour Public Works, Materials Upkeep of Station Wireless Telegrams	1 18 6 6 16 0 6 4 1 16 8 2 12 6 183 0 0 18 18 3 15 8 2 13 8	218 17 7
Carried forward :	61,952 0 5.	61,952 0 5.

⁺ see Notes attached for details.

	Tolar #01.0	
	July. 1948.	
Brought forward s	61,952 0 5	£1,952 0 5
Personal Emoluments - Agriculture Banaban Advisor District Administration Education Island Administration Medical Public Works Stores Wireless Annuities	14 10 0 58 16 11 19 6 8 13 1 8 3 0 0 30 10 0 30 0 0 5 8 4 4 11 8 2.418 0 0	2,597 5 3
Other Charges - Incidentals Public Works, Labour Travelling Wireless Telegrams	21 6 0 182 2 6 21 17 3 2 12 6	227 18 3
	uguet, 1948.	
Personal Emolumenta - Agriculture Beneben Adviser District Administration Education Island Administration Medical Public Works Stores Wireless Annuities	14 10 0 58 16 11 19 6 8 15 1 8 3 0 0 33 5 5 34 0 0 5 8 4 4 11 8 351 8 4	537 9 0
Other Charges - Rducation Medical Stores Office Expenses Public Works, Lebour Public Works, Materials Upkeep of Station Upkeep of Wireless Wireless Telegrams Travelling	16 17 0 12 7 7 3 5 11 187 5 0 284 6 2 27 9 11 1 2 7 5 13 9 3 6 0	_584_43_44
Warried forward :	£5,856 6 40	25,856 6 40

[.] See Notes attached for details.

September, 1948.

Brought forward:	25,856 6 10	25,856 6 10
Personal Emolumenta - Agriculture Benaban Adviser District Administration Education Island Administration Medical Public Works Stores Wireless	14 10 0 58 16 11 19 6 8 13 1 8 3 0 0 31 6 8 30 13 0 5 8 4 4 11 8	180 14 11
Other Charges* Education Medical Stores Miscellaneous Public Works, Labour Upkeep of Wireless Wireless Telegrams	20 5 0 22 16 6 28 2 2 184 15 0 11 0 4 2 9 1	269 8 1
Octo	ber, 1948.	
Personal Emoluments - Agriculture Benaban Advisor District Administration Education Island Administration Medical Public Works Wireless Annuities Bonus Interest	14 10 0 58 16 11 100 11 8 82 9 2 208 6 8 94 18 10 25 12 0 33 15 0 24 15 7 458 0 9 647 2 6	1,748 19 1
Other Charges - Agriculture Education Incidentals Medical Stores Office Expenses Public Works, Labour Public Works, Materials Travelling Upkeep of Station Upkeep of Vireless Wireless Telegrams	4 4 5 4 15 6 4 15 7 159 5 6 4 17 7 4 17 7 4 16 3	236 13 6
Cerried forward :	£8,292 2 5	£8,292 2 5

⁺ See Notes attached for details.

November, 1948.

Brought forward :	88,292 2 5	28,292 2 5
Personal Factuacats - Agriculture Banaban Advisor District Administration Education Island Administration Medical Public Works Wireless	14 10 0 58 16 11 31 16 8 20 0 0 35 10 0 39 0 0 32 0 0 7 10 0	239 3 7
Other Charges Education Medical Stores Office Expenses Public Works, Labour Public Works, Materials Upkeep of Station Upkeep of Wireless Wireless Telegrams	508 0 0 16 7 11 5 19 2 195 7 6 1,343 16 10 7 10 2 5 19 0 5 16 7	2,088 17 2
2	ecember, 1948.	
Personal Emoluments - Agriculture Benaban Advisor District Administration Education Island Administration Hedical Public Works Wireless Annuities Bonus	14 10 0 58 16 11 31 16 8 20 0 0 35 10 0 39 0 0 28 0 0 7 10 0 2,534 0 0 458 0 9	3,227 4 4
Agriculture Clothing Medical Stores Office Expenses Public Works, Labour Public Works, Materials Travelling Upkeep of Station Wireless Telegrems	2 2 0 27 12 9 163 6 2 14 5 10 90 5 6 411 2 11 12 14 9 86 15 10 4 7 7	812 13 4
TOTAL:	£14,660. 0.10.	£14,660. 0.10.

⁺ see Notes attached for details.

Summary, March to December, 1948, by months

Merch April Ney June July August September October November December	2,555 448 549 398 2,825 1,079 450 1,985 2,328 4,039	190823232077	2220610798

£14,660. 0.10

Burmary. March to December, 1948, by sub-hends.

Personal Emoluments - Agriculture Banaban Advisor District Administration Education Island Administration Medical Public Works Stores Wireless Annuities Bonus Interest	133 0 0 588 9 2 293 14 8 217 9 2 301 3 4 391 6 5 260 15 0 37 18 4 85 5 6 5,476 17 9 923 3 1 647 2 6
Other Charges - Agriculture Clothing Education Incidentals Incurance Modical Stores Miscellaneous Office Expenses Public Works, Labour Public Works, Labour Public Works, Materials Rations Travelling Upkeep of Station Upkeep of Wireless Wireless Telegrams	19 13 1 27 12 9 695 4 8 24 2 9 97 11 4 277 2 10 28 2 2 36 0 4 1,439 11 9 2,246 7 11 113 13 1 138 3 8 34 9 8 37 9 2

214,660. 0.10.

Amounts Refunded at Rembi. March to December, 1948.

Salaries, Medical.	R. R. 338	dated	31/8/48.	£2 10 0
Annulties-	R. R. 309 R. R. 329 R. R. 354 R. R. 365	dated dated dated	16/ 4/48. 17/ 8/48. 28/10/48. 30/12/48.	10 0 0 48 16 5 22 9 0 31 10 1
				£412 45 6
	200 000 0000 000	A		The second secon

Rations.

R. R. 319 dated 28/5/48.

6284 2 11

HOTEO

March, 1948.

Agriculture:

Education :

Medical Stores:

Office Expenses : Public Works :

Retions : Travelling :

Upkeep of Station :

Unkeep of Vireless :

Wireless :

Agriculture : Incidentals : Medical Supplies : Education :

Office Expenses :

Rations :

Unkeep of Station : Unkeep of Wireless : Wireless Telegrams :

vireless Telegrams:

Agriculture :

Incidentals: Incidentals: Incidentals: Office Expenses: Public Works:

Upkeep of Station : Tireless Telegrams : Repairs to saddles, B.P., £7/4/0;
Repairs to saddles, B.P., £34/8/40;
Breight, 2/9 = £38/45/7.
Fees, H.G.Accounts, £38/40/0,
Clothing, Tesi, M.H., £44/46/41;
Clothing, Tesi, H.G.A/c.,£8/4/3 = £64/44/2.
M.H., £22/47/3; Med.Dept., £30/40/4;
= £53/7/7.
Stationery, M.H., £4/45/5.
Elock-making machines, etc. Whens,
£458/42/6; Jumpers, P.W.D., 8/9 = £459/4/3.
Insurence, Salmon, Carpenters, 18/2;
Medical, £3/0/0; Education, 47/~;
Administration, 41/3; Wireless, £5/5/0 =
£9/43/3.
Repairs to clock, B.P., 44/~; Mails,
Union Jack, Spirit, etc., M.H.,£5/49/1 =
£6/40/1.
One drum bensine, B.P., £7/46/0;
Filler gauge, M.H., £4/4/7. = £8/47/7.
Rembi-Suva, £2/9/2; Suva-Rambi, 8/6 =
£2/47/6.

April, 4948.

Staples, Govt. Store, £2/12/9.
Licences and permits, Police Dept.,£2/40/0.
B. 1 tablets, capsules, etc., H. H.,£2/4/9.
Pocket money, Teai, £3/0/0;
Fees, Wairiki, £11/5/0. = £14/5/0.
Twine and books, M.H., 17/2; Stationery.
M.H., £1/16/3; Govt. Printer, H.C., 12/6 =
£3/5/11.
10 sacks flour, M.H., £29/12/6; 21 time
biscuits, etc., M.H., £83/2/5 = £112/14/11.
(These sold to B.G.S. See R.R. 319 of
£8/5/48).
Nells, rope, M.H., £4/4/5.
1 drum bensine, M.H., £4/4/5.
Rambi-Suva, £3/5/0; Suva-Rambi, £-/7/9 =
£3/12/9.

May. 1948.

Pees, Niusawa, 251/0/0. Rembi-Suva, 22/3/5; Suva-Rambi, 5/44 = 22/9/4.

June, 1948.

Whip, dubbin, M.H.St/4L/O; pennuta, Agric.Dept., L/6 = £4/48/6.
Exercise Books, M.H., £6/46/0.
Cables, M.H., 6/4.
Aspiring, rat pasts, listerine, M.H., £4/46/8.
Stationery, M.H., £2/42/6.
3 shovels, B.C.S., £2/4/3; 2 wheelbarrows, pencils, nail pusshes, etc. M.H., £46/47/0 £18/48/3.
6 blow-lamp burners, 15/8.
Rasbi-Suva, £2/13/3.

HOTES

Incidentala :

Travelling s

vireless Telegrans :

Education :

Medical Stores

Office Expenses :

Public Torks :

Travelling : Unkeep of Station :

Upkeep of Wireless : Wireless Telegrams :

Education : Medical Stores :

Miscellaneous :

Wireless Telegrams :

Agriculture :

Incidentals : Wedical Stores : Office Expenses :

Public Works, Meteriels: Travelling

Unkeep of Station :

Unkeep of Vireless : Vireless Telegrams :

July, 4948.

Subsistence allowance, F.G.L. Holland, £45/12/6, Karuoteiti Airu, £3/2/6; reimbursement, texi fares, suve, £2/11/0 = £21/6/0. 19 students, Rambi-Londoni, H.C.,£16/19/3; 3 students, Suva-Rambi, H.C.,£4/18/0 =

Rambi-Suva, 81/16/7; Suva-Rambi, 15/41 = 82/12/6.

August, 1948.

Allowance for maintenance, Teal Tokola, H.G., £1/7/0; tuition and sports fees, loane, H.G., £15/40/0 = £16/47/0.

Cotton wool, lint, gauze, etc. M.H., £12/7/7.

Envelopes, M.H., 1/3; Elotting paper and pencils, M.H., 15/-; typing paper, typewriter ribbons, etc. M.H., £2/9/8 = £3/5/11.

Materials for specimen cottage, whans, £235/0/8; crowbars, wheelbarrows, shovels, etc., M.H., £13/13/4; staples, M.H., £35/12/2. = £284/6/2.

Mire of launch, Catholic, £3/6/0.

Coment, sawset, bolts, M.H., £19/8/8; shackles, files, mpades, etc., M.H., £8/1/3 = £27/9/11.

Cut out, M.M., £1/2/7.

Rambi-Suva, £5/13/9.

September, 1948.

School fees, Tairiki, £20/5/0.

Med. Dept., £43/2/3; Med. Dept., £9/44/3 m
£22/46/6.

Training course, Ikamawa and Fred, P.& T.,
£28/2/2.

Overhaul of Engine, P.& T., £11/0/4.

Rambi-Suva, £1/13/9; Suva-Rembi, 15/4 m
£2/9/4.

October, 1948.

Repairs to anddles, B.P., \$4/4/3.

3 gross Ex.books, M.H., \$7/40/6;

pocks t money, Ioane, £3; pocket money,

Teai Tokoia, £3. = £43/40/6.

Air mail poetage, 5d.

God liver oil, aspirin, etc., M.H., \$4/45/8.

Typing paper, B.P., £4/4/0; typing paper,

sealing wax, etc., M.H., £4/41/2; foolseap,

M.H., £2/0/5. = £4/45/7.

40 bags cement, B.P., £29/2/6.

Medical, B.P., £9/45/0; hire of "Kapaiwai",

£4/7/6 = £41/2/6.

Mails, crosscut saw, spades, etc., M.H.,

£4/47/7.

Preight on engine, B.P., 2/9.

Rambi-Suva, £3/42/0; Suva-Rambi, £4/4/3.

NOTES

November, 1948.

Education :

Medical Stores :

Office Expenses :

Public Works, Materials:

Upleop of Station : Upleop of Vireless :

Vireless Telegrams :

Agriculture :

Medical Stores :

Office Expenses :

Public Works :

Travelling :

Unkeep of Station :

Wireless Telegrans :

School fees, Niusawa, 248;
Tuition fees, Teai Tokoia, 260;
Tuition fees, Londoni, 2400 = 2508.
Cotton wool, broom, Vitamin tableta, N.H.,
27/17/10; B.C.S., 28/10/4 = 246/7/11.
Foolscap paper, pins, ink, etc., H.H.,
25/19/2.
Fencing wire, M.H., 2248/18/8; Timber,
Turners Timbers, 2159/18/2; House, Fiji
Builders, 2935 = 21,343/16/10.
Three spades, 12 knives, M.H., 27/10/2.
Four gallons oil, M.H., 24/19/0; Repairs
to battery charger, St. Aubyn, 24/0/0 =
25/19/0.
Rombi-Suwa, 24/19/7; Suva-Rombi, 17/0 =
25/16/7.

December, 1948.

Hopairs to bridle, B.P., £2/2/0.
Uniforms, Medical Staff, B.C.S., £42/15/0;
uniforms, Police, B.C.S., £44/17/9 =
£27/12/9.
Chambers, B.C.S., 12/4; Govt. Pharmacy,
£68/9/3; M.H., £94/4/7 = £163/6/2.
Soap and towels, B.C.S., 15/4; time books,
twine, pencils, etc., M.H., £13/10/6 =
£44/5/10.
Specimen Cottage, Whans, £378/40/5; Staples,
P.W.D., £5/2/8; Steel wire rope, £2/13/4;
bolts, Bashes, etc., Whans, £24/16/6 =
£411/2/11.
Medical, hire of launch, £2/4/9; Adms,
farcs, F.G.L. Molland and Karuoteiti,
B.P., £10/10/0 = £12/14/9.
Paint and oil, B.C.S., £62/4/6; Pope,
file, paint, etc., H.H., £24/11/4 =
£86/15/10.
Rembi-Suva, £4/7/7.

DISTRICT OFFICE,
Rambi Island,
Fiji.

Received this 31st day of January, 1949, cash amounting to £F.2,490-10s-2d, and two keys for the office safe.

E. J. Coode.
31st January, 1949.