ARTICLES

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CONTRACT AND EQUITY: STRIKING A BALANCE

"By the growth of equity on equity the heart of the common law is eaten out."

1. INTRODUCTION

Equity and Contract have four present points of contiguity. In providing rules for regulating the bargaining process, such as those relating to duress or mistake; in giving effect to some promises by threat of legal sanction predominantly through the doctrine of consideration; in regulating the enforcement of obligations within a completed contract where no defect in the bargaining process is apparent, for example in relation to penalties; and in providing (or refusing to provide) the legal sanctions themselves, such as specific performance. Forty years past a general treatise on contract law2 would have excluded equity from the second category entirely; and of the first no mention of any vitiating disability beyond lunacy, "complete intoxication", or infancy, would exist. Today judges and commentators alike threaten an equitable jurisdiction which can both enforce nude promises,3 and relieve contractors from a "lower income group", or who are "less highly educated".4 The growth of both these categories will be examined extensively in this paper, but the role of equity in the third and fourth categories will also be commented upon.

Further, no doubt in an appeal through the aphorism that unity is strength, to the revelation of a hitherto undiscovered but self-evident truth, this eclectic equity jurisdiction is increasingly said to inhere in the sole principle that one party can not unconscionably insist on the exercise of his strict legal rights,5 so that all four categories are being drawn together. While in a general way explaining the basis of the greater part of equity jurisprudence, such a rationalisation is patently too broad for

1 Roscarrick v Barton (1672) 1 Ch Cas 217, 219 per Hale CJ; cited in Browne (ed),

3 Eg Crabb v Arun DC [1976] Ch 179; cf Western Fish Products v Penwith DC [1981] 2 All 204, 217.

4 Eg Creswell v Potter [1978] 1 WLR 255, 257G; Backhouse v Backhouse [1978] 1 WLR 243, 251; cf Wilton v Farnworth (1948) 76 CLR 646, 655; Blomley v Ryan (1956) 99 CLR 362, 405, 415.

5 Finn, "Equitable Estoppel" Finn (ed), Essays in Equity (1985) 59, 60; 71 et seq; Crabb v Arun DC [1976] Ch 179, 195 per Scarman LJ; Shaw v Applegate [1977] 1 WLR 970, 977-978; Taylor's Fashions Ltd v Liverpool Victoria Trustees Co Ltd [1982] 1 QB 133, 147; Amalgamated Investment & Property Co Ltd v Texas Commerce International Bank Ltd [1982] 1 QB 84, 103; Taylor v Johnson (1983) 57 ALJR 197, 200 per Mason ACJ, Murphy & Deane JJ; and cf Sir Anthony Mason, "Themes and Prospects" Finn (ed), supra n 5, at 242, 244-245.

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Ashburner's Principles of Equity (2nd edn 1933) 12.

2 Eg Potter (ed), Chitty's Treatise on the Law of Contracts (20th edn 1947); Cheshire & Fifoot, The Law of Contract (1st edn 1945).

certain or useful application. What it requires to be so is reduction to a matrix of rules which in *differing* contexts indicate the nature and degree of behaviour sufficient to "shock the conscience".6

The short history of such of the equitable rules which exist in relation to the general unconscionability doctrine has been one both of false starts and of frenetic but unsystematic judicial activity; so that in the courts at least, the concept of unconscientious exercise of legal rights still has some great distance to go before acceptance as a catholic doctrine. By comparison, the common law is often characterised as clinging to moribund doctrines, or as lacking the sophistication required to provide solutions to contemporary problems; claims which, if accepted uncritically, tend to the justification of the growth of equity.

Given that the explosion of cases in the field of equitable estoppel and the steady reporting on other doctrines indicates a measure of deficiency in present common law doctrines, a number of obvious questions arise. First, are these examples of "hard cases", where the amelioration of existing rules needs to be evaluated in the context of specific and exceptional circumstances, without reformulating any general rule? Or do existing rules not provide the "correct" result more often than other rules would: "correct" in the sense that the result maximises the fulfilment of the objectives which contract law pursues? If the latter is correct in what manner should reform proceed? What are the benefits and disadvantages of preferring an equitable doctrine (with the attendant sterilisation but not repudiation of the legal rules), to the growth of the common law?

The writer intends to examine the suitability of equitable doctrines as a vehicle for developing contractual rules, and to suggest that the present growth of equity in this direction tends to obscure the availability of existing common law doctrines as a basis of relief, or at least the desirability of developing those doctrines. Finally the question is raised whether the law/equity dichotomy should be maintained at all in respect of the law of contract. But first it is necessary to define the contractual model with reference to which these inquiries will be directed.

2. A CONTRACT MODEL

The essence of a contract is an agreement. It is the concept of congruent wills which marks contract off from delictual liability. Thus an

⁶ See Hardingham, "Unconscionable Dealing" Finn (ed), ibid 1-2, Cf s 52A Trade Practices Amendment Bill 1984 (Cth).

⁷ See eg Gummow, "Forfeiture and Certainty: The High Court and the House of Lords" Finn (ed), ibid 30-31. In particular, the existence of pre-Judicature Act statements in courts of Equity did not indicate the absence of a corresponding legal rule.

⁸ There are a number of obvious objectives, such as facilitating property transfer, regulating continuing relationships, and providing dispute mechanisms. More difficult is the use of contract as a device going beyond the effectuation of common or presumed intention, and being used to regulate morality or economic activity, of which the protection of poor people from improvident bargains is an example. Cf Atiyah, "Contracts, Promises & the Law of Obligations" (1978) 94 LQR 193. And see Kronman, "Contract Law and Distributive Justice" (1980) 89 Yale LJ 472.

⁹ See eg para 90 Second Restatement on the Law of Contract (US); discussed Sutton, Consideration Reconsidered (1974) ch 7; Atiyah, The Rise and Fall of Freedom of Contract (1979) 771-778; Henderson, "Promissory Estoppel and Traditional Contract Doctrine" (1968) 78 Yale LJ 343; Goetz & Scott, "Enforcing Promises: An Examination of the Basis of Contract" (1980) 89 Yale LJ 1261.

enforcement model which attracts liability for non-contractual statements reasonably relied upon,9 but where the reliance was not agreed upon, may provide for the protection of expectation interest, (which is normally associated solely with contract), but the liability is not contractual. Thus it is submitted, promises fall into two categories. Those that form part of an agreement and those that do not. The civil law would not recognise such a division because it enforces promises on a basis which cuts across these categories, and so for it to distinguish between contractual and delictual obligation proceeding from a promise would be meaningless. The common law however does make the distinction. Promises proceeding from an agreement are generally enforceable unless the agreement is in the nature of a gift: that is the agreement demands nothing but passive receipt by one party. Promises not proceeding from an agreement are generally unenforceable, unless the promisee acts in a manner requested by the promisor; (the unilateral contract). Although the request for reciprocal activity by the promisee is thus present in the enforcement of both agreement promises and non-agreement promises, there is not a perfect symmetry. Agreement promises are enforced even if executory, non-agreement promises only if executed. In the former it is submitted the liability is truly contractual; in the latter delictual, although the expectation interest is protected.

When an agreement is executory and one party repudiates, the law can protect either the expectation or reliance interest.10 The reason why the common law chooses to protect the former has aroused considerable controversy, 11 but it is not necessary to address that issue in this paper. Where the contract is executed on one side, then not only the expectation and reliance interests, but also the restitutionary interest may be protected. In this situation it is easy to understand why the reliance and restitutionary interests should be protected; and since the execution of the contract by the innocent party has conferred a benefit on the promisor, there are obviously stronger arguments in favour of protecting the expectation interest too. This rationalisation applies similarly to unilateral "contracts". It is submitted that the concept of benefit embraces not only the objective conference of a benefit such as can be restored, but also any performance by the promisee requested by the promisor, since by binding himself to pay for it the promisor indicates that the performance subjectively benefits him. It is conceded that in some cases the common law does not go this far, for example the promise to confer a benefit if the promisee, not being a close relative of the promisor, marries; but this is due to a defect in the doctrine of consideration which is explicable on historical grounds.12

Because the common law protects the promisee's expectation interest both where the contract is executory as well as executed, the agreement acts as a piece of private legislation binding both parties to performance.¹³ Agreements which are one sided do not so operate

¹⁰ For a definition of these terms and of "the restitutionary interest" see Fuller & Purdue, "The Reliance Interest in Contract Damages" (1936) 46 Yale LJ 52. Essentially the reliance interest is the amount claimed for detriment incurred, whereas the restitutionary interest is the amount claimed for a benefit objectively conferred.

¹¹ Eg supra, n 9; Fried, Contract as Promise (1981); Atiyah, Consideration in Contracts: A Fundamental Restatement (1972).

¹² Infra, pp. 17-18.

¹³ See eg Atiyah, "Contracts, Promises & The Law of Obligations" (1978) 94 LQR 193.

because of the doctrine of consideration; that is there is no requested benefit to the promisor, or what is the same thing, no requested detriment by the promisee. Non-agreement promises, carrying no such request suffer similarly. The issues which equity seeks to address then are two fold. First to give effect to promises or agreements otherwise unenforceable, not by providing the missing element of request, but because the promisor has as a consequence obtained a benefit, or the promisee has reasonably incurred a detriment. But the liability is not in contract, because the conference of an unrequested benefit made in consequence of a gratuitous promise does not cumulatively provide the ingredients of a contract, any more than unrequested detriment does. That does not mean that in providing a liability none-the-less, the law might not protect the expectation interest. The problem in doing so however is that the doctrine of consideration is said to apply not only to true contractual liability proceeding from agreement, but also to unilateral contract promises not so proceeding. Indeed it probably provides the only explanation for enforcement in the latter case.

The second concern of equity is in correcting defects in the bargaining process, usually resulting from an advantage possessed by one party but not the other. It is the writer's submission that the failure to correct these defects, if indeed they require correction, should not be laid at the door of contract law. If the contract is regarded essentially as private legislation, and contract law is seen as merely the machinery for the effectuation of intention, then it follows that contract theory is essentially neutral in operation. Apart from some limited exceptions such as implied terms and rules of construction, the law of contract is intended to give effect to common intention, not to impose objective standards of behaviour. Two beneficial consequences follow from this. First, and this is developed below, we have a ready theory to explain legal rules in a number of related fields.14 Secondly, insofar as the courts proscribe certain contracts, for example those in restraint of trade, or which provide for below minimum award wages, they do not tinker with contract law itself, rather than having to justify not allowing the parties to so legislate.

Defects which prevent the objective intentions of the parties being expressed in the face of the contract, for example where rectification is available, or non est factum lies, do not usually arise from advantages in one party rather than from mistake. But in cases of fraud, non-disclosure, coercion, economic hardship, low intelligence and so forth, the contract will often reflect the imbalance of power and knowledge. Whether the exercise of that advantage should prevent contract law applying to the agreement depends on a range of factors from the protection of the market to theories of distributive justice. There are three relevant questions here: what advantages should we allow, why should we do so, and how should we compensate for those advantages we choose not to allow? In response to the first we must answer the second. There is consensus that physical advantages should not be used to deliberately mislead the other party. Beyond this, whether

¹⁴ Infra, pp. 8, 9.

¹⁵ See eg Kronman, supra n 8, Schwartz, "Economics, Wealth Distribution, and Justice" (1979) Wisconsin L Rev 799.

advantages of intelligent, wealth, or information (objectively available to both parties and not used to the deceit of either) should be allowed can not be adequately explained on any a priori unfairness, wrongfulness or lack of good faith basis. A far more convincing explanation, and one suggested by economic writers¹⁶ is that we enforce promises which either maximise utility, or which in the long run will benefit the disadvantaged party. Thus to use an example from Kronman:¹⁷

Suppose that A owns a piece of property that, unbeknowst to A contains a rich mineral deposit of some sort. B, a trained geologist, inspects the property ... discovers the deposit, and without disclosing what he knows, offers to buy the land from A at a price well below its true value . . . The general question here is whether buyers who have deliberately acquired superior information should be permitted to exploit their advantage by making contracts without revealing what they know or believe to be true . . . This rule can be defended in the following way. If B has made a deliberate investment in acquiring the information that gives him an advantage in his transaction with A, imposing a duty of disclosure will prevent him from reaping the fruits of his investment and thereby discourage others from making similar investments in the future. But this means that a smaller amount of useful geological information will be produced. As a result the efficient allocation of land, the allocation of individual parcels to their best use will be impaired. It is plausible to argue that this will hurt those at an informational disadvantage in particular exchanges more than they would be helped by imposing a duty of full disclosure in sale transactions such as the one involved here. For example, although imposing a duty of this sort will enable A to back out of a disadvantageous transaction with B, it will also increase the price A has to pay for oil and aluminium because the incentive to make the investment necessary to determine which pieces of land should contain those resources in the first place will have been weakened as a result. Thus, a legal rule permitting B to buy A's property without disclosing its true worth arguably works to A's own benefit, since it provides a stimulus for the production of efficiency-enhancing information.

Of course there are other explanations such as Social Darwinism, or Liberatarianism, which might also carry the implication that wealth redistributions occur by other means, notably taxation, rather than by contractual regulation. The view of the writer is that a pareto-optimal model such as that outlined by Kronman above, and even a utilitarian or libertarian model are apposite in a commercial market situation, since the protection of competition ultimately creates benefits for the greater part, if not all, of society. But where individuals enter the market in order to purchase necessaries or consumer durables, or to realise assets in circumstances not amounting to the carrying of a business, it is probably necessary to temper those benefits with considerations of wealth

¹⁶ Ibid, and see infra n 42.

¹⁷ Supra n 8.

¹⁸ A result in pareto optimal if no party is worse off as a consequence of it, although some parties may be better off; see ibid; cf Calabresi & Melamed, "Property Rules, Liability Rules, and Inalienability: One View of the Cathedral, (1972) 85 Harvard LR 1089, 1093 et seq.

distribution and social justice. Whether we therefore abandon the libertarian market model in favour of utilitarian or pareto-optimal models must be addressed by the courts. The view of the writer is a rule or rules should be adopted which are relatively costless to administer, but which eliminate a number of situations where the consumer is unlikely to benefit in either the short or the long term. It is submitted that a rule of disclosure meets this criteria. Any further advantages, such as market power and greater judgment should be addressed indirectly by other means of wealth distribution. Contractual regulation to overcome these types of advantage would be costly, and would negate many of the benefits which our neutral contract model generates. This suggestion is taken up below.

3. UNCONSCIONABILITY AS GENERAL DOCTRINE?

Equity may not be a court of conscience, but it is a sufficient basis for equitable relief that the defendant insists on an unconscionable exercise of legal rights. Unconscionability is a protean term, but aside from two related maxims,19 it imports at the very least a concept of wrongdoing by the defendant; consisting either of knowledge of interest, 20 knowledge of disadvantage, 21 knowledge of mistake, 22 or knowingly misleading conduct.23 Beyond this it is impossible to generalise. The degree of knowledge24 necessary to attract relief is elastic; not just according to each category of knowledge immediately above, but also within some categories. An example is the degree of knowledge of interest sufficient to impose a constructive trusteeship.25 But judicial forays beyond the necessity for subjective or imputed subjective knowledge have stepped over the line between actual wrongdoing and morality, and have floundered on a paucity of criteria.26

¹⁹ Both these maxims, He who seeks Equity must do Equity and He who comes into Equity must come with clean hands, can be distinguished insofar as they operate without wrongful knowledge, as relating to right exercise and not right acquisition.

²⁰ In respect of property acquisition. See eg Baker & Langan, Snell's Principles of Equity (28th edn 1982) 50-52, 194-195; Meagher, Gummow & Lehane, Equity: Doctrines & Remedies (2nd edn 1984) 848-860; Ford & Lee, Principles of the Law of Trusts (1983) 2219-2223; Browne, supra n ! at 59-69.

²¹ In respect of contract right acquisition. See eg Meagher, Gummow & Lehane, ibid 1601-1612; Browne, ibid 294.

²² In respect of mistaken expectations as to existing or potential property rights. See eg Willmot v Barber (1880) 15 Ch D 96...

²³ In respect of reliance expenditure incurred by the plaintiff in the expectation, created or encouraged by the defendant that certain rights will accrue to him. See eg Dillwyn v Llewelyn (1862) 4 De G F & J 517; Ramsden v Dyson (1866) LR 1 HL 129; infra pp. 21 ff.

²⁴ le Whether it is actual, objective constructive etc. See Austin, "Constructive Trusts" Finn (ed), supra n 5 at 196. Cf the extent of knowledge, ie the nature of the facts actually known. Some species of actual knowledge, either of the relevant circumstance, or of facts indicating its existence, would appear necessary in order to affect the conscience: Commercial Bank of Australia Ltd v Amadio (1983) 57 ALIR 358, 366 per Mason J, 371 per Deane J. 25 See eg Austin, ibid 238.

²⁶ Eg Schroeder (A) Music Publishing Co Ltd v Macauley [1974] 1 WLR 1308; Archer v Cutler [1980] 1 NZLR 386; cf Commercial Bank of Australia Ltd v Amadio ibid 358, 363-364 per Mason J, suggesting that the knowledge might only be objective, "knows or ought to know...". And see Hardingham, supra n 6 at 11. For a convincing criticism of the Macaulay decision see M J Trebilcock, "The Doctrine of Inequality of Bargaining Power: Post-Benthamite Economics in the House of Lords" (1976) 26 U Tor LJ; and see also Tiplady, "The Judicial Control of Contractual Unfairness" (1983) 46 MLR 601.

It is not difficult to see why this should happen, because objective standards of fairness not only raise the issue of which type of advantage taking should be allowed, as indeed do subjective tests, but raise it in a fashion which forecloses recourse to self-contained but ultimately question begging concepts such as "wrongfulness". The equity concept of unconscionability can be said to be self-contained because it has a theory of wrongfulness which finds a rational explanation in the concept of knowledge; but it is one which is only self-explaining if both moral and legal wrongdoing coincide. A self-explaining rule is one whose criteria manifestly relate to the mischief to be prevented. Likewise the availability of "defences" such as the fact of independent legal advice taken by the defendant depends upon the circumstances and the nature of the disadvantage.²⁷ The extent of knowledge,²⁸ necessary to attract equity also differs from knowledge of an extensive order including the mistaken party's state of mind, in cases of passive acquiescence; to something less than mere knowledge of detriment or change of position where reliance is encouraged by representation.29 As with "duty" and "remoteness" in negligence, knowledge therefore is one of the malleable constituents through which policy decisions are being expressed. Not only is the concept a flexible one, it is also being utilised to apply the doctrine in circumstances where the wrongdoing is more technical than shocking, or at least where wrongdoing depends more on externalities than an appeal to "good conscience". By "externalities" is meant pre-existing advantages which one party brings to the bargaining process, such as greater information or judgment; rather than where one party, for example, other. Thus although misleads or incapacitates the wrongdoing is the peg on which the jurisdiction hangs, it is difficult in applying it to understand for example why it should be less culpable to contract with party who erroneously believes his property is worth \$x an acre when it is worth \$xy, than it is when the party believes the contract is for \$xy an acre when it is only for \$x an acre. Unless, that is, one is mindful first of the policy role of contract as an exchange mechanism in a free market, and the ability of the courts to strike down the second bargain because it fails to give effect to the agreed exchange process, whereas the first does not;30 and secondly if one interprets the result as a determination by the courts to allow the party with the superior information and judgment to take advantage of it.

In addition to these internal complexities in the notion of knowledge as wrongdoing, there are a number of other problems associated with the nature of contract law and the protection of the market. The first is the relationship between the mercantile law and equity. Because the speed and sophistication of the commercial market requires free movement of

²⁷ Hardingham, ibid 18-19.

²⁸ Supra n 14.

²⁹ Cf Greasley v Cook [1980] 3 All ER 710; English Law Revision Committee Sixth Interim Report (1937) Cmd 5449, para 40; "knew, or ought reasonably to know, would be relied upon...".

³⁰ In Taylor v Johnson (1983) 57 ALJR 197, members of the High Court used language which could be interpreted as indicating a willingness to grant relief where the mistake is in a judgement of value; at 201; infra p 15.

goods, the trend both in law³¹ and equity³² has been to resist claims from prior claimants in title based on constructive notice, or at least to limit the remedies available to such claimants to damages³³ or in certain cases quia timet injunction.³⁴ The operation of an unconscionability doctrine based on knowledge of interest will thus differ according to whether the transaction is "mercantile" or not; although if real property is involved the distinction between commercial transactions and others becomes blurred.³⁵ For different reasons³⁶ knowledge of disadvantage should not be sufficient per se to set aside a mercantile transaction.

Secondly, the concept of wrongdoing based on knowledge of adverse rights or disadvantage, cuts across the classic will-theory of contract law, Of course the notion of congruent wills is transparently inadequate because the parties rarely contemplate every contingency, but part of that inadequacy has paradoxically strengthened the acceptability of the theory, by providing a useful ambit for the operation of implied terms and other legal fictions.37 And it has also ensured that contract law has remained (within bounds) neutral and certain. With the knowledge that no obligations exist without consent, and that consent is largely immutable, each party can regulate his economic activity and maximise his utility. A theory of obligation based on unconscionability is unlikely to provide that facility; first because expectations generated by representation and reliance consequent thereon may not be known to or contemplated by the representor; and secondly because the unconscionability model needs to be so complex in practice that knowledge of compliance (certainty) is much more difficult than with the concept of agreement. The will-theory is not of course the only accepted theory of contractual obligation, 38 but it would be palpably wrong to overturn it by an equitable side wind without at least weighing the competing advantages and disadvantages of doing so, and in particular the effect upon mercantile transactions.

Thirdly, a theory of obligation based not on consent and enforced in equity would carry implications for other branches of law which would be outside the present ability of a court of equity to assess. An example of the intertexture of the common law is as follows:

the finding that a servant had "custody" not legal possession of his master's chattel had immense implications not just in the law of personal property, but also in tort (could the servant maintain

³¹ Eg Re Wait [1927] 1 Ch 606, 635; Manchester Trust v Furness [1895] 2 QB 539; Feuer Leather Corp v Frank Johnson & Sons [1981] Com LR 251.

³² Swiss Bank Ltd v Lloyds Bank Ltd [1982] AC 584; 593; Hospital Products Ltd v United States Surgical Corp (1984) 55 ALR 417. The issue of whether fiduciary obligations should be imposed upon parties at arms length raises related issues.

³³ For an action in breach, conversion, detinue, or interference with contractual relations. And see Hospital Products Ltd v United States Surgical Corp ibid 417; cf Snepp v United States (1980) 444 US 507.

³⁴ See eg Swiss Bank Ltd v Lloyds Bank Ltd supra n 32 at 571H-572E; 575C-G.

³⁵ Jones v Smith (1841)! Hare 43; in certain cases concerning chattels (but not contracts for the sale of goods) an agreement, for example to bail goods, may be specifically enforceable; and thus create an equitable interest in the promisee which may affect parties with constructive notice. A similar situation would exist where the contract was executed on one side: Swiss Bank Corp v Lloyds Bank Ltd ibid 598.

³⁶ Since entrants in the market can squeeze out a weaker competitor through trading, there seems little objection to a more direct advantage taking.

³⁷ Esp rules of construction; but see Gullespie Bros v Roy Bowles Ltd (1973) 1 QB 400.

³⁸ Eg para 90 Second Restatement of the Law of Contracts (US); Wessels, The Law of Contract in South Africa (1937) 118-123,

an action in conversion against the person who took his master's chattel from him); and also in criminal law (whether the servant was guilty of theft if he appropriated the chattel depended upon whether he had legal possession or custody of it).

Likewise the consent doctrine is a "staple" of the law of real and personal property (through the partial integration of assumpsit into the rules of grant and conveyance); ³⁹ regulates the application of quasicontract; ⁴⁰ and provides an easy demarcation between contract and tort. The experience in equitable estoppel of reconciling the grant of proprietory remedies with established property law is only a glimpse of the conceptual difficulties any general theory of unconscionability would raise.

Lastly the inherent limitation in the equity credo is that its principal concern is in regulating bilateral relationships; which makes it especially inadequate as a doctrine through which to calculate flow-on effects resulting from a judgment, especially where the merits of the individual case appear to favour the disadvantaged or impecunious. That is not to suggest that the will-theory is not in need of review, or rather those doctrines which regulate when the neutral contract rules will be applied and enforced are not, but rather that there are sound general reasons why equity is the wrong horse to straddle in doing so.

4. REGULATING THE BARGAINING PROCESS

The classic paradigm here, (as already outlined) is that bargains freely entered should be enforced. This supports a correlative theory that contract theory is essentially neutral41 in operation. Contract law makes few judgments about morality of action, but exists as a positive system of laws giving effect to concurrent intentions. This neutrality has both philosophical (libertarianism) and economic (free market allocative efficiency) underpinnings.42 Existing exceptions to the operation of these rules can be explained on a number of bases. Those exceptions which protect one party from defects in the object of the contract might be explicable on the basis that the purchaser will practically always be worse off as a result of his not having access to the goods before sale if the seller fails to disclose, but with a disclosure rule he would conceivably be better off, because inspection costs are lower for the seller than the buyer.⁴³ An example is the attenuation of caveat emptor principle where the means of knowledge is practically confined to the vendor.44 The balance of its exceptions falls into two broad categories: those rules

³⁹ Eg Bargain and Sale at Common Law, discussed Baker, An Introduction to English Legal History (1979) 257; Hinde, McMorland & Sim, Land Law Vol 2 (1979) 10-001; s 22 Saie of Goods Act 1923 (NSW); and for bargain and sale for chattels see Stoljar, A History of Contract at Common Law (1975) Ch 2.

⁴⁰ Western v Downes (1778) 1 Doug. 23; Britain v Rossiter (1879) 11 QBD 123; cf Deglman v Guarantee Trust Co of Canada & Constantineau [1954] 3 DLR 785.

^{41 &}quot;Neutral" is used in the sense of "favouring neither party" rather than in the alternative meaning of "not creating incentives for either party to enter into a transaction which they otherwise may not have entered".

⁴² See eg Posner, Economic Analysis of Law (2nd edn 1977) 404-405; 439-441; Goctz & Scott, supra n 9 at 1292-1301, 1320-1322; Kelman, "Choice & Utility" (1979) Wisconsin L Rev 769.

⁴³ Cf Kronman, supra n 8 at 491.

⁴⁴ Other examples are implied terms in sale of goods legislation; consumer protection legislation.

designed to protect one party regardless of knowledge of defect by the other party;45 and in what may in some circumstances be an overlapping category, those rules which require knowledge of deficiency in order to vitiate the contract.46

Concentrating for the present on the latter category, which can be invariably explained by the unconscionability doctrine, the flexibility and inexactitude of that doctrine provides little indication of the objectives it designed to advance. If the primary concern is protecting the disadvantaged, that would be more efficiently achieved by a doctrine of invariable relief, or at least relief where there was an inequality of exchange.⁴⁷ If on the other hand the concern is to ensure that the contract is freely consented to (whatever that may mean), the notion of knowledge of disadvantage seems an inadequate device to adopt. If the doctrine is designed to punish wrongdoing, then we must acknowledge an attenuated concept of wrongdoing, which is likely to vary according to the mores of the age, and the disposition of the court. Finally, if the rule is designed to encourage "fairness" in the bargaining process, or good faith by the contractors, it rather begs the issue as to which types of advantage can be used and which can not. And the classes and circumstances of advantage or disadvantage are, it appears, capable of infinite variety.48

Further, the concept of wrongdoing or taking advantage with knowledge, if taken too far undermines both the will-theory of contract and its academic underpinnings. That is to say the exceptions eat up the rule; so that the model is no longer "neutrality with instances of nonenforcement", but would depend much more on court approval for individual contracts. This by contrast is not true of those defects relievable at law which prevent (objective) consensus, 49 50 or which truly rest on a lack of free will, as, for example, forcing the hand to execute a document.31 The same holds for those defects such as insanity and complete intoxication relieved in equity where there is no understanding of the nature of the transaction. This is because these defects prevent the congruence of wills necessary to create the private legislation in the first place. Beyond that, and given the reasons advanced above for not using equity to develop a new general theory of contractual obligation, the problem is to find an accommodation between two conflicting ideas. The general rule of enforcement is concerned with the integrity of the market exchange, certainty, self-reliance, and neutrality. However there is an unaccountable knot of cases where, through hardship or "unfairness", the

⁴⁵ Eg Infancy, presumed undue influence.

⁴⁶ Eg Insanity, drunkeness, and the categories enumerated eg in Blomley v Ryan (1956) 99 CLR 362, (insofar as they represent the present law).

⁴⁷ See eg Lloyds Bank Ltd v Bundy [1975] QB 326, 339 per Lord Denning MR; Earl of Alesford v Morris (1873) LR 8 Ch App 484, 490-491 per Lord Selborne LC; but cf Hardingham, supra n 6 at 16; Alec Lobb Ltd v Total Oil GB Ltd [1985] 1 All ER 303, 311-313 per Dillon LJ.

⁴⁸ Eg Blomley v Ryan supra n 46; Cresswell v Potter supra n 4, Commercial Bank of Australia Ltd v Amadio supra n 24 at 363 per Mason J; and see Multiservice Bookbinding Ltd v Marden [1979] Ch 84, 110.
49 Tamplin v James (1880) 15 Ch D 215; Denny v Hancock (1870) LR 6 Ch App 1;

Howarth, "The Meaning of Objectivity in Contract" (1984) 100 LQR 265. 50 Eg mutual mistake (Scriven v Hindley [1913] 3 KB 564); non est factum.

⁵¹ But once the idea of lack of free will is taken beyond the "hand guiding" example, the element of determinism makes "freedom" much more a matter of impression, and is for this reason best avoided; infra, p 5.

courts feel a sympathy for the plight of one party where the inequality of exchange is not the result of market imperfections, 52 or of obvious moral turpitude;53 but where wrongdoing is a necessary implication in order to give relief. For example taking advantage of superior purchase potentially valuable property from information to uninformed competitor is a legitimate market ploy; but offering a person in straightened circumstances a similar undervalue may lead to the court finding the behaviour "wrongful" for the purpose of granting relief, and using the doctrine of unconscionability to give form to that allegation.54

This knot of hard cases might be confined narrowly and to some extent thereby reconciled with the general rule in one of two ways. First we might acknowledge that there is no doctrine of unconscionability as such, but rather that there is an unreviewable first instance discretion to waive the general rules where the result is "unjust" on the basis of some agreed criteria.55 The virtue of this is to confine equity to its more comfortable bilateral application, and leave the appellate courts to consider the flow-on effects of any general exceptions to the free-will model. The disadvantages are that unless the exercise of the discretion is heavily regulated, the preservation of the free-will virtues, especially of certainty, is illusionary. But then such a circumscribed discretion would probably not leave the position much altered from the present.

Alternatively, instead of enumerating classes of defect deserving of relief (if accompanied by the requisite knowledge thereof), the courts might identify more clearly the objects of the rule. This would doubtless require a dismantling of the present Blomley based doctrine as such and its division into two disparate classes. One head of relief would be concerned with what was more traditionally called unconscionable conduct,56 where the degree of improbity was great, and inexcusable even on free market business principles. So confining the doctrine would prevent the growth of any other amorphous and troublesome basis of intervention. The other head would pursue the only other possible object of the present doctrine; namely the protection of certain contracting classes. By identifying the need for protection, rather than the "wrongdoing" of the other party, as the reason for intervention, the courts would at least be forced to confront the real basis of the exception. Thus, to use Commercial Bank of Australia Ltd v Amadio57 as a recent well known example, there is nothing unusual in selective dishonour of cheques; indeed this will almost always be in the interests of the account holder. Nor is it particularly shocking that guarantors

⁵² Eg in Earl of Aylesford v Morris supra n 47 there was evidence that the plaintiff had been unable to obtain a loan from other sources. The case is a constructive one in the context of unconscionability: the annual disposal income of the luckless Earl appears in present day value to have been in excess of £39,000.

⁵³ For "moral turpitude" in a different context see Stuart v Kingston (1923) 32 CLR 309; Public Trustee v Arthur (1892) 25 SALR 59.

⁵⁴ Eg Archer v Cutler [1980] 1 NZLR 386; Wilson v Farnworth (1948) 76 CLR 646, 655 per Rich J. Cf Leff (1980) 4 Can Bus LJ; Photo Productions Ltd v Securicor [1980] AC 827, 848, 851 per Lord Diplock; and see Kronman, supra n 8 at 490-491.

⁵⁵ Cf Scott Group Ltd v McFarlane [1978] 1 NZLR 553, 583-584 per Cooke J; Gartside

v Sheffield, Young & Ellis [1983] NZLR 37, 43 per Cooke J.
56 Earl of Chesterfield v Janssen (1751) 2 Ves Sen 125, 156; cf Sampson's Case (1875) LR 19 Eq 462, 465 per Jessels MR; Derry v Peek (1889) 14 App Cas 332; and see infra n 57.

⁵⁷ Supra n 24.

should be held to their liability if they have signed documents without inquiry, 58 any more than it is if purchasers sign agreements of sale and purchase; or contractors sign forms in a foreign language. Of course guarantors are in an exposed position because the guarantee benefits both the debtor and creditor without any corresponding benefit for the guarantor. If to protect the latter it is felt necessary to relax the normal rules of non-disclosure and objectivity of informed consent, 59 the courts should face the issue directly, rather than attempting to ascribe a species of 'wrongdoing' to the creditor which bears little relation to commercial reality. It might have been relevant for example to calculate the effect Amadio is likely to have on bank lending against guarantees; a situation which usually exists in relation to small business loans. For instance Mason J relies heavily on the supposition that it must have occurred to the bank's agent that the parent's execution of the guarantee was due to them not understanding the terms of the guarantee, the terms of the agreement being so obviously improvident; but any guarantee is improvident unless there are collateral advantages accruing to the guarantor. Further, (and putting to one side the desirability of appellate courts overturning reasonable findings of fact by trial judges), if the bank knew that the guarantor was mistaken as to a fundamental term of the contract, then there is adequate relief at common law. 61 If the bank did not know of the mistake, but were only procuring the guarantee to protect their financial exposure, knowing that the company could not trade out of their position, then this could amount to special circumstances such as at common law require disclosure. 62 It is difficult to see how for example, the financial interest of the bank in a joint venture with the debtor's subsidiary would add anything to the exposure of the guarantor if the debtor collapsed. It might explain the selective dishonouring of cheques, but unless this was done in order merely to keep a hopeless debtor afloat (in which case the common law rules of suretyship should provide a remedy63), then it was in everyone's interest, including the guarantor's, that the practice should continue. In short the decision in Amadio may well result in long term loss for contractors in the position of the Amadios or their son, but the apparent lack of principle in the present unconscionability model makes it difficult to know whether this consequence was considered.

When looking at those classes which require special protection the courts must weight the demands of commerce, such as certainty and freedom from equitable concepts of notice, against the naivety of individuals, who are forced into the market place in order to survive rather than to trade. This requires an inquiry as to the what, why, and how of protection of a far less reflexive nature than occurs at present. It may be that the disadvantaged group which the law should protect will ultimately be found to be as wide as all those who are consumers entering contracts in the ordinary course of daily existence. But the

⁵⁸ L'Etrange v Graucob (F) Ltd [1934] 2 KB 394; cf Tiplady, supra n 26 at 609 et seq. 59 Cf National Westminster Bank PLC v Morgan (1985) The Times 8 March 1985 (HL). 60 Supra n 24 at 364-365.

⁶¹ See eg Smith v Hughes (1871) LR 6 QB 597; infra nn 65 & 69.

⁶² Hamilton v Watson (1845) 12 Cl & Fin 109; Lloyds Bank Ltd v Harrison (1925) 4 Legal Decisions Affecting Bankers 12 (CA). Cf McGrath & Ryder, Paget's Law of Banking (9th edn 1982) 497 "no guarantor . . . expects to be called upon to pay,"

⁶³ Ibid.

O'Deas⁶⁴ and the Amadios, not unlike the real property purchaser, who enter a quasi-business relationship, might seem less deserving of protection if they fail to protect themselves through seeking information from the other party or from outside, especially when they are aware of the potential dangers inherent in the transaction.

There are occasional suggestions that the nature of the disadvantage protected should be transactional and not class orientated.⁶⁵ The difficulty with this approach is that once the courts go beyond class identification, there is a high risk that any disadvantage will be seized upon to give case by case relief. It is important, for example, at least for the preservation of free market benefits, that the courts continue to recognise that a party does not deserve protection merely because he is faced with unpleasant choices, ⁶⁶ or because he makes a mistake of judgment.⁶⁷

Where the transaction is deserving of protection the cheapest form of providing it is by information sharing, either by insisting on a high level of disclosure and explanation of contractual terms, or by a stricter insistence on the consensus ad idem rule, or by relaxing the rules relating to rescission for misrepresentation. But of course the parties would only be required to disclose information relating to the ordinary or contemplated use of the object of the contract, in line with the present rule governing damages for breach.68 But any greater degree of protection, such as requiring the defendant to prove the contract was "fair",69 or that independent advice was taken, or that the contract was not on a "take it or leave it basis" 70 go much too far it is suggested, as amounting to a social and economic engineering which the courts have so far given little indication they are equipped to undertake,71 It must be acknowledged that there are a number of miscellaneous examples which do not fit the above schema. First, as with duress, 72 there may be good reasons for applying different contract rules as to consent or ability to protect interests where the parties are already locked into a bilateral arrangement, such as a disintegrating marriage,73 because the parties are forced to contract with each other, and therefore may be subject to

⁶⁴ O'Dea v Allstates Leasing System (WA) Pty Ltd (1983) 57 ALJR 172; and cf Muir, "Stipulations for the Payment of Agreed Sums" (1985) 10 Syd LR 503.

⁶⁵ Commercial Bank of Australia Ltd v Amadio (1983) 57 ALJR 358, 363 per Mason J; and cf Sir Anthony Mason, supra n 5 at 244.

⁶⁶ See Alec Lobb Ltd v Total Oil GB Ltd at supra n 47 at 313 per Dillon LJ.

⁶⁷ Eg Multiservice Bookbinding Ltd v Marden supra n 48.

⁶⁸ Hadley v Baxendale (1854) 9 Ex 341.

⁶⁹ Commercial Bank of Australia Ltd v Amadio supra n 24 at 369 per Deane J; cf Alec Lobb Ltd v Total Oil GB Ltd supra n 47 at 303, 311-312 per Dillon LJ.

 ⁷⁰ Eg Commercial Bank of Australia Ltd v Amadio supra n 24 at 358, 364 per Mason J; Schroeder (A) Music Publishing Co Ltd v Macaulay supra n 26 at 1308, 1314-1316 per Lord Dipiock; cf Alec Lobb Ltd v Total Oil GB Ltd ibid 313.
 71 Cf Tufton v Sperni [1952] 2 TLR 516, 519 per Evershed MR; Bridgeman v Green

⁷¹ Cf Tufton v Sperni [1952] 2 TLR 516, 519 per Evershed MR; Bridgeman v Green (1757) Wilm 58, 60 per Wilmot; Brusewitz v Brown [1923] NZLR 1106, 1109 per Salmond J. On information provision see. Walters v Morgan (1861) 3 De G F & J 718, 723-724.

⁷² Although the courts have adopted a will related test in relation to contracts obtained under duress, the example of corporate contractors demonstrates the fallacy of this. It is submitted (infra nn 75 & 76) that different considerations, relevant because of the nature of the bilateral relationship, will be ultimately found important: cf Atiyah, "Economic Duress and the Overborne Will" (1982) 98 LOR 197.

⁷³ Eg Backhouse v Backhouse supra n 4.

advantage-taking by a stronger party, which they could otherwise avoid. Second, there are some individuals who through immaturity, senility, or mental defect are not even aware of the need to seek advice. How wide this exception should be, (for example should it include the poorly educated) and the nature of the protection granted (which must obviously go beyond information provision), should be faced squarely as policy issues. The use of unconscionability to do so affords imperfect relief by relying on the percipience of the other party in detecting disadvantage; threatens to include persons whose defects do nothing to make them less aware of the nature of the transaction, and should in fact make them more so:74 and of course it suffers the conceptual handicaps of equity discussed above.75

Finally something must be said about mistake and misrepresentation, and undue influence, because these do not fit comfortably within an unconscionability theory. Common mistake does not of course result from any unilateral disadvantage, unfair advantage taking, or the need to protect a class of contractor. It is concerned rather with the allocation of risk where there is a defect in the object of the contract. 76 Neither does mutual mistake, being directed rather to offer and acceptance and the objective theory of contract. The general rule here is said to be that equity follows the law⁷⁷ although in Taylor v Johnson⁷⁸ the High Court displayed a proclivity to put the cart before the horse,79 and look to equitable relief first. Unilateral mistake, where there is an objective sense of the contract, but one party believes the terms to be otherwise80 is much more sympathetic to an application of the "knowledge of disadvantage" criteria postulated for unconscionability. Although some of the relevant authorities are a little ambiguous, 81 knowledge or inducement by the second party of the other's mistake of the terms appears crucial to the availability of rescission or rectification; 82 but granted this flexibility of remedy in equity, it is not obvious why, if the party who correctly interprets the contract did not induce or encourage the mistake

(1862) 30 Beav 445.

⁷⁴ Eg Lack of facility in English; cf Commercial Bank of Australia Ltd v Amadio supra n 24 at 375 per Dawson J.

⁷⁵ Supra pp. 1-2, 6-9, 10.

⁷⁶ See eg different interpretations of the scope of this doctrine: Treitel, The Law of Contract (6th edn 1983) ("fundamental" or "essentially different in kind"); Starke, Higgins & Seddon, Cheshire & Fifoot's Law of Contract (4th (Aust) edn 1981) (no independant doctrine apart from res sua or res extincta); Slade, "The Myth of Mistake in the English Law of Contract" (1954) 70 LQR 385 (no independant doctrine); Guest, Anson's Law of Contract (25th edn 1979) (Question of Construction); cf Meagher, Gummow & Lehane, supra n 20 at 358-365; Tiplady, supra n 26 at 616-618. It is submitted that even the construction approach will in most instances be the exercise of a legal fiction.

⁷⁷ See eg Guest, ibid 327-329; Cheshire & Fifoot, ibid 241-244.

^{78 (1983) 57} ALJR 197.
79 The contract would have been void at law if one party had been mistaken as to a fundamental term of the contract: Smith v Hughes supra n 61 and the other party was aware of this mistake: cf Taylor v Johnson ibid 201 per Mason ACJ, Murphy & Deane JJ, where their Honours declined to recognise the objective theory of contract as a necessary rule of convenience to which exceptions could be made where one party deliberately misled the other. Cf Dawson J 206-207.

⁸⁰ See eg Cheshire & Fifoot, supra n 76 at 229, 243; Treitel, supra n 76 at 229; Guest, supra n 76 at 301.

⁸¹ Paget v Marshall (1884) 28 Ch D 255; Torrance v Bolton (1872) 8 Ch App 118. 82 Riverlate Properties Ltd v Paul [1975] Ch 133; Roberts (A) & Co Ltd v Leicestershire County Council [1961] Ch 555; Webster v Cecil (1861) 30 Beav 62; Garrard v Frankel

of the other party, that such a contract should not be enforceable at law either. §3 Not much need be said about innocent misrepresentation. The defect in legal theory §4 which prevents common law relief has been steadily corrected in equity and by statute; but the equitable remedy is certainly not concerned with protecting a disadvantaged contractor as it can be pleaded by a party who had the easy means of ascertaining the truth, but chose not to do so. §5 Nor is there any defect in the bargaining process strictu sensu, rather than that one party has unknowingly caused the process to operate on the basis of incorrect assumptions. In fact the true basis of the jurisdiction has never been adquately explained. §6

Undue influence, like duress, would be rationalised at law⁸⁷ by reference to the "overborne will theory". ⁸⁸ But there is too great an imprecision in this concept for it to be otherwise than misleading, as is now being realised. ⁸⁹ It is submitted that the abdication of contractual independence by reliance upon others, whether intentionally by delegation or agency, or unintentionally through influence, does not offend or affect the congruent will concept as such, but rather may introduce a degree of trust which is the traditional preserve of equity. ⁹⁰ Actual fraud, whether at law or in equity stands on its own feet, as universally regarded as deserving remedy.

- 83 Smith v Hughes (1871) LR 6 QB 597. Where the mistake is not to a term of the contract but to an underlying assumption, then providing the other party has not induced or encouraged the mistake, the contract is enforceable and no rescission is available for misrepresentation, even where the mistake is known to the other party. Had the mistake in Taylor v Johnson been not to a term but only to an underlying assumption, then given the efforts to prevent the plaintiff ascertaining the truth before the option was exercised, the court would have been justified in refusing specific performance: Leighton v Parton [1976] 1 NZLR 165; cf Tiplady, supra n 26 at 607-608.
- 84 Rutherford v Acton Adams [1915] AC 866.
- 85 Redgrave v Hurd (1881) 20 Ch D 1.
- 86 The best discussion is in Meagher, Gummow & Lehane, supra n 20 at 339-341. Although the authors indicate the basis is fraud, the cases extracted point more specifically to an unjust enrichment basis. But it is submitted that this would confuse the consequences of rescission with the necessity for it. The contract is rescinded because the representee would not have entered the contract but for a mistaken assumption; and the risk of mistaken assumption which normally lies on the person making it, is however transferred to the party inducing it; there is therefore a close if not perfect analogy with common mistake.
- 87 And apparently also in equity; see Commercial Bank of Australia v Amadio (1983) supra n 24 at 363 per Mason J; 369 per Deane J; cf Meagher, Gummow & Lehane, ibid 371-372.
- 88 See eg Occidental Worldwide Inv Corp v Skibs A/S Avanti [1976] 1 Lloyd's Rep 293, 335-336 per Kerr J; Pao On v Lau Yiu [1980] AC 614.
- 89 See eg Universe Tankships Inc of Monrovia v ITF [1982] 2 WLR 803, 813-814, 820, 828. But their Lordships, by tying relief to the necessity for isolating some tortious or illegal conduct have (temporarily one hopes) lost the chance to place the doctrine on a more rational basis: see infra. And cf Lynch v DPP of Northern Ireland [1975] AC 653.
- 90 See eg Finn, Fiduciary Obligations, (1977) 82-87; Meagher, Gummow & Lehane, supra n 20 at 368-384. Duress it is submitted is concerned rather than the situation where one party having created a bilateral relationship with the plaintiff, whether by contract, seizure of goods etc, seeks to take advantage of the party "captured" by the relationship. Free will as such is not an important criteria. The theory can be tested by reference to the bedouin who offers the thirsty desert traveller a glass of water for \$1000. Hardingham, supra n 6 at 23-24 argues that duress and undue influence are "not substantially different", a notion which the writer vigorously denies as predicated on only a common "illegitimacy"; which in turn may be interpreted in such a wide context no more narrowly than as meaning only "wrongful". On undue influence see esp Johnson v Buttress (1936) 56 CLR 113, 135 per Dixon J.

5. THE ENFORCEMENT OF PROMISES AND REPRESENTATIONS

(a) Statements Inducing Performance

The typical companion helper of a dependant relative seeking to enforce a vague promise to confer a benefit, conceivably is thwarted at common law by four concerns which counter-balance enforcement. The first is the protection of the congruent will-theory, through the doctrines of offer and acceptance, certainty, and intention to create legal relations. Second, the doctrine of consideration reflects a broad perception that only promises either forming part of a bargain, or at least requesting performance and acceded to, should be enforced. As a corollary of this concern, (although often explained with reference to different factors⁹¹) is the rule as to sufficiency of consideration. Thirdly there is the policy concern evident in the statute of frauds,⁹² and finally there may be difficulties raised by the privity rule, which is often reformulated⁹³ and confused⁹⁴ with the consideration doctrine, although it raises distinct issues.⁹⁵ Because of these doctrines, attempts to mould classic contract doctrine around the type of example postulated of the dependant relative become too artificial to be useful,⁹⁶

If notwithstanding this impedimenta, the courts perceive a need to enforce promises on a wider basis than at present, they have a choice either to restate general contractual principles in sufficiently wider terms, or to develop a parallel matrix of enforcement rules. The former possibility would require a radical departure from the accepted willtheory and consideration models, presumably to a reliance based,97 reasonable expectation based. 98 or civil causa notion of enforcement. Such a redefinition in particular would have to consider (i) the reason for enforcing promises, (ii) the relationship between contract and delictual obligation, especially in tort, (iii) the rationalisation for vitiating factors such as mistake and duress, presently and conveniently synthesised within the congruent will-theory, and (iv) the implications for Revision of the statute of frauds, sufficiency consideration, and the privity rules99 would, by contrast, provide fewer difficulties for reform.

⁹¹ Eg Ames, "Two Theories of Consideration" (1899) 12 Harv LR 515, 521; Stoijar, "The Modification of Contracts" (1957) 25 Can Bar Rev 485, 488; Sutton, supra n 9 at 21.

⁹² See eg Teeven, "Seventeenth Century Evidentiary Concerns and the Statute of Frauds" (1983) 9 Adel LR 252, 258-261.

⁹³ As the rule that consideration must move from the promisee; see eg Treitel, supra n 76 at 65.

⁹⁴ Cf Furmstom, "Return to Dunlop v Selfridge?" (1960) 23 MLR 353.

⁹⁵ So that allowing a jus quaesitum tertio would not mean that the parties to the contract would not have to provide consideration; and the opposite would also appear to be true: Kepong Prospecting Ltd v Schmit [1968] AC 810 (PC).

⁹⁶ Consideration and certainty are the major practical hurdles. Most of these situations might be construed as unilateral contracts but for the lack of certainty. Writing is no major hurdle if there is part performance, and the doctrine of intention to create legal relations operates more in practrice as a controlling device than an objective doctrine. Request is the important ingredient, because consideration and offer and acceptance both depend on it, as does part performance. The courts however have been slow to imply it.

⁹⁷ Eg Atiyah, "Contracts, Promises and the Law of Obligations" (1978) 94 LQR 193.

⁹⁸ See generally, Baker, "From Sanctity of Contract to Reasonable Expectation?" [1979] CLP 17; Thompson, "From Representation to Expectations" [1983] CLJ 257; cf E R Ives Investments Ltd v High [1967] 2 QB 379, 394.

⁹⁹ Cf Woodar Investments Development Ltd v Wimpey Construction UK Ltd [1980] 1 All ER 57:, 591 per Lord Scarman,

It is not intended to pursue the possibility of such a radical reformulation of contractual obligation in this article, but rather to suggest more limited reforms.¹⁰⁰

The second possibility, that of leaving the present contract model largely intact, but developing supplementary rules, has obvious attractions for appellate as well as puisne judges, because of the difficulty of restating broad principles of law (together with the necessary minutiae for the operation) within the factual confines of individual cases. The obverse disadvantage however is the increased complexity in the law, especially where that development takes place not in contract theory but in equity, and given that the latter, because of its emphasis on the bilateral fact situation at bar, is an imperfect medium through which to develop general law rules. 101 It is therefore proposed to examine the availability of common law doctrines to protect the representee who has relied on a non-contractual representation of intention or promise; that is to say promises proceeding from an agreement not supported by consideration, or if not so proceeding unaccompanied by a request; 102 and then to question the necessity for equity providing this.

The common law has permitted a number of exceptions to contractual theory by way of redressing perceived lacunae, although many would not be recognised as such. First, by attaching to an otherwise often ambiguous distinction103 between promise and representation markedly divergent consequences, 104 a bare statement might be construed as a representation rather than a promise, so that estoppel or tort would operate. Obviously this approach is limited by the express use of promissory language, and also by the rule in Jorden v Money. 105 Secondly, the line between fact and intention is often blurred, especially in relation to estoppel by convention. If I represent your status as, for example, an invitee, I can not later treat you as a trespasser. But since your rights are concessional rather than legally enforceable, there is an inescapable flavour of futurity in my representation; namely that I will not sue you for trespass. 106 Thirdly, it is often accepted that a request for the promisee to do some act which confers no material benefit on the promisor, but neither is a detriment to the promisee, is not good consideration. Promises to confer benefits on marriage, or to do so if the promisee drinks a glass of port a night, 107 are examples. But whatever the other claims for Hammersley v De Biel, 108 (one of the leading modern authorities) the common law had a sufficiently flexible notion of benefit to include marriage of a close relative within the doctrine of consideration and that case is an example of it. Indeed it appears that formerly any requested act by the promisee was sufficient to support an assumpsit action, but in the conflict with debt the concept of

¹⁰⁰ See eg Atiyah, supra n 11; Sutton, supra n 9 at Part IV.

¹⁰¹ Supra pp. 9, 11.

¹⁰² Supra pp. 3-4.

¹⁰³ See eg Heilbut, Symons & Co v Buckleton [1913] AC 30, 56; discussed Hospital Products Ltd v United States Surgical Corporation supra n 32.

¹⁰⁴ See Atiyah, "Misrepresentation, Warranty & Estoppel" (1971) 9 Alberta LR 347.

^{105 (1854) 5} HLC 185.

¹⁰⁶ See eg Spencer-Bower & Turner, Estoppel By Representation (3rd edn 1977) 157; Amalgamated Investment & Property Co Ltd v Texas Commerce International Bank Ltd [1982] supra n 5 at 116; cf Bank Negara Indonesia v Hoalim [1973] 2 MLJ 3.

¹⁰⁷ See eg Treitel, supra n 76 at 67; cf Hamer v Sidway 27 NE 256 (1891).

^{108 (1845) 12} Cl & Fin 45; Finn, supra n 5 at 62 et seq; Dawson, 329 et seq.

benefit became distorted, and never recovered. More particularly, before Slade's case it was necessary to imply a promise to pay, subsequent to the execution of the considration, but in order to avoid the plea of past consideration the benefit had to be a continuing one, and it was easier to show this in respect for example of the marriage of a close relation rather than of a stranger. And secondly any wide concept of benefit where the subsequent promise could not be implied would let in debt. which required the receipt of a quid pro quo, and before 1602 thereby excluded assumpsit. 109 Leaving aside promissory estoppel, 110 these rather narrow common law exceptions can not be developed too explicitly, for example to enforce a non-contractual statement of future intention. because the common law has developed exhaustive rules for contractual theory. To argue that a non-contractual representation of intention should found a good cause of action goes beyond criticism of a phalanx of House of Lords decisions;111 because if they are wrong then most of our law of contract is too. That, however, is not to say that Jorden v Money alone should not be regarded as having been wrongly decided as a decision on the law of estoppel (properly so-called), 112 because it confused the impediments to a delictual obligation¹¹³ for a statement of intention, with those relating to a wider rule of evidence. Thus it could be argued that if there are circumstances where one party's expression of future intention carries no implication of a locus poenitentiae, for example, where both parties anticipate its fulfilment as a basis of their relationship, that at least an estoppel by convention operates. 114 Because one could rationalise such a development as evidential rather than obligatory, the integrity of contract law is not directly challenged; although the extent of protection afforded suffers obvious limitations, in that there is no cause of action available for an estoppel.

Alternatively the common law may protect the restitutionary rights115

¹⁰⁹ Lucke, "Slade's Case and the Origins of the Common Counts" (1965) 81 LQR 429-434, 435-437, cf Shadwell v Shadwell (1860) 9 CB (NS) 159.

¹¹⁰ Infra, p 22, pp. 26 ff.

¹¹¹ Jorden v Money (1854) 5 HLC 185; Maddison v Alderson (1883) 8 App Cas 467; Derry v Peek (1889) 14 App Cas 337; Low v Bouverie [1891] 3 Ch 82 (CA).

¹¹² As a defense by preventing the representor from denying a statement of fact: Spencer-Bower & Turner supra n 106 at 7-12. The terminology "estoppel as a sword" appears meaningless. If the plaintiff sues on the representation, whether the representor is estopped or not from denying it, the plaintiff must still found his action on a recognised cause of action such as contract. The contradiction claimed for Low v Bouverie ibid may perhaps be explained on this basis: Meagher, Gummow & Lehane, supra n 20 at 403-404; Davidson, "The Equitable Remedy of Compensation" (1982) 13 MULR 349. The academic interpretations of Jorden v Money have varied greatly: see eg Atiyah, supra n 11; Treitel, "Consideration — A Critical Analysis of Professor Atiyah's Fundamental Restatement" (1976) 50 ALJ 439; F Dawson, "Making Representations Good" (1981) 1 Canterbury LR 329; Meagher, Gummow & Lehane, supra n 20 at 402-404; Heydon, Gummow & Austin, Cases and Materials on Equity & Trusts (2nd edn 1982) at 293-295.

¹¹³ In particular that statements of intention cannot be negligent because they do not when given relate to a fact which can be true or false; supra n 105. This difficulty for delictual obligation would incidentally appear to undermine the operation of the jurisdiction claimed in equity to compensate for misrepresentations; infra n 120.

¹¹⁴ Supra n 91.

¹¹⁵ In the majority of the equitable estoppel cases, the restitutionary right will consist of an action for a quantum meruit for work and materials, rather than for specific restitution: see Goff & Jones, The Law of Restitution (2nd edn 1978) 14-18.

of the promisee in the absence of contract,116 where the promisee has conferred a requested benefit upon the promisor,117 and perhaps in special circumstances where the benefit is unrequested.118 In the type of equitable estoppel cases coming before the courts the other requirements of a restitutionary claim, that is that the benefit not be conferred gratuitously or officiously, would be complied with. The major limitations of the restitution action however are two-fold. First the plaintiff is usually seeking to protect an expectation interest, for example the promise to grant a proprietary interest, rather than to obtain recompense for benefits conferred. Secondly, there may often be reliance without benefit conferred. 119 so that the courts can only grant relief by tortuously construing request plus reliance as conferring a benefit. 120 There are of course examples where conferring a benefit on the promisor will lead to a common law protection of the expectation interest, and not merely the restitutionary interest outside of agreement, but there must be a request for the promisee to so act as the "price" of the promise. The unilateral contract is the most obvious instance.

Tort offers a different possibility. Failure to perform a promise or representation of intention without more cannot support an action for negligent misstatement where the promisor promised in good faith and for the same reasons a deceit action will not lie,121 But where the promisor makes the representation believing he will perform it, but neglects to check on facts which would indicate conclusively to him that he would not be able to do so, it might be that there was a negligent misstatement. But the promise would have to be one which the promisee knew would be acted upon, or would be likely to be acted upon, since its gratuitous nature would otherwise properly lead him to believe it would not be acted upon. In any event having made the statement, it could be regarded as a negligent omission not to warn the representee that the promisor reserves a locus poenitentiae. 122 However there are considerable difficulties with this extension of tort doctrine. First it could not suffer any additional ingredient, such as knowledge of loss or threatened loss (reliance expenditure), because a promisor who changed his mind after the loss (or some loss) had been incurred would rightly claim that at the time it was incurred he believed, without deceit or

¹¹⁶ And even in some instances where the contract is still on foot, though unenforceable: Treitel, supra n 76 at 791-794; Deglman v Guarantee Trust Co of Canada & Constantineau supra n 40; Way v Latilla [1937] 3 All ER 759; and see Goff & Jones, ibid 319-323.

¹¹⁷ Van der Berg v Giles [1979] 2 NZLR 111. Similarly where the owner has a chance to restore the benefit: Sumpter v Hedges [1898] 1 QB 673. Quaere whether the protection of this interest should not have been adequate relief in Plimmer v Mayor etc. of Wellington (1884) 9 App Cas 699.

¹¹⁸ Jensen v Probert 148 P 2d 248 (1944); Nicholson v St Denis (1976) 57 DLR 3d 699; Fuller & Perdue, supra n 10 at 392-394. Cf Pilling v Armitage (1805) 12 Ves 84; Ramsden v Dyson (1866) LR 1 HL 129, 171. But cf Sumpter v Hedges ibid.

¹¹⁹ Eg Crabb v Arun DC supra n 5.

¹²⁰ As in Planche v Colburn (1831) 8 Bing 14; Inchbald v Western Neilgherry Coffee Co (1864) 17 CB (NS) 733; cf Beatson, "Discharge for Breach: The Position of Instalments, Deposits & Other Payments Due Before Completion" (1981) 97 LQR 389; Treitel, supra n 76 at 616-617.

¹²¹ Parsley v Freeman (1989) 3 TR 51. It is difficult to understand how a statement of intention made in the belief it would be performed, could be either fraudulent or negligent.

¹²² Cf Ziegler (ed) Leage's Roman Private Law (2nd edn 1954) 337; Stein (ed) Buckland's Textbook of Roman Law (3rd edn 1954) 517.

negligence, that it would not be a loss. That is that he still intended at that time to confer the benefit the promisee expected in return for his reliance. The only exception to this is the one mentioned above, where there exists at the time of representation facts showing the promise could not be performed.

Secondly, tort (allegedly) protects only actual loss and not loss of expectations.123 Lastly, such a doctrine would not only render common law contract otiose, but it would also have the practical effect of going beyond the sensible limitations placed on the analogous doctrine in Mutual Life & Citizens Assurance v Evatt124 (in relation to advice-givers who hold themselves out as such), and more generally, in the recent case of L Chadwick & Associates Pty Ltd v Paramatta City Council. 125

Finally, there are suggestions in the law reports of a common law concern that certain agreements or understandings, lacking some formal contractual element, nonetheless be kept where one party has performed his part. 126 The rationale of this doctrine appears to be close to that of the part performance doctrine, namely that it would be fraud to accept a benefit under an understanding that something be given in return, and then refuse to do so. But apart from the sui generis marriage cases (which were probably contractual, or at least unilateral contracts. 127 but otherwise received their quietus last century128), the allegation of fraud appeared to require an element of actual benefit to the promisor either such as could be returned or had been requested, which is corroborated in respect of the former by subsequent conterminous developments in quasi-contract.129 This requirement of benefit, if indeed the doctrine exists, is explicable by reference to a morally accepted notion of fraud, which regards wrongful acceptance of a benefit as much more culpable than wrongly causing detriment. The analogy to the doctrine of part performance,130 which is sometimes cited as supporting a wider concept of fraud grounded in detriment alone is misleading. While there may be contractual performances which objectively confer no benefit, because the promisor is prepared to pay for their performance he places a value (benefit) upon them. 131 That assumption becomes much more tenuous where the promise is gratuitous in the sense that nothing is requested in

¹²³ Cf Ross v Caunters [1980] Ch 297; Gartside v Sheffield, Young & Ellis [1983] NZLR 37, discussed infra p 25.

^{124 [1971]} AC 793. 125 (1982) 150 CLR 590.

¹²⁶ If one party performs a requested act both parties knowing that it was not intended to be gratuitous, then the law will not regard it as post consideration upon a subsequent promise: Sidenham and Worlington's Case (1585) 2 Lev 224; or if one does not fulfil the requested performance perfectly, nonetheless an action might lie for a benefit conferred, or indeed for the whole expectation: Keyme v Goulston (1665) 1 Lev 140; Boone v Eyre (1779) 2 Black W 1312. This concept might actually be so important as to explain why in many cases the party in breach can nonetheless maintain an action on the contract, and also to explain why the expectation interest is protected in unilateral contracts: see Atiyah, supra n 9 at 18:-193.

¹²⁷ Supra, n 93.

¹²⁸ Maddison v Alderson supra n 111.

¹²⁹ Eg Anticipated contracts which fail to materialise, or are void or uncompleted. Treitel, supra n 76 at 792; Stoljar, The Law of Quasi-Contract (1964) 195-206.

130 Eg Dawson, supra n 112 at 331.333; Baker, supra n 39 at 26-27; but cf Lord

Cranworth's explanation in Caton v Caton (1865) LR ! Ch App 137, 145.

¹³¹ And therefore should not support a quasi-contract action for benefit conferred; although this qualification is often technically not complied with: see supra n 104.

return, since by definition the promisor is not concerned to receive a corresponding benefit nor to ensure that the promisee acts to his detriment. But it is strange that the common law does not enforce an agreement (containing an element of request) which, while lacking some technical contractual requirement, nonetheless has been executed on one part by the promisee; especially since promises not proceeding from an agreement are enforced as unilateral contracts where executed.

The major handicap to adequate relief at law in the "non-contractual promise or representation of intention plus reliance" paradigm appears in summation to be the failure to protect the expectation and reliance interests in most cases. Therefore despite the arguments against equitable intervention in contract discussed above, it is now relevant having discovered common law limitations, to see if equity can provide better solutions.

The equitable doctrines of estoppel¹³² and constructive trusteeship¹³³ provide that measure of protection in two clear instances. First where there has been part performance of a contract, which although otherwise enforceable, is subject to the Statute of Frauds.¹³⁴ Secondly where one party has received a benefit under the aegis of an understanding, common intention, or as it is sometimes said "an expectation, created or encouraged...", he cannot disclaim the understanding.¹³⁵ The latter may merely be the equitable reflection of an identical common law doctrine; the former might more properly be regarded as existing in equity only, given the necessity for justifying non-compliance with the Statute. A third strand, at least of the equitable estoppel doctrine, based on representation/promise plus reliance (but not benefit conferred), is much more speculative.¹³⁶

¹³² See generally Ford & Lee, supra n 20 at 1019-1039.

¹³³ Ibid.

¹³⁴ Ibid; Davies, "Constructive Trusts, Contract and Estoppels: Proprietary and Non-proprietary remedies for Informal Arrangements Affecting Land" (1980) 7 Adel LR 200.

¹³⁵ These alternatives explain the full text of Lord Kingsdown's test in Ramsden v Dyson (1866) LR 1 HL 129, 170:

If a man under a verbal agreement with a landlord for a certain interest in land, or, what amounts to the same thing, under an expectation, created or encouraged by the landlord, that he shall have a certain interest, takes possession of such land, with the consent of the landlord, and upon the faith of such promise or expectation, lays out money upon the land, a court of equity will compel the landlord to give effect to such promise or expectation [emphasis added].

¹³⁶ See eg Dawson, supra n 112; Davidson, supra n 112; Meagher, Gummow & Lehane, supra n 20 at 402 et seq. In particular there is some debate as to the true explanation of many of the cases: whether they are examples of a broad jurisdiction which included the ability to enforce representations of intention, or rather were explicable by actual fraud, negligent misrepresentation, or some form of estoppel by convention. And secondly whether the form of relief was monetary compensation, or a decree to fulfil the representation. Some of the claims made for this jurisdiction, eg Romilly M R in Re Ward (1862) 31 Beau 1, 7; Stephens v Venables (No. 2) (1862) 31 Beau 124, 127-128 are patently too wide to be acceptable or useful. In the light of the growth of negligence, and the arguments advanced in this paper for confining the role of equity in contract, this line of authorities may best be viewed as an historical curiosity.

(i) Equitable Estoppel

These clear examples of fraud enumerated in the above paragraph, together with the related doctrine of estoppel by acquiescence¹³⁷ have however been confused and conflated in equity jurisprudence, initially by the notion of "raising an equity", ¹³⁸ but more recently by the idea of "unconscionable assertion of strict legal rights". ¹³⁹ Whilst extending protection to the representee who suffers detriment but confers no benefit, ¹⁴⁰ these general reformulations are pregnant with uncontemplated difficulties.

Foremost amongst these is the purported limitation of the doctrine to the insistence on strict or positive rights, 141 so that it is thereby said that the doctrine can be reconciled with the doctrine of consideration and the doctrines implicit in the will-theory of contract. This however it is submitted implies a meaningless dichotomy, since latent rights, such as the right to be free from imposition, are as strict as rights to property; and while perhaps not "positive" in the sense of being acquired rather than latent, they are certainly positive in the relevant context, namely where there is a threatened detraction from them. For example resiling from a promise to confer a proprietary right by insisting on strict legal ownership does not appear deserving of a remedy if an attempt to defeat a promise to perform services by insisting there is no legal obligation to act, does not. Nor are any collateral justifications advanced for this limitation logically satisfying, 142 There is also the problem that some of these "positive" rights apparently operate only as a shield, 143 but not all.144

Secondly the model for equitable relief becomes confusingly complex,¹⁴⁵ and notwithstanding a certain integrity in synthesis, the consequent overlap at many points between equity and existing legal doctrines¹⁴⁶ tends to obscure rather than enlighten. An example is the doctrine of promissory estoppel which might easily have been accommodated within common law theory¹⁴⁷ but which in equity must suffer the limitations of the inappropriate doctrine onto which it is grafted.¹⁴⁸ Thirdly, unconscionability as requiring some element of

¹³⁷ Infra, p 28.

¹³⁸ Finn, supra n 5 at 67.

¹³⁹ Supra n 5; Finn ibid 71 et seq; Shaw v Applegate supra n 5 at 978 per Buckley L J.

¹⁴⁰ Eg Crabb v Arun D C supra n 5.

¹⁴¹ See eg Finn, supra n 5 at 73; cf Sir Anthony Mason, supra n 5 at 245; Taylors Fashions Ltd v Liverpool Victoria Trustees Co Ltd supra n 5; Amalgamated Investment & Property Co Ltd v Texas Commerce International Bank Ltd supra n 5.

¹⁴² See eg Finn, ibid 74-75.

¹⁴³ Eg Combe v Combe [1951] 2 KB 215.

¹⁴⁴ Eg Denny v Jensen [1977] : NZLR 635.

¹⁴⁵ Eg Finn, supar n 5 at 78-90.

¹⁴⁶ Especially estoppel in pais and equitable estoppel: cg Pacol Ltd v Trade Line's Ltd [1982], 1 LL LR 456.

⁴⁷ Supra p 18; Infra pp. 26 ff.

¹⁴⁸ Ie estoppel; the particular limitations being use as a shield; the necessity for detriment/change of position; the importance of knowledge by the representor; and the right to resile upon giving notice. Cf Finn, supra n 5 at 88-89; Lindgren & Nicholson, "Promissory Estoppel in Australia" (1984) 58 AL. 294; and see Stoljar, supra n 91 at 524, n 190, 524-526.

knowledge of the second party's position¹⁴⁹ is an inappropriate criteria to explain the recognised "benefit conferred" and part performance examples because the "bargained for" benefit might not require that the promisor receive anything objectively, so that he may be unaware of the commencement of the requested performance by the promisee, and so is equally unsuitable to protect the representee who suffers detriment without conferring any benefit on the basis of an expectation encouraged. Further, the *extent* of knowledge necessary to bind the conscience is either actual knowledge of detriment, which suggests a circumstance gratuitous to the merits of the representee's claim; or it is the mere knowledge that the representation or promise has been made, on the assumption that statements of intention most always have a potential to induce reliance and should not only be morally but legally binding as well. However the proposition is too wide. Words are, (and in human intercourse are recognised to be), cheaper than actions.¹⁵⁰

Even if the equitable estoppel doctrine is not forced into a general unconscionability model, there are other difficulties in addition to reconciliation with consideration theory. First where the expectation created or encouraged is not the grant of a real property interest, any remedy other than damages creates the obvious paradox that the defective transaction attracts a substantive specific performance where the perfect contract can not.¹⁵¹ And secondly, the equitable maxim concerning imperfect gifts acquires an exception where an equitable estoppel operates.¹⁵²

(ii) Constructive Trusteeship¹⁵³

This doctrine, as it relates to the enforcement of promises or representations, differs from equitable estoppel in three ways. Because it is necessarily limited to expectations of real property ownership it prevents any asymmetry with contractual remedies;¹⁵⁴ it provides a clear limitation on enforcement of gratuitous promises; and through the general insistence on it by the courts, an element of common understanding (rather than for example unilateral representation)¹⁵⁵ is required.

¹⁴⁹ Knowledge should be necessary in order to affect the conscience of the representor in equity; but the problem often arises that both parties are mistaken as to their respective rights: infra n 171.

¹⁵⁰ Eg Mutual Life & Citizens Assurance Co Ltd v Evatt [1971] AC 793; L Chadwick & Associates Pty Ltd v Parramatta City Council (1979) ! NSWLR 566.

¹⁵¹ Even more startling, parties who are not privy to the original understanding or promise, may be made to give effect to the expectation of the plaintiff by virtue only of accident of common ownership: Greasley v Cook [1980] 1 WLR 1306.
152 See eg Olsson v Dyson (1959) 120 CLR 365, 379; cf Pascoe v Turner [1979] 2 All ER

¹⁵² See eg Olsson v Dyson (1959) 120 CLR 365, 379; cf Pascoe v Turner [1979] 2 All ER 945; Amalgamated Investment & Property Co Ltd v Texas Commerce International Bank Ltd supra n 5 at 107.

¹⁵³ For a discussion of the various contexts in which the doctrine of constructive trusteeship may operate see Austin, supra n 24 at 196; the type of constructive trust discussed in the text above falls into Austin's eighth category.

¹⁵⁴ Since it is enforced only where a decree of specific performance would lie.

¹⁵⁵ See eg Ford & Lee, supra n 20 at 1037; Re Sharpe [1980] 1 WLR 2:9, 223; the remedy arising from a common assumption is alternatively couched in language of irrevocable licence rather than constructive trusteeship, even though it carries similar proprietary incidents: Tanner v Tanner [1975] 1 WLR 1346; Hardwick v Johnson [1978] 1 WLR 683; DHN Food Distributors Ltd v Tower Hamlets LBC [1976] 1 WLR 852. But my common understanding should, as suggested above, be attended by the

Yet despite these convenient distinctions the constructive trust should not be seen as alternative doctrine to equitable estoppel, but rather as a sub-category of it. The wider doctrine purports to enforce certain promises, representations, or understandings by providing tests for liability, and where that exists tests for remedies. Constructive trusteeship conflates these two steps because the nature of the relief necessarily limits the ambit of the liability, the mischief is identical. As are the implications for many present legal doctrines of a "non-contractual promise/representation of intention plus detriment" enforcement model. It is submitted that like existing common law doctrines, present equitable doctrines suffer too many confusions and limitations to provide a comprehensive enforcement rule in this situation.

What is required is a principle which protects (reasonable) reliance and/or perhaps expectation by the promisee, without the requirements of knowledge or benefit, 158 but which finds an honest accommodation with the accepted contract model. There is no obvious way in which to cut this gordian knot, but it is submitted that the problems raised by contract formation and writing 159 suggest a delictual obligation, based neither on fraud nor negligence, 160 but on simple causation and loss. Two preliminary points worth making are that first, a duty to warn is not an adequate tort mechanism, given that loss may be incurred before the representor decides to reneg on his stated intention; and secondly that, given the tortious origins of special assumpsit, there is nothing inherently artificial in this suggestion for a delictual obligation. 161 To borrow a metaphor from the rules on tacking, having thrown out the plank and invited the shipwrecked upon it, one can not push them off at the entry-port.

This suggested tortious liability only arises because the representor has indicated an assumpsit of responsibility for the reasonable acts of the representee, and can not later disavow them so causing loss. This is not to suggest a contractual enforcement model; the reliance must be "executed", so that the representor has an ability to resile from his statement of intention before that occurs; and as with estoppel there is no necessary consensus, the relevant emphasis is on the reliance of the second party, not the knowledge of the first. Further it is submitted that only reliance loss be compensated, since the argument of Megarry J in

conferral of a benefit on the putative trustee, in order for the expectation to be protected. This will always be the case where the promisee has relinquished a property right to the promisor: eg resulting trusts; Avondale Printers & Stationers Ltd v Haggie [1979] 2 NZLR 124, 163-164. But where there is merely a promise plus detriment (without benefit conferred) it is submitted that unless there is a request so that a benefit can be construed (supra pp 3-4) then only the reliance interest should be protected. Cf Last v Rosenfeld [1972] 2 NSWLR 923; Pallant v Morgan [1953] Ch 43.

¹⁵⁶ See eg Finn, supra n 5 at 90-93.

¹⁵⁷ A conclusion which is reinforced by the attempts of the Courts to read down the doctrine to instances of common understanding; Ford & Lee, supra n 20; cf Hussey v Palmer [1972] 1 WLR 1286. In this way the doctrines of resulting and constructive trust are drawn together: Allen v Snyder [1977] 2 NSWLR 685; Davies, supra n 134.

¹⁵⁸ Cf Para 90, Second Restatement of the Law of Contracts (US); Sutton, supra n 9 at Ch 7.

¹⁵⁹ Both the Statute of Frauds and the Parol Evidence Rule.

¹⁶⁰ Supra n 105.

¹⁶¹ Cf Bowen v Paramount Builders Ltd [1977] 1 NZLR 394, 423 per Cooke J.

Ross v Caunters¹⁶² that loss of an expectation is a real and not a speculative loss has a sophistic flavour when the benefit is expected not from a third party but from the party preventing its accrual. This limitation also creates a barrier to the enforcement of disappointed expectations such as occur in everyday life, but which society would not regard as deserving of remedy, because in such cases consequential loss will often be de minimis. But granting a non-contractual remedy raises difficulties with the concept of mutuality, which the following example illustrates:

A's automobile breaks down one mile from a garage. He walks back to the garage, who indicate what they believe the problem to be and that when the car is towed back they can have a mechanic work on it that afternoon. A goes back to his car, but on the way he is stopped by his neighbour B who happens to be driving past. B suggests that A accept a tow from him to C who is a mechanic known to B who will do the job much cheaper than the quote received from the garage. A agrees to this course of action without informing the garage.

Obviously A offends concepts of good neighbourliness but should he be liable to the garage? Let us change the facts around. Suppose that shortly after A approaches the garage, D, who is an old customer or who has a lucrative job arrives there with his car, and the only free mechanic is the one who is waiting for A's car. When A later tows his car in there is no-one therefore available to work on it. Or suppose even that that mechanic goes home sick. If A subsequently tows his car to the garage should he have an action too? If the garage could have a remedy against A in the above hypothesis, it would only be proper that A has reciprocal rights. This would indicate that in order for a reliance action to succeed the plaintiff must show not only reasonable reliance, but that where it proceeded from an understanding, he attached legal consequences to the compliance therewith, such that had he (A) been non-feasant, the now defendant could have a claim against him. Where, as in Crabb v Arun DC163 the benefits all flow one way, that is to say there was nothing the council could receive from the transaction, that will be an easy hurdle. In the case of a gift however, the controlling factor will have to be the element of reasonableness of reliance (in the absence of encouragement beyond mere promising), and here the concept of the "reasonable man" would seem appropriate.164

(b) Statements Inducing Forbearance

Athough the equitable doctrine of promissory estoppel appears to have reserved an exclusive operation in relation to statements in a contractual

^{162 [1980] 1} Ch 297, 321. Cf Baker, supra n 39 at 29. Cf Restatement of the Law of Torts (US) para 552C. The concept of protecting the reliance interest only within a "contractual framework" where the promisor has caused the loss is in fact a very old one. Many writers draw strength for a reliance based excuse for the protection of the expectation interest on mediaeval practice, but in fact in the fifteenth century when assumpsit was emerging from trespass it appears that in the absence of benefit, e.g. prepayment, only the reliance loss was compensated in cases of misfeasance, and later non-feasance: see cg Baker 274 et seq. This essentially tortious concern may well provide a less complex answer to such difficult issues as the nature of the remedy for breach of warranty of authority, revocation of conditional gifts before the condition is fulfilled, and revocation of unilateral offers after performance has commenced.

¹⁶³ Supra n 5.

¹⁶⁴ Cf Finn, supra n 5 at 82.

situation inducing forebearance, it is submitted that there exists adequate common law explanations for the enforcement of such statements which appear to have been overlooked in the last forty years. The same is also true for similar statements made outside the contractual relationship. Where the parties are already in a contractual relationship, the normal rules as to formation and consideration need not have any great operation. Variation, release, and accord and satisfaction, providing they are each treated as non-exhaustive doctrines can be dismissed without difficulty. Post-breach representations can be treated as elections between inconsistent rights, and are not as such prejudiced by the rules in Jorden v Money or Low v Bouverie. 166 In the post-contract, prebreach situation, there is no compelling logical reason why a statement of fact can not operate as a (true) estoppel, even if the contract falls within the Statute of Frauds, or is otherwise written. 167

Where the statement contains an element of futurity, there is an alleged doctrine of waiver at common law to explain the efficacy of gratuitous waivers. But as Ewart ¹⁶⁸ pointed out sixty years ago there are few examples of so-called waiver which can not be characterised as election or estoppel. Those that cannot are of two types: unilateral waiver of a condition inserted solely for the benefit of the party purporting to waive it;¹⁶⁹ and requested waiver of strict compliance by the other party.¹⁷⁰ The former doctrine is difficult to reconcile with the idea of mutual submission to all obligations, (especially where the party who has failed to fulfil the condition now seeks to plead it); but the second doctrine is conceptually acceptable. It does not rest on an estoppel;¹⁷¹ is not defeated by the Statute of Frauds;¹⁷² nor is it limited to statements of fact. It has been argued that it is a rule grounded in the notion of (legal) fraud; one party may not induce another to breach his contract and then set up the breach against him.¹⁷³ It is equally

¹⁶⁵ But see Stoljar, supra n 91 Bar Rev 485.

^{166 (1854) 5} HLC 185; [1891] 3 Ch 82. See further Dugdale & Yates, "Variation, Waiver & Estoppel: A Re-Appraisal" (1976) 39 MLR 681.

¹⁶⁷ Providing the estoppel operates as a rule of evidence. This is also the case in respect of waiver and election.

¹⁶⁸ Ewart, Waiver Distributed (1917). And see also Campbell, "Gratuitous Waivers of Contractual Obligations" (1964) 1 NZULR 232.

¹⁶⁹ See eg Robinson "Waiver of Benefit of Conditional Clauses" (1975) 39 Con (NS) 251; Coote, "Agreements Subject to Finance" (1976) 40 Con (NS) 40.

¹⁷⁰ Eg Hickman v Hayes (1875) LR 10 CP 598; Birmingham etc, Co v London & North-Western Rly (1888) 40 Ch D 268; Gordon, "Creditor's Promises to Forgo Rights" [1963] CLJ 222, 229 et seq cf Meagher, Gummow & Lehane, supra n 20 at 1707. Fuller, Basic Contract Law (1947) 907-908 criticises Ewart for "overstating" his case. It is submitted that the aberrant examples cited by Fuller fall into one of the two categories described; Stoljar, supra n 91 at 494 et seq.

¹⁷¹ Levey & Co v Goldberg [1922] 1 KB 688; Leather Cloth Co v Hiesonimus (1875) LR 10 QB 140; Bressler Waechter Glover & Co v South Derwent Coal Co [1938] 1 KB 408; Stoijar, ibid 526-527.

¹⁷² Ibid; cf Plevins v Downing (1876) 1 CPD 220. But see Hartley v Hymans [1920] 3 KB 475.

¹⁷³ Adams, "Waiver Redistributed" (1972) 36 Con (NS) 245. The distinction between a contractual waiver of strict performance on a request, and variation of the contract may be no more than this: that the latter must comply with the Statute of Frauds (and the Rules in *Pinnel's Case* (1602) 5 Co Rep 117a and *Stilk v Myrick* (1809) 2 Camp 317 where the contract is discharged: Stoljar, supra n 91 at 527-528); but the former need not. In order to keep this blatant statutory breach in hand, the waiver doctrine was restricted to minor modifications of performance.

explicable on the basis of an election, which has the advantage of drawing in the non-contractual concessions, for example in respect of the exercise of proprietary rights.

The explanation is as follows. Every concession, even if expressed in the active, "you may do x (even though the contract forbids x)", is really a promise of a negative, not to sue if x is done. The promisee does not require the concession to do x, but does require it to exculpate himself from the legal consequences of acting. A contractor has a right to this election theoretically¹⁷⁴ in every post breach situation, a non-contractor wherever his proprietary or other rights are infringed. 175 Although the rules for an election between two legal situations presuppose an actual infringment has occurred, these rules are intended to protect the elector from an unintentional exercise,176 but would not therefore preclude an informed anticipatory election. It is submitted that such an explanation would neatly explain why such statements should be enforced but would avoid any messy reconciliation with the consideration doctrine in particular. Whether the promisor could resile from his election in the face of threatened infringements must be limited to the giving of reasonable notice of intention to do so, otherwise election would be in direct conflict with the doctrine of consideration.

This approach has several advantages over equitable estoppel or unconscionability. First there is no need for an artificial division between "positive" and latent rights, because there is no relevant relationship between promisee detriment and infringment of latent promisor rights. That is to say, with election the parties must already be in a bilateral relationship so that the problem of enforcing gratuitous promises never arises. Second, within the scope of its operation the concept of promise is removed, as it is not with promissory estoppel, so that there is no unnecessary tension with the consideration model. This circumstance also resolves any problem raised by the doctrine of sufficiency of consideration; a difficult concept to explain anyway in the existing contractual relationship, as its narrow interpretation precludes its use as an effective counter to duress, 177 and the bilateral relationship precludes any open-ended liability for gratuitous statements such consideration doctrine is otherwise designed to prevent. By comparison, most of the problems the equitable doctrine raises, for example whether there is a requirement of detriment or merely change of position, derive from its unlikely position between the stools of estoppel by representation of fact and contractual promise.

¹⁷⁴ Johnson v Agnew [1980] AC 367. There may however be situations where the contract is discharged automatically; eg Harbutt's "Plasticine" Ltd v Wayne Tank Co Ltd [1970] 1 QB 477; Aberfoyle Plantations v Cheng [1960] AC 115.

¹⁷⁵ See eg Durham Fancy Goods Ltd v Michael Jackson (Fancy Goods) Ltd (1968) 2 QB 839.

¹⁷⁶ Ewart, supra n 168 at 74 et seq; Spencer-Bower & Turner, supra n 106 at Ch XIII; The Laconia [1977] AC 850; cf Kammins Ballrooms Co Ltd v Zenith Investments (Torquay) Ltd [1971] AC 850.

¹⁷⁷ The Courts have interpreted any slight variation in performance as sufficient consideration: Hirachand Punamchand v Temple [1911] 2 KB 330; Pinnel's Case (1602) supra n 173. Couldery v Bartrum (1881) 19 Ch D 394, 399; Ames, supra n 9 at 521 et seq; but unsophisticated debtors will be caught: D & C Builders Ltd v Rees [1966] 2 QB 617.

(c) Estoppel by Acquiescence¹⁷⁸

This doctrine, which is embraced by general equitable theories of wrongdoing, has no immediate relationship to contract law and is mentioned only to exclude the claim that its existence justifies those theories by reason that relief is not otherwise available to a plaintiff in this situation. A mistaken party conferring a benefit upon a second party who knows of the mistake and that the benefit is not intended to be gratuitous, may have a claim in restitution for the value of the benefit conferred. He may also, for example where the onus is on the proprietor to bring ejectment proceedings, be able to plead an estoppel. Whether he is in need of greater protection is doubtful, since he is partially the author of his own loss, and because in any event there is no positive duty in tort to prevent reliance expenditure in these circumstances. 180

6. SUBSTANTIVE UNFAIRNESS AND REMEDY REGULATION

The third point of contiguity between contract and equity is in regulating the enforcement of obligations within a completed contract where no defect in the bargaining process is apparent. Perfected obligations may be unenforceable because of some policy external to contractual theory;181 or because of breach, frustration, or supervening incapacity. While these are not relevant here, there is however a further pertinent category of which the rules against penalties and forfeiture are examples. In American jurisprudence they would be embraced by the rubric of "substantive unfairness" in distinction to such "procedural unfairness" as duress or fraud. 182 Procedural unfairness refers to some perceived defect in the bargaining process, or some imbalance in the relative bargaining power of the parties. Substantial unfairness is much more an example of a posteriori reasoning, assuming unfairness procedurally because of the terms of the agreement, or because, even if the agreement under review is not unfair, taken in the aggregate, such agreements are more likely than not to be unfair. But it is difficult to understand how per se contractual terms can be regarded as substantively unfair if the courts are unable to identify unfairness in their acquisition; and this conundrum has prompted the writer to argue elsewhere for reform of the penalty rules. 183 Of course there may be such a discrepancy in value that, taken together with other relevant circumstances the court can make findings of fact in favour of one party, for example their intellectual vacancy, and their need for

¹⁷⁸ See generally Spencer-Bower & Turner, supra n 106 at Ch XII; the doctrine in Willmot v Barber (1880) 15 Ch D 96 which operates to vest property rights should not be confused with the more common application of acquiescence as indicating an estoppel in evidence, or laches in equity. See Habib Bank Ltd v Habib Bank A-G [1981] 1 WLR 1265; Shaw v Applegate supra n 5.

¹⁷⁹ Supra n 101; Craven-Ellis v Canons Ltd [1936] 2 KB 403; Brown v Smitt (1924) 34 CLR 160.

¹⁸⁰ Eg L Chadwick & Associates Pty Ltd v Paramatta City Council [1979] 1 NSWLR 566; on appeal (1982) 150 CLR 590. Cf Heydon, Gummow & Austin, supra n 20 at 300-301. But see Pacol Ltd v Trade Lines Ltd supra n 146 at, 465, 469; Taylor's Fashions Ltd v Liverpool Victoria Trustees Co Ltd supra n 5 at 147; for estoppel under a duty to speak see Spencer-Bower & Turner, supra n 106 at 48 et seq.

¹⁸¹ Eg restraint of trade; illegality; immorality.

¹⁸² See eg Leff, "Unconscionability and the Code: The Emperor's New Clause" (1967) 115 U Pa L Rev 485, 487; cf Peden, The Law of Unjust Contracts (1982) 138.

¹⁸³ Muir, supra n 64.

protection; or whether they were mistaken as to the terms of the contract rather than to the value of its object. 184

Where the courts have identified a class of contractor rather than a class of promises requiring protection, the existence of an inequality of exchange attracts scrutiny and it is possible to postulate circumstances where this is so despite no identifiable procedural unfairness. But once disadvantage is exorcised from knowledge, these classes of contractors, which are likely to be small, are capable of development at law as well as in equity, as the infancy rules demonstrate. The equitable categories of presumed undue influence look at first blush like examples of a prophylactic class protection rule, but it is submitted that it would be more correct to regard them as examples of fiduciary obligation overlaid with a presumptive rule of evidence. 186

The final point of contiguity between contract and equity occurs in relation to the availability of contractual remedies. Remedy regulation suggests two points of collision between law and equity. The first occurs when equity offers alternative remedies to those available at law. It is not necessary to refer to the recognised examples beyond the comment that specific enforcement of covenant through the praecipe writ was at one time the common "contractual" remedy, 187 so that specific performance is not so far from the heart of the common law as is often supposed. But the nature of relief being awarded in the equitable estoppel cases does call for discussion. It has been suggested by the writer that the expectation and/or restitutionary interests should be protected where a benefit has been conferred; otherwise, providing the case is one where liability should accrue, reliance damages only be granted. Where the expectation interest is protected, the object of the promise will determine whether damages are adequate, or whether a specific remedy is appropriate. There are however two difficult examples. The first occurs when both parties are mistaken and the plaintiff builds partly onto the other's land. 188 In this case the prevention of economic waste dictates that the building not be demolished and a reasonable adjustment of rights take place. And secondly, where in consequence of a common mistake one party incurs reliance loss and the other party then seeks to insist on his true rights, only later discovered. Most of the examples here have related to easements, but in all, the estoppel rule that it is the effect upon the representor which is operative has been adopted.189

¹⁸⁴ See eg Blomley v Ryan supra n 46 at 47 at 105 per Fullagar J; cf Alec Lobb Ltd v Total Oil GB Ltd supra n 47 at 312-313 per Dillon LJ; Meagher, Gummow & Lehane, supra n 20 at para 1604.

¹⁸⁵ See eg Guest, supra n 76 at 206-207.

¹⁸⁶ Supra pp. 14-15.

¹⁸⁷ Baker, supra n 93 at 263 et seq.

¹⁸⁸ Eg ER Ives Investment Ltd v High [1967] 2 QB 379.

¹⁸⁹ Eg Ibid; cf Sutton v O'Kane [1973] 2 NZLR 304, esp 314 per Wild C J; and see Midland Bank Trust Co Ltd v Green [1981] AC 513; Taylor Fashions Ltd v Liverpool Victoria Trustees Co Ltd supra n 5; Lee-Parker v Izzet (No 2)[1972] 2 All ER 800. Van der Berg v Giles [1979] 2 NZLR 111. Quaere whether a restitutionary remedy should not be sufficient (although on the facts it would not always be available) where the owner had merely acquiesced; supra p 000; Willmot v Barber supra n 77 at 105; and see Crabb v Arun D C supra n 5 at 197-198 per Scarman LJ. The emphasis on the belief of the improver seems incongruous when contrasted with the rules for recovery of mistaken payments in quasi-contract (Barclay's Bank Ltd v W J Simms Son & Cooke (Southern) Ltd [1980] 1 QB 677) and under a frustrated contract. Where

The approach in a number of the decided cases however¹⁹⁰ is to institute a more general inquiry as to the "minimum equity to do justice to the plaintiff", rather than to identify the nature of the remedial interest protected. Quite apart from the dangers inherent in such a wide test,¹⁹¹ the inquiry tends to diffuse the necessary comparison between those remedies which would have been available had the promise been contractually binding, and the remedies proposed by the court.

The second remedy contiguity between law and equity is in the adjustment of legal rights and remedies in equity on terms. This occurs in relation to mistake and misrepresentation; and in cases where real property rights are threatened.¹⁹² The latter example is explicable on noncontractual grounds; the former by an unsophisticated legal attitude to the effect of mistake¹⁹³ and the requirements of total failure of consideration and restitutio in integrum.¹⁹⁴ But unilateral options to accept variations,¹⁹⁵ or to disregard lack of consensus and hold parties to a rectification of the contract,¹⁹⁶ or to give one party only a choice between rescission and rectification,¹⁹⁷ must come very close to the rewriting of contracts in equity.¹⁹⁸

7. CONCLUSION

The observations in the House of Lords in *United Scientific Holdings Ltd v Burnley Borough Council*¹⁹⁹ to the effect that the rules of equity have no meaningful separate existence in the contemporary corpus juris have received derisory comment by some Australian commentators.²⁰⁰ Yet

there was encouragement, but both parties honestly and reasonably misunderstood their respective rights quaere whether restitutionary relief is not sufficient: but of the relief in Jensen v Probert 148 P 2d 248 (1944). In both Taylor and Texas (at first instance) the court was attempting to push the fact situation into estoppel by reference to broad criteria with no attempt to work through either the operation of those criteria or the implications arising from their adoption.

¹⁹⁰ Eg Crabb v Arun D C supra n 5 at 198 per Scarman LJ; Pascoe v Turner supra n 152; ER Ives Investment Ltd v High supra n 188 at 395; Inwards v Baker [1965] 2 QB 29; Plimmer v Wellington Corporation supra n 117 at 713-714.

^{19!} See eg Plimmer v Wellington Corporation, ibid; but cf Finn, supra n 5 at 91.

¹⁹² Eg Foreclosure, forfeiture; cf Hughes v Metropolitan Rly (1887) 2 App Cas 439;
Gordon, supra n 170 at 227 et seq; cf Stoljar, supra n 9! at 52!-524.
193 But if the enforcement of mistakes vitiated by a common mistake is treated as a

¹⁹³ But if the enforcement of mistakes vitiated by a common mistake is treated as a matter of interpretation as to whether the defendant can be held to his contract, the intervention of equity appears to introduce new terms into the contract: see eg McRae v Commonwealth Disposal Commissioners (1950) 84 CLR 377. Cf the effect of mistake in quasi-contract: Barclay's Bank Ltd v W J Simms Son & Cooke (Southern) Ltd, supra n 189.

¹⁹⁴ Eg Kennedy v Panama, etc, Royal Mail Co Ltd (1867) LR 2 QB 580; Clark v Dickson (1858) EB & E 148.

¹⁹⁵ Eg Solle v Butcher [1950] 1 KB 671; cf Tiplady, supra n 26 616-618.

¹⁹⁶ At least in cases of "inocent" unilateral mistake, where the party not mistaken was unaware of the other's mistake; cf A Roberts & Co Ltd v Leicestershire County Council supra n 82; The Olympic Pride [1980] 2 L1 LR 67.

¹⁹⁷ Eg Paget v Marshall (1884) 28 Ch D 255; Gerrard v Frankel (1862) 30 Beav 445; cf Riverlate Properties v Paul supra n 82.

¹⁹⁸ Cf The Olympic Pride supra n 195 at 72; Slee v Warke (1952) 86 CLR 271.

^{199 [1978]} AC 904, 924; and see Habib Bank Ltd v Habib Bank A-G [1981]! WLR 1265, 1284-1285, 1287; Federal Commerce & Navigation Co Ltd v Molena Alpha Trading Inc [1978] QB 927, 974; British Anzani (Felixstowe) Ltd v International Marine Management (UK) Ltd [1980] QB 137, 155.

²⁰⁰ Eg Meagher, Gummow & Lehane, supra n 20 at xi; cf 38-39, 44-49, 65-66.

beyond the obvious criticism that a discrete body of equity jurisprudence does continue to exist (so that their Lordships should have preferred the subjunctive to the present tense), to further denigrate such sentiments on the basis of an a priori utility in the continuance of the equity jurisprudence is to miss the point. A sophisticated legal system has few justifications for not embracing a "legal ecumenicism", since any given circumstances will admit of one binding ruling only. Doubtless one can argue that the competition for jurisdiction in Westminster Hall directly resulted in beneficial innovation, but it also generated much confusion from which we still seek to escape. In that form competition between law and equity no longer exists, but on a more subtle level both judges and academics would seek to preserve the dichotomy, if only by emphasising its continuing existence.

If every possible point of dispute had been the subject of judicial consideration the resulting corpus juris would contain principles which could be explicable as either equity or common law dogma. But in such a static context this distinction would be meaningless. Given however the dynamic nature of our law, the supposed justification for the dual jurisdiction must lie in the constraints of stare decisis and legal history. Equity by virtue of its supremacy circumvents outdated but entrenched legal positions. Of course this is wholly unconvincing as an explanation, since the High Court is unfettered by the former doctrine; and if not always prepared to overturn settled principles, is nonetheless content to achieve a substantially similar result by invocation of equitable relief.

Because of the discretionary nature of equitable relief it is dangerous to generalise about this outflanking stratagem, but where relief is systematically granted, it is not inappropriate to point out that reform of existing principles rather than the creation of new equities might be a more honest and less confusing approach. Where inadequacies are revealed (and reform is considered desirable) either approach should be equally considered, unclouded by a bias towards circumventing but not over-ruling doctrine. The contention is not merely one of semantics; that is to say it is not possible to keep the streams apart while at the same time attributing to a new principle neither epithet of law or equity, since that would destroy the fiction that the right exists but its exercise is restrained.

That fiction has held up tolerably well in practice until now, because it has found an uncensorious application where there is a limiting propinquity between the obligor and obligee; usually by virtue of rights claimed over specific property, although to a lesser extent by the attempted exercise of existing contractual rights. But pragmatism must not always triumph over principle; and it is hoped that the courts will, by placing equity and common law under the same glass, at least in the field of contract, rationalise the operation of both.